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# FINANCIAL TIMES

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## NEWS SUMMARY

GENERAL

**Belfast  
gangs  
at fire  
buses**

of youths went on the  
ge in northern Belfast  
lay, hijacking and setting  
buses.

blocking roads, the  
stopped buses and ordered  
passengers and drivers. All  
vehicles were set alight. In  
Union Road last night a  
wrecked a confectionary  
shop.

while, the murder of a  
Ulster. Controversy  
and two counties as  
posed a barrier for traffic  
gen. Co. Armagh, coupled  
a killing of a Londonderry  
man on Wednesday  
raised speculation that a  
revivalist IRA offensive  
was being planned.

**Irish arrests two  
fish trawlers**

Irish trawler skippers  
aged at Plymouth  
fishing inside British  
limits and are to appear  
there to-day. Each  
was charged with the  
violation of the 200-mile  
zone from March. Irish  
fishermen have been  
debarred from the zone.

**German debriefs  
Soviet defector**

German officers are debrief-  
ing a Soviet defector, a former  
Soviet intelligence officer  
who arrived in  
Germany with his wife and son  
last night. The defector  
had been in the Soviet  
Union for 10 years, and  
was said to have provided  
valuable information on  
Soviet military and political  
movements.

**Ship explodes**

A 10,000-ton ship, Hawaiian  
tanker, exploded  
yesterday off the coast of  
California, west of  
San Francisco. The ship  
was carrying oil and was  
said to be leaking oil into  
the Pacific.

**Police scare**

Police experience a five-  
fold increase in calls, a  
contingent said last night.  
A year-old gipsy boy was  
died as a case at Wigan,  
at Carlisle, Surrey,  
gipsy boy, aged 2, was  
taken to hospital as a police  
case.

**Injured**

George Best, who was  
hit by a car but a lamp-  
post, Knightsbridge. West  
last night, is not  
expected to be able to play  
before the end of the  
season.

**Well up**

England's 11-8 victory  
brought Dominic  
National Hunt nap profit  
of £10,000. The profit  
was made on a bet of  
£1,000 on the 11-8  
win of the 11-8  
winner of the 11-8  
race.

BUSINESS

**Equities  
and gilts  
subdued;  
£ firm**

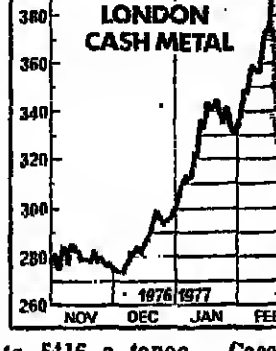
● EQUITIES edged ahead in  
subdued trading. The FT 30  
Share Index closed at 402.3, up 0.2. Gold  
Mines gained a further 3.6 for  
a four-day rise of 14.9.

● GILTS showed a harder ten-  
dency at first, but this faded  
after indications that the  
Lending Rate will be held in  
check. Government securities  
Index eased 0.03 to 65.40.

● STERLING closed unchanged  
at \$1.7680. Its trade-weighted  
depreciation narrowed to 42.2  
(43.3) per cent. Dollar's nar-  
rowed to 0.61 (0.63) per cent.  
Swiss franc was weak. New  
index of depreciation, Page 8.

● GOLD rose 50c to \$170.125.

● LEAD prices reached new  
peaks, the cash metal rising 24



to £116 a tonne. Cocoa and  
coffee also rose to record levels.  
Page 43.

● U.S. MONEY SUPPLY: M1  
\$215.7bn. (M2 \$750.5bn.  
(\$748.5bn.); commercial and in-  
dustrial loans, up \$64m. (down  
\$65m.); Fed. funds 4.74 (4.70) per  
cent. 90-119 day paper, un-  
changed at 4.75 per cent.

**Leyland strike  
worries Varley**

● MR. ERIC VARLEY, Industry  
Secretary, is expected to  
deliver a strong warning to  
Leyland strikers, making it  
clear that further State inter-  
vention in the corporation will  
depend on improved output.  
Production of 10 Leyland models  
has been halted by five separate  
disputes and 21,000 workers are  
on strike. Page 7.

● SOME OIL COMPANIES are  
building back from submitting  
new applications for a price rise,  
because of the depressed state of  
the oil products market. Page 7.

● FIVE COMPANIES, including  
BP and ICI, are likely to join  
State interests in the consortium  
to be set up to study a plan for  
a North Sea gas pipeline net-  
work. Page 8.

● ELECTRICITY produced from  
nuclear fuel is proving much  
cheaper than electricity pro-  
duced from coal or oil, accord-  
ing to Sir John Hill, chairman  
of the U.K. Atomic Energy  
Authority. Page 8.

● DISTILLERS will put up the  
wholesale price of Scotch  
whisky, gin and vodka from  
March 1. Retail price of whisky  
is expected to rise by about 14p  
a bottle. Page 8.

**COMPANIES**

● BARCLAYS BANK made a  
record pre-tax profit of £197.9m.  
(£143.0m.) last year.  
Page 35 and Lex.

● HOOVER made pre-tax profit  
of £16.98m. (£20.69m.) on in-  
crease of £180m. (£162.9m.) last  
year. Page 33 and Lex.

● DOWDY resorted to Racial  
Electronics' counter-bid for  
Ulster Electronics by making a  
£2m. offer, 50 per cent. greater  
than his original bid. Page 3.

**PRICE CHANGES YESTERDAY**

Item	Change
Swan Hunter	58 + 4
Thames Plywood	42 + 7
Ultra Electronic	215 + 30
Vesper Thompson	82 + 6
Wagon Industrial	90 + 6
Wigfall (H.)	125 + 20
Ball and Collins	44 + 6
Cons. Gold Fields	168 + 10
De Beers Ltd.	220 + 7
Durham Deep	230 + 20
East Driffield	250 + 20
Northgate Exptl.	425 + 20
Union Crpn.	310 + 10
Ventersport	145 + 15
Frust Ltd.	168 + 11
Carri's Milling	40 - 4
Estates Prop Inv.	44 - 5
ICI	342 - 5
Lyons (J.)	64 - 5
Racial Electronics	252 - 7
Reardon Smith	173 - 7
Triton	128 - 6

## Cabinet discusses devolution vote aftermath to-day

BY RICHARD EVANS, LOBBY EDITOR

The Cabinet meets to-day for a special session to survey the ruins of the Government's legislative programme after the shelving yesterday of the devolution legislation and the last-minute withdrawal of the Direct Labour Bill.

The humiliating failure to secure the quillotine on the Scotland and Wales Bill has underlined the Government's Parliamentary vulnerability and its lack of a reliable overall Commons majority.

The Cabinet accepted the inevitable yesterday and put the Bill, setting up Assemblies in Edinburgh and Cardiff, into cold storage while all-party talks took place. Ministers still hope that the legislation will be introduced this session.

With the increasing militancy of the Conservatives, and the anger of the minority parties over the devolution failure, Ministers face the prospect of being unable to secure a majority for any contentious legislation.

The Direct Labour Bill, which would allow local authorities to carry out all work with their own building departments, was considered to the context of the whole chaotic legislative scene.

The Government feared it would not receive a Second all-party talks give only a furthered opposition of all the minority parties and hostility

from some moderate Labour MPs.

Ministers were not prepared for a further Commons humiliation after the loss last month of the Bill increasing employers' contributions to redundancy payments.

The Government's commitment to direct labour remains, but there is now no certainty that legislation will be introduced this session.

Mr. Michael Foot, Minister in Charge of Devolution, clearly sees the talks as a means of salvaging what he can of the Government's commitment to devolution, but the Tories want to see the present Bill abandoned before they are prepared to have meaningful negotiations.

They want any devolution discussions to include England and Northern Ireland as well as Scotland and Wales, but this is entirely unacceptable to the Government.

Mr. Foot said in his Commons statement that the Government remained totally committed to the principle of devolution, and

Continued on Back Page  
Parliament—Page 16; Editorial  
comment Page 18

**Chaotic scene**

Although to-day's special Cabinet meeting will be concerned primarily with the proposed legislation on direct elec-  
tion, Ministers will have to consider this in the context of the whole chaotic legislative scene.

But the widespread view at Westminster among both Labour and Opposition MPs is that the Government has lost the chance of reaching agreement, and that the chances of any

## Kaufman launches shipyard fund

By John Wyles,  
Shipping Correspondent

A SHORT-TERM £65m. inter-  
vention fund was launched by  
the Government yesterday in  
an attempt to ease the shortage  
of orders which is threatening  
a widespread shutdown in  
Britain's merchant shipbuilding  
industry.

The fund was announced in  
the Commons yesterday by Mr.  
Gerald Kaufman, the Industry  
Minister, shortly after the  
Cabinet had discussed whether  
to try to hasten the passage of  
the major plank of its policy  
for the industry, the aerospace  
and shipbuilding nationalisa-  
tion Bill, by excluding ship-  
rebuilding.

No decision appeared to have  
been taken, although senior  
Ministers implied afterwards  
that the Government might  
face up to a hybridised proceed-  
ing in the Lords which looks  
likely to delay passage of the  
Bill until October.

Later, at a meeting of the  
Parliamentary Labour Party,  
the Government was urged by  
Mr. Eric Beffer to settle for  
the Bill minus shiprebuilding.

There was no dissent from  
Ministers present, who in-  
cluded the Prime Minister.

Both sides of the industry  
are agreed that the present un-  
certainty must be ended by a  
coherent policy for shipbuilding.

Mr. Kaufman made no pre-  
ference after his Commons  
announcement that the inter-  
vention fund was such a policy,  
describing it as a "stopgap" to  
help bridge the price difference  
between British shipbuilding  
and Japan and the Far East.

Without new orders, two-  
thirds of the 40,000 workers in  
British shipbuilding "will be  
on the idle by the end of next  
year," Mr. Kaufman said.

He said the Government  
planned a redundancy scheme  
for the industry similar to that  
operated by British Steel. It  
would provide among other  
things, income support for  
workers of 55 who were  
made redundant.

In addition a £12m. advanced  
factory building programme  
for the shipbuilding areas is  
to be announced shortly.

Belfast's Harland and Wolff  
is excluded from the scheme  
because it is the responsibility  
of the Northern Ireland Office.  
Half of the £65m. will be made  
available over the next six  
months, but Mr. Kaufman was  
vague as to how long the fund  
was intended to last.

The Shipbuilders and  
Repairers National Association  
said last night the fund was  
a "good basis for dealing with  
the short-term problems of the  
industry."

Parliament, Page 16

## £2bn. income tax cuts urged by CBI

BY ADRIAN HAMILTON

THE GOVERNMENT should  
make a £2bn. cut in income tax  
at all levels to restore incentives  
and prepare the ground for a  
further period of wage restraint,  
the Confederation of British  
Industry said yesterday.

Like the TUC—which is to  
present its budget recommenda-  
tions to the Chancellor to-day—the  
CBI now seems intent on  
forcing the pace on Mr. Healey's  
assurances of a better tax deal  
for the skilled worker and  
manager.

CBI leaders presenting their  
plans to Mr. Healey yesterday  
said that a reduction of £2bn.  
could be achieved with fairly  
moderate expenditure cuts  
without breaching the Govern-  
ment's assurances on the public  
sector borrowing requirement.

In line with other forecasts,  
its own estimates suggest that  
the borrowing requirement in  
1977-78 is likely to fall short of  
the International Monetary  
Fund ceiling of £8.7bn. by at  
least £1bn.

Additional tax relief should  
be financed out of changes in  
social security benefits and fur-  
ther expenditure cuts.

While the Treasury is taking a  
more cautious line on its ability  
to give substantial direct tax  
relief without increasing indirect  
taxes, there seems little doubt  
that it is now thinking along  
these lines.

If nothing else, it has now  
allowed such expectations to  
build up on the issue in the  
public mind that it will be diffi-  
cult not to give some relief.

The Treasury's problem is  
partly the degree to which it  
believes the lower forecasts for  
the borrowing requirement now  
being made and partly the  
degree to which the Chancellor  
feels that any tax relief must be  
conditional on the successful  
completion of a Phase Three  
pay agreement after the Budget.

**Phase Three**

Internal Treasury forecasts  
suggest that the borrowing  
requirement in the next financial  
year will be substantially lower  
than forecast at the end of last  
year. Although it is not yet  
clear just how much it will  
allow cuts to be made.

On the other hand, Ministers  
have made it plain that to some  
extent the Budget will be tied  
to the outcome of Phase Three  
negotiations.

This conditional aspect is most  
unlikely to take the form it did  
last year, with a target figure  
and detailed tax promise.

Instead, it could be achieved  
through either an unspecified  
assurance of relief to be added  
to the Finance Act at a later  
stage or the warning that in-  
direct taxes may have to be  
raised later in the year if pay  
negotiations or the borrowing

requirement do not turn out as  
well as hoped.

In framing its Budget recom-  
mendations, the CBI has  
attempted to tackle the three  
problems of the poverty trap at  
the lower end, the "penal" rates  
of high taxation at the upper  
end and some compensation for  
inflation in the middle £5,000-  
£10,000-a-year bracket.

It has thus opted for a com-  
bination of a reduction in basic  
tax from 35 to 33 per cent., a  
widening of the bands at which  
higher tax rates are paid, an  
increase of 10 per cent. in per-  
sonal allowances coupled with a  
50 per cent. rise in family allow-  
ances, and a progressive reduc-

The National Institute of  
Economic and Social Research  
is urging the Government to  
consider offering a large cut in  
income tax to secure a low pay  
limit from July onwards, even  
if the cut pushed the public  
sector borrowing requirement  
above the limits set out in the  
IMF Letter of Intent. Details,  
Back Page.

tion in the highest rates of tax  
from 55 to 65 per cent. over two  
years. It also suggests an easing  
of tax rates on unearned  
incomes.

The CBI says that the impact  
of this would be to raise the tax  
threshold for a family with two  
children from £28 to £33 a week  
and to increase the post-tax take-  
home pay of average wage  
earners by about 5 per cent. The  
measures would cost about £2bn.  
in 1977-78 and £1bn. in a full  
year thereafter.

This would on some way to  
restoring incentives and would  
mean that wage earners could  
agree a fairly tight Phase Three  
deal without a real loss in earn-  
ing power from inflation in the  
coming financial year.

The CBI is more on the  
question of how far its sugges-  
tion would reflect the economy,  
but does seem to accept that  
some relaxation should be under-  
taken and could be absorbed in  
view of the under-utilisation of  
capacity in industry.

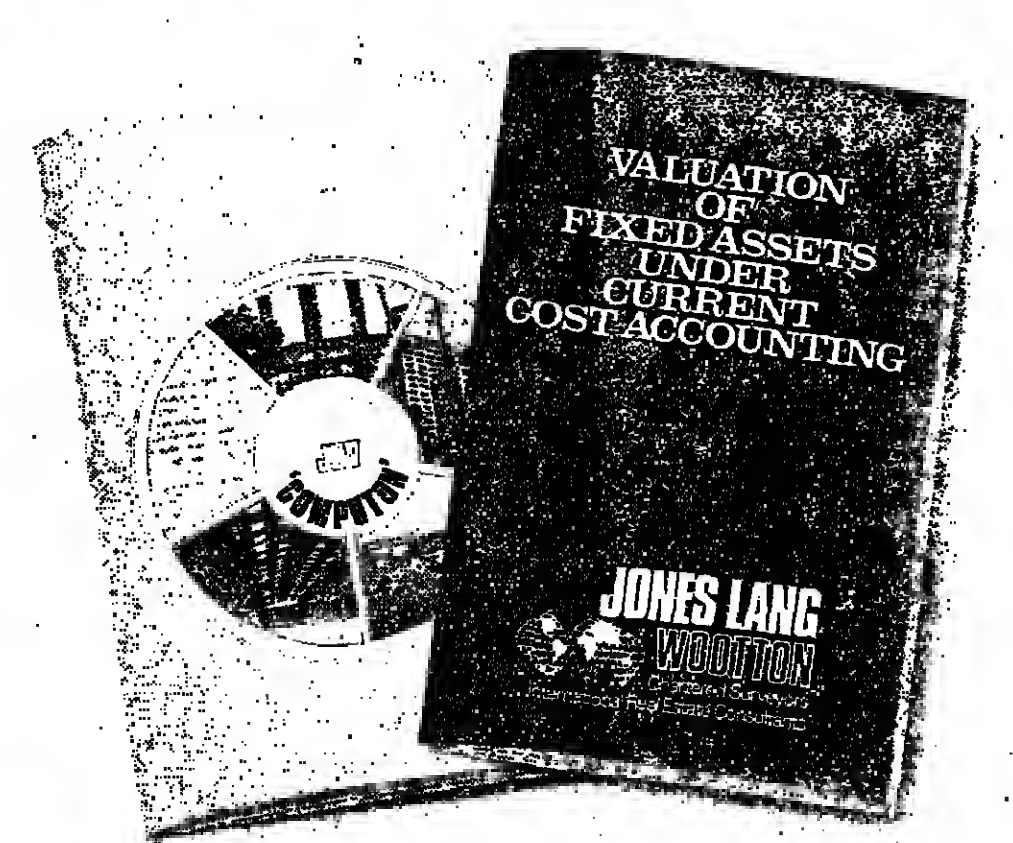
Its calculations put the impact  
of the changes on the Gross  
Domestic Product at about 0.5  
per cent. in the coming  
year, enabling the economy to  
grow at perhaps 2.5 per cent.  
this year instead of the less than  
2 per cent. estimated on un-  
changed policies.

Details, Page 7

£ in New York

	Feb. 24	Previous
Spot	\$1.7670	\$1.7680
1 month	\$1.7670	\$1.7680
3 months	\$1.7670	\$1.7680
12 months	\$1.7670	\$1.7680

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LOMBARD

# A victim of merger policy

BY GEOFFREY OWEN

THE management at Herbert Morris, the Loughborough crane manufacturers, is understandably aggrieved at the outcome of the Monopolies Commission inquiry into the bid from Babcock and Wilcox. Three members of the panel thought the bid was against the public interest, the other two (including the chairman of the Commission) thought it was not. Because the law requires a two-thirds majority, the Government has allowed the bid to go ahead.

There is nothing particularly surprising about the split verdict; it has happened before. Making judgments about the possible consequences of a merger is a hazardous business. Moreover the Monopolies Commission looks at each merger reference on its merits. While it is required under the Fair Trading Act to consider certain general criteria—such as maintaining effective competition, promoting the reduction of costs, maintaining the balanced distribution of industry and employment in the U.K.—there are no rules whereby a particular merger may be judged automatically to be for or against the public interest.

## Consistency

What one would like to see, nevertheless, is some degree of consistency in the way the Commission approaches merger cases. The achievement of consistency, as I have argued before in this column, would be made easier if there were more full-time members, at present only the chairman is full-time. The full-time members would provide a stability and continuity which are at present lacking—and, incidentally, reduce the likelihood of split reports.

For example, one of the most obvious, if slightly desperate, gambits open to a company heaving off an unwelcome takeover bid is for the senior executives to threaten to resign if the bid goes through. In the Morris case this was one of the factors which weighed heavily with the three commissioners who were against the bid. They felt that the departure of Mr. Robinson and Mr. McElgie, respectively chairman and managing director of Morris, would have a disruptive effect on the company.

The dissenting members thought that, given Babcock's ability to draw upon or to re-

crut high-calibre management to take the place of the top men, any damage to Herbert Morris would not be long-lasting. They argued, quite reasonably, that a temporary disturbance of a company's management should not be "elevated to the category of 'things contrary to the public interest'."

Yet almost the identical argument which the chairman of the Commission rejected in this case was used by the Commission in a unanimous report to block the bid by Rank Organisation for De La Rue in 1969. The chairman and managing director of De La Rue had told the Commission that they would seek release from their service contracts if the bid went through. The Commission believed that Rank could not make up for its own resources for the loss of key management in De La Rue.

Perhaps one should not look for too much consistency between two reports written by different sets of people and separated by a gap of eight years. But it does underline the difficulty of predicting how the Commission is going to react to any particular merger proposal.

The most surprising thing about the latest case is how near the Morris people came to convincing the Commission of their arguments. On the facts of the bid itself there was no good reason for the reference to the Commission in the first place.

## Respectable

The Babcock/Morris bid is typical of the process whereby small, well-managed specialists are absorbed by large, diversified concerns. There is nothing in the bid itself which is likely to provide a stability and continuity which are at present lacking—and, incidentally, reduce the likelihood of split reports.

Should companies like Babcock be forced to demonstrate that there are positive gains to the public interest through acquisitions of companies like Herbert Morris? That is the unresolved issue of policy. It is easy to think of social and political arguments why companies like Morris should stay independent. But so far the evidence on the economic consequences of mergers has been too inconclusive to justify a tougher policy. Yet the alternative is a continuing trend towards concentration in British industry.

## NORTH SEA GAS REVIEW

# Laying plans for a pipe system

THE STARTING flag is about to fall on one of the most ambitious offshore development schemes, even by North Sea standards. Within the next few weeks or so a joint public and private sector venture will begin to evaluate a plan to build a network of gas-gathering pipelines.

Strictly speaking, the project as it stands is no more than an idea, albeit one well defined by the Government-sponsored Williams-Merr report last year. The new study should show whether the pipelines are worth building and, if so, in what form. On present reckoning, the scheme could cost well over £200m to complete.

That it will be built in some guise, I have little doubt. Politically, it is almost being willed into existence, as shown by both the excitement generated within the Departments of Industry and Energy and the speed with which the study is being generated. The Government sees the gathering system as a means of collecting associated gas from various oil fields—gas which might otherwise be flared or merely reinjected into the fields—as well as bringing ashore large quantities of heavy gases which might form the basis of a substantial new petrochemical industry.

The Department of Energy has estimated that when in full use a gathering system could benefit the balance of payments by about £100m a year. The possibilities were highlighted yesterday by Esso Chemical's announcement that it had applied for outline planning permission to build a £200m, ethylene plant at Moss Morran, Fife. The plant, with a capacity expected to be between 400,000 to 600,000 tons a year, will be fed on ethane piped ashore with other gases from Shell/Esso's Brent Field. It is the type of operation which could be expanded with a more comprehensive gathering network.

This is one prime reason why a good deal of urgency is being attached to the study phase. If even part of the scheme is to be operational in the first half of the 1980s, a development decision will be needed in the next few years.

So the Government has given the study company a tough schedule. The new organisation, which has still to be pulled together, is expected to submit an

initial report on the technical and marketing aspects by the end of this year. A definitive conclusion is wanted by the end of March, 1978.

The embryo Gas Gathering Pipelines (North Sea) company is already in being in London's Pall Mall—conveniently close to British National Oil Corporation, one of its parents. BNOOC and British Gas have already formed a joint public sector company (British Marine Pipelines) which has a two-thirds stake in GGP. The other one-third will come from the private sector company whose membership has still to be decided.

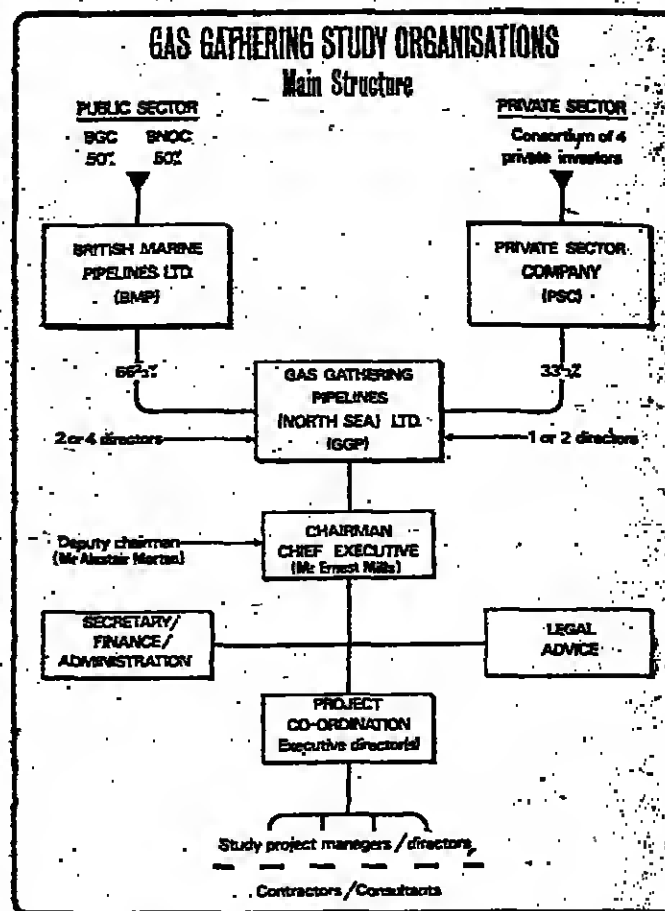
However, it is expected that four private groups will shortly announce their involvement in the study company. As the study itself is likely to cost about £20m, each of these private groups will probably contribute around £5,000,000. As with their parent sector affiliates, they will also be expected to second a small number of staff to GGP (most of the work will be commissioned from consultants).

The fact that only four private groups are willing to take part in the study stage is not a rebuff it might at first appear. True about a dozen companies initially expressed a serious interest in becoming a member of the private sector company, but on reflection most felt that they would not derive any real benefit from being on the inside at this stage. Some of the groups may well become involved in the construction phase, but they cannot participate in the study "will have no right to preference in respect of contract awarded either in the study stage or in the subsequent construction of any gas gathering project that develops."

Those rules are laid down in the Department of Energy's little green book on pipeline systems. The four private sector participants have still to be announced. Indeed, their membership negotiations are thought to be at a delicate stage. But it seems—somewhat ironically—that two of the candidates already have large public sector involvement. One is British Petroleum (almost 70 per cent of its shares are held by the Government and Bank of Scotland), a joint Total/Elf venture (they are

partly owned by the French Government), Rio Tinto-Zinc anxious that supplies are maintained as long as possible. RTZ, which has a large stake in the Argill Field, also has expected. It is one of the big operators in the North Sea with reserves in the Forties, Ninian, Magnus and Andrew's engineering and project management services. If and when the network is sanctioned, the prospect of such a big engineering project, perhaps involving some 800 miles of pipeline, has already spurred the British Gas Corporation to invest £8.5m, at its Hestonpool plant at its Grangemouth site.

ICI's likely involvement in the gas gathering project is also not surprising. It too has a sizeable stake in offshore reserves through its Ninian Field interest. With naphtha—a group's traditional raw material for petrochemicals—becoming increasingly expensive, new resources of heavy gas feedstock may become increasingly attractive. Furthermore, as the biggest industrial user of gas in



study company considerable expertise in the exploitation and transportation of offshore gases.

Frigg gas, which will provide the basis for British Gas Corporation's next phase of development, will flow ashore through two pipelines. It is possible that these lines, together with the Brent gas line, will be incorporated in a single gathering system. Many in the offshore industry have questioned the wisdom of building a completely new pipeline grid to gather relatively small pockets of gas and condensates.

The French interest in the project is interesting for another reason. The companies partners in Frigg include Statoil, the Norwegian state oil undertaking, and the Norwegian Norsk Hydro group. And one of the major—almost vital—areas of uncertainty surrounding the pipeline venture is the Norwegian attitude to the scheme.

There is no doubt that the British Government would like gas from the Stafford Field—the biggest in the North Sea—to be piped to the U.K. Gas reserves are estimated to be 4.25 trillion cubic feet, quite apart from the estimated 3.9bn barrels of oil. Unfortunately, from the British point of view, the field straddles the U.K./Norwegian median line and about 50 per cent of the reserves are thought to lie in the Norwegian sector.

Consequently the Norwegian Government, and presumably Statoil, have their own ideas about developing Stafford Gas. Having no need for the gas in Norway, they are investigating the possibility of building their own pipeline system to feed the energy-hungry market in north-east Continental Europe. Such a line, based on Stafford, could tap reserves in other Norwegian gas fields, such as Odin, North East and East Frigg, Heimdal and Cod.

Nothing has been settled and BNOOC's small stake in the field should ensure the British Government is kept abreast of developments. In addition, Britain's energy department and Norway's industry ministry have agreed to hold regular discussions on offshore matters of mutual interest. Pipeline schemes will be high on the agenda for many of the meetings. Studies being made by Gov.

He writes: "Exploration yet to be agreed with the Government, but if one hole is drilled, the average of £2m, and if at least 44 will have to be drilled to explore the 44 full or partial blocks being allocated, then minimum total cost is likely to be £12m. If BNOOC is responsible for 51 per cent of its minimum exploration cost, will, on that basis, be £6.12m. 'I don't see how we can accuse of secrecy when a body can work out this, as hypothetical sum on the back of an envelope.' Which brings me back to point. If it is so easy to calculate roughly the minimum expenditure (and I did a calculation) why did I Kearton, BNOOC's chairman, Mr. Anthony Wedgwood, Energy Secretary, feel like to give politicians and lists a tentative estimate? Government economic forecasts have been based on such information."

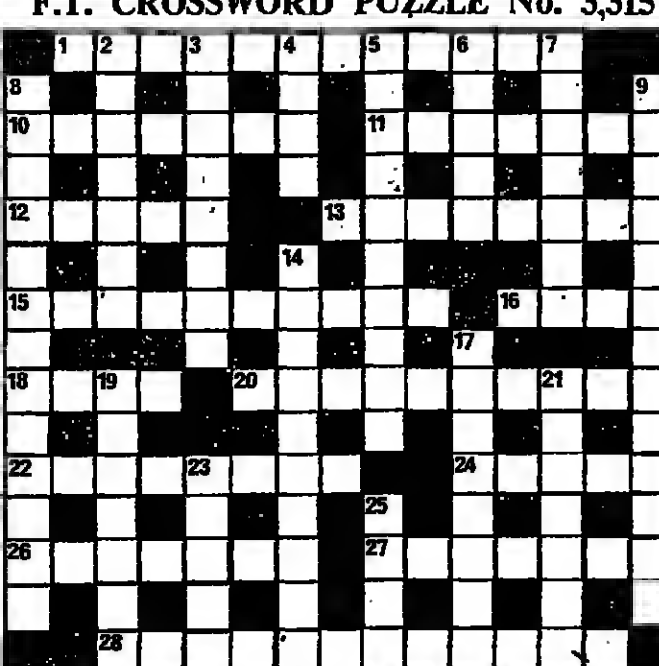
## TV Radio

† Indicates programmes in black and white

### BBC 1

6.40-7.55 a.m. Open University (UHF only) 9.30 For Schools. Colleges. 10.45 You and Me. 11.05 For Schools. Colleges. 12.45 P.m. News. 1.00 Pebble Mill and Die. This 1.45 Trumpton. 2.02 For Schools. Colleges. 2.20 Ar. Claws. 2.55 Regional News (except London). 3.35 Play School. 4.20 Rounbar. 4.25 Jackanory. 4.40 Lippy Lion and his Friends. 4.55 Crackerjack. 5.55 Paddington. 5.40 News. 5.55 Nationwide London and South-East only. 6.20 Nationwide. 6.45 Sportsweek. 7.00 The Tom and Jerry Show.

### F.T. CROSSWORD PUZZLE No. 3,315



### ACROSS

- Let accommodation in school? (12)
- Charge party went rusty (7)
- Rascal going to East Riding to run briskly (7)
- Editor admits people to do his work (5)
- Worry about the job? It's ornamental! (8)
- Sex gene producing a criminal type (10)
- Plant making iron ships (4)
- Northern inmate getting it in the neck? (4)
- Friend in airport? It could be madam! (10)
- Capable of being turned against the user—like a razor-blade? (3-5)
- Go in and enrol (6)
- Begin a melody outside (4-5)
- Finish neatly and bring to the nearest whole number (5, 3)
- Food to take in on the Sabbath (4)
- His three performers, not all pice, but theatrical (4)
- Not accustomed to having a sleep in a roofless hut (5)

### DOWN

- Work laboriously in river and burst out (7)
- Resolution to prevent motorway race (13)
- Spiritually depressed—and in need of medical attention? (6-7)
- Hard cone to put into shape (10)
- Coach bearer has to move slowly to the bar (4, 4)
- Papers surrounding officer commanding a series of operations (7)
- Sea-creature needing a month to work (7)
- Drink to a stage production (6)
- Time away right at the close (4)

Solution to Puzzle No. 3,314

ACROSS  
1. WORK  
2. RASCAL  
3. EDITOR  
4. Worry  
5. SEX  
6. PLANT  
7. NORTHERN  
8. FRIEND  
9. CAPABLE  
10. GO  
11. BEGIN  
12. FINISH  
13. NEAREST  
14. FOOD  
15. HIS  
16. NOT  
17. SLEEP

### 11.50 a.m. For Schools. 5.55-6.30 p.m. Reporting Scotland. 8.30-9.00 Current Account. 10.15 'Se Ur Beatha. 10.45-10.46 News for Scotland.

11.50 a.m. For Schools. 5.55-6.30 p.m. Reporting Scotland. 8.30-9.00 Current Account. 10.15 'Se Ur Beatha. 10.45-10.46 News for Scotland. 11.50 a.m. For Schools. 5.55-6.30 p.m. Reporting Scotland. 8.30-9.00 Current Account. 10.15 'Se Ur Beatha. 10.45-10.46 News for Scotland.

### BBC 2

6.40-7.55 a.m. Open University (UHF only) 9.30 For Schools. Colleges. 10.45 You and Me. 11.05 For Schools. Colleges. 12.45 P.m. News. 1.00 Pebble Mill and Die. This 1.45 Trumpton. 2.02 For Schools. Colleges. 2.20 Ar. Claws. 2.55 Regional News (except London). 3.35 Play School. 4.20 Rounbar. 4.25 Jackanory. 4.40 Lippy Lion and his Friends. 4.55 Crackerjack. 5.55 Paddington. 5.40 News. 5.55 Nationwide London and South-East only. 6.20 Nationwide. 6.45 Sportsweek. 7.00 The Tom and Jerry Show.

### LONDON

12.00 a.m. Schools Programmes. 12.40 Kathy's Quiz. 1.10 a.m. Rainbows. 1.20 Hello. Good Afternoon. Welcome. 1.00 News plus FT index. 1.30 To-day's Post. 1.30 About Britain. 2.00 Money. Go-Round Good Afternoon. 2.25 Friday. 3.30 The Cedar Tree. 4.15 Dominic. 4.45 Magpie. 5.15 University Challenge.

### RADIO 1

6.00 a.m. News Summary. 6.30 a.m. News. 7.00 a.m. News. 7.30 a.m. News. 8.00 a.m. News. 8.30 a.m. News. 9.00 a.m. News. 9.30 a.m. News. 10.00 a.m. News. 10.30 a.m. News. 11.00 a.m. News. 11.30 a.m. News. 12.00 a.m. News. 12.30 a.m. News. 1.00 a.m. News. 1.30 a.m. News. 2.00 a.m. News. 2.30 a.m. News. 3.00 a.m. News. 3.30 a.m. News. 4.00 a.m. News. 4.30 a.m. News. 5.00 a.m. News. 5.30 a.m. News. 6.00 a.m. News. 6.30 a.m. News. 7.00 a.m. News. 7.30 a.m. News. 8.00 a.m. News. 8.30 a.m. News. 9.00 a.m. News. 9.30 a.m. News. 10.00 a.m. News. 10.30 a.m. News. 11.00 a.m. News. 11.30 a.m. News. 12.00 a.m. News. 12.30 a.m. News. 1.00 a.m. News. 1.30 a.m. News. 2.00 a.m. News. 2.30 a.m. News. 3.00 a.m. News. 3.30 a.m. News. 4.00 a.m. News. 4.30 a.m. News. 5.00 a.m. News. 5.30 a.m. News. 6.00 a.m. News. 6.30 a.m. News. 7.00 a.m. News. 7.30 a.m. News. 8.00 a.m. News. 8.30 a.m. News. 9.00 a.m. News. 9.30 a.m. News. 10.00 a.m. News. 10.30 a.m. News. 11.00 a.m. News. 11.30 a.m. News. 12.00 a.m. News. 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# After Fitzgerald

by NIGEL ANDREWS

ast Tycoon (AA)

Electric Cinema

Phoenix

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writers, directors, and fellow

producers, the film grows out

of the story with by-up star

cameos: Tony Curtis and Jeanne

Moreau as a pair of warring film

stars, Robert Mitchum as old-

venture studio chief, Donald

Plasencia as a tough British

screenwriter, Jack Nicholson as

Writers' Union leader, one of the

"new men" whom Fahr half-

admired, and half-feared.

Of the romance that lies at

the novel's fragile heart, further-

more—Stahr's love for an Irish-

American girl Kathleen, the first

selfless, saving relationship of

his life—Pinter and Kazan, ably

assisted by a doctored, ex-

pressionless newcomer called

Ingrid Boultong, may be a soft-

hearted substitute for the original

haughty, doomed poignancy of

the original, a Babylonian world

of sweet sighs and heavy-eyed

glances and love against the

sunset.

As Stahr, Robert de Niro

looks splendid: a daily patri-

otic mixture of Thalberg (com-

plete) and Fitzgerald himself.

But as soon as he begins to act,

he is defeated like the rest of

the cast by the nihilist alliance

of damped-down dialogue and

dwarfing grandiose period

detail. As an incarnation of

Fitzgerald's bright, god-like

hero—"he had looked at all the

kingdoms, with the kind of eyes

that stare straight into the

sun"—de Niro's performance

fades from minute to minute,

until the film's all-too-appropri-

ate last shot in which he liter-

ally "fades" into the darkness

of a movie sound-stage. The

story's end comes as a

shock in the film that is

novel, but a very great deal more

mercifully.

For London filmgoers there is

much better value to be found

in the short film being

screened next month by the

Electric Cinema. The film

has been scored for these

collected pieces, mostly dating

from the 1930s, and an oppor-

tunity missed to see them now

is an opportunity that will

never come again. The rare

Eisenstein shorts, *Seminal*

*Romance* and *Day of Death* (the

surrealist criticism of the first

made it seem more like a Dal-

li-Bunuel collaboration than an

early flower of Soviet cinema);

There is also a modern dress

piece, *Le Tempestaire*; *Bessie*

Smith huskily giving voice to

*Louis Blues*; *Ballad Mécanique*; a

lively abstract film by painter

Fernand Léger; and, irresistibly,

W. C. Fields making his first

sound appearance in *The*

*Specialist*, in which our return

and balloons-nosed hero ender-

vours to show his lady friend

how to hit a golf ball but is dis-

tracted by a combination of

faultry cluhs, squeaking shoes and

some mysteriously ubiquitous

sticky paper.

The four-year-old *Les Violons*

du Bal arrives in London just

when one had begun silently to

congratulate British distribu-

tors on having had the good

taste to leave it alone. The film,

which has been enormously

popular in France, was made by

Michel Drach and is a quasi-bio-

graphical account—thick on

nostalgic adornment and thin on

historical and dramatic sub-

stance—of a childhood spent

during the French occupation.

The film begins with Drach

playing himself (as a director

who wants to make an autobio-

graphical film about... etc...),

and Drach's son and wife playing

in flashback Drach as a child

and Drach's mother. Soon, how-

ever, Jean-Louis Trintignant

takes over as Drach—more han-

ckable, says the film's genial pro-

ducers—and the film fits to

move between a location-scouting

Trintignant in the present and

Drach femme and Drach fils in

the past reliving the film-maker's

perspective under the Nazis as

a Jew and his eventual flight

to Switzerland.

If you have gleaned from all

this the idea of a home movie

writ large, you are not far from

the truth. The treatment is

relentlessly arch and self-con-

scious, running a gamut from

winking confidentiality (of the

this-is-only-a-film-folks variety)

to self-glorifying heroism (was

the flight to Switzerland, and the

final scramble across no-man's-

land, quite such a plucky, rou-

ting, nick-of-time affair). The film

has precious little of interest to

add to past film lore about the

French occupation, and it sub-

stitutes for a searching examina-

tion—or even a potent evoca-

tion—of the period merely a

chic, facile, all-purpose nostalgia.

Helter Skelter is a related

screen version of the notorious

Manson murders: produced and

directed by Tom Gries, the British

commercial cinema from substi-

tuting into the 1960s on this mid-

corroding diet of encephal-

ic and ever-tired-looking contem-

porary screen time with an ever

supplying round of car chases,

gunshots and salty local colour.

Between the two, the latter has

more of a taste for the grotesque

than one might have expected.

The film doesn't do much to

fathom the character of Manson

himself (though he is played by

an impressively stark-eyed

actor Steve Kazco, who is dis-

concertedly plucked for the

quadruplet influence of the film as a



Ingrid Boultong in 'The Last Tycoon'

he wielded over his disciples.

But the investigation and trial

are presented with a command-

ing into the 1960s on this mid-

corroding diet of encephal-

ic and ever-tired-looking contem-

porary screen time with an ever

supplying round of car chases,

gunshots and salty local colour.

Between the two, the latter has

more of a taste for the grotesque

than one might have expected.

The film doesn't do much to

fathom the character of Manson

himself (though he is played by

an impressively stark-eyed

actor Steve Kazco, who is dis-

concertedly plucked for the

quadruplet influence of the film as a

weatherbeaten private eye (who

takes the idea of "microcosm"

to a literal and absurd extreme,

has the gaunt, visceral, comic

eccentricity of a nightmare.

How German cinema once

copied with a different, more

palpable nightmare may be seen

in a season of German films from

the 1930s and 1940s, which begins

next week at the National Film

Theatre. Strictly speaking,

made in 1970 by the German

could be no such thing as a non-

political cinema in Nazi Ger-

many. But some directors tried

admirers of those films should

hasten to catch this early work

strange, sour, demonic little

reman school revolt against

their tyrannical masters. Pon-

deavour to insulate art from

the encroaching barbarism. The

bleached North African inter-

film shown to the Press was that

which opens the NFF season next

entirely with dwarfs. All Tuesday

Helmut Käutner's

resemblance between Herzog's

*Romance in a Minor Key*, a sty-

lish, soulful melodrama based on

social reality are thus purely a

stylistic flourish, plucked for the

quadruplet influence of the film as a

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## Socialists angered by Suarez decision

**BRUSSELS, Feb. 21.**

Mr. Michael Young, chairman of National Consumer Council, said he was deeply concerned at the reports. "We hope that the U.K. Government will reject this plan and return the surplus of Common Market hutter cheaply to consumers in the Common Market."

# Peking seeks talks on trade

**BRUSSELS, Feb. 24**

IN A move apparently provoked

It is considered significant in Brussels that Mr. Huan chosa to call on Herr Haferkamp at the end of the week, just two days before an official delegation from Moscow arrived here to open unprecedented negotiations on Soviet fishing quotas inside the Community's 200-mile limits.

But Commission officials are still puzzled as to whether the Chinese initiative is merely a manoeuvre, to snatch some of the Soviet limelight, or whether it also reflects a genuine desire to establish closer links with the Community.

ussions with Chinese officials at the start of last year, in the context of the general offer which was extended in late 1974 to negoti-

BRUSSELS, Feb. 24

China responded initially by jiviting Sir Christopher Soames, then the Commissioner responsible for external affairs, to deliver a lecture in Faking in May 1975. Soon afterwards the Chinese Government accredited an Ambassador to the EEC and indicated that it was studying the possibility of a trade agreement with interest.

The ensuing discussions never rose above a technical level and remained practically

consisted essentially of an informal briefing by Commission officials on the nature of the EEC and its trading practices. These contacts were suspended after

followed the death of Man Tse-  
ing.

The feeling in Brussels is that it is up to the Chinese to make the running on trade questions.

**RATC**  
(GREAT BRID

**BRASS**  
**RATC**

## PRELIMINARY ANNOUNCEMENT

**PRELIMINARY ANNUAL**  
**RESULTS FOR YEAR TO**

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**Group Sales**

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**Group Earnings before Tax**  
**“Taxation thereon”**  
**Nett after Taxation**

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**Ordinary Shares—**  
**Proposed Final Dividend**

clusive of A.C.T.	£122,300	£115,1
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increased by 37% of which 8% of  
balance resulting from higher metal p  
Earnings before tax  
Gain of £304,000 representing incre  
current assets of the Canadian Subsidi  
Dividend  
Proposed Dividend represents the m  
Regulations prevailing.  
Prospects  
indications are for a good 1977 but e  
if reasonable controls over inflation  
Canada.  
Detailed Statements will be mailed to  
Annual General Meeting will be held  
April 1977 at Birmingham Chamber of

|ruling Christian Democrat  
|the powerful Communist

These are to take place next week.

The Socialists' strategy unclear. The party's abrupt withdrawal of Parliamentary and from the then Moro Government brought on last year's premature general elections, and Sig. Andreotti, the present Minister, may well be re-

## Belgian campaign

## Inflation steady in France

BRUSSELS, Feb. 24

firm, echoing the words of  
a coalition politician this  
morning that: "Ce n'est pas la loi  
qui est le problème, mais la loi  
elle-même. C'est la loi qui est  
le problème." The official address  
of the Prime Minister's official address  
was: "C'est la loi qui est le problème."

Indeed he raised Opposi-  
tion and union shouts of protest  
last week-end he suggested  
what Belgium needed was  
a new action committee for the de-  
fence of democracy." He later  
explained that by this he meant

long standing disputes with the Government. In addition, general complaints about increased health insurance costs and decreased family allowances among public sector workers are demanding a wage rise this year more than the increase in the consumer price index (to 4.5 per cent). All Belgian wages are linked to the index, and also that the Government will pay their union subscription. Private employers in Belgium mostly do. The Government rejected both demands.

The good news on the in-

Equally controversial, CSC and FTTB are demanded 36-hour week, seeing in it a cushion rising unemployment.

The Government points out that the Belgian working time is already the shortest in Europe and the employers' federations have expressed horror at shorter hours without lower wages would mean to the equal competitiveness abroad. The Belgian engineering federation cites figures showing that Belgian wage costs per hour are as high as 100% compared to the Netherlands 90 and the 70.

Fairly secure, in Pauline Mr. Tindemans has tried to

of services: hotels, restaurants, theatres. But before making more concessions, the Government is awaiting the resumption of day's strikes.

There will almost certainly win greater support in the militant and economically depressed French-speaking areas than in relatively conservative and more prosperous Flanders. What Mr. Tindemans sees as the "selection" of the "best" is explained by the growing predominance of Walloons in the leadership of M. R. "Hondt" in the federation, moderate CSC head, M. Routhys, has traditionally played the sort of role with Government that Mr.

## Portugal strike

BOON, Feb. 24

The overall judgment on past prospects is that the prelevel of business will be maintained for the next three months (though recent comments on year's prospects by several major exporting companies appear to be somewhat more optimistic and more strongly optimistic or pessimistic).

Assessment of the current state of business varies widely from sector to sector. Capital goods industries as a group are generally in line with electrical engineering and machine building companies reporting only 74 per cent. capacity use, sceptical that their recent gains in new orders will be maintained. Steel producers, predominantly export business to selling the next three months, view those sectors which formed made positive judgments, as utility vehicles and computers.

Commerzbank, in a survey of private sector employers, reported to-day that only 13 per cent expect to increase their power this year, while 50 per cent expect to employ fewer. The bank says industrial companies appear to be taking a more pessimistic view of the services sector, although its position is partially distorted by the better by a continuing demand for labour in the metal industry.

But, hopefully, the Federal Labour Office, Nuremberg, which compiles West German unemployment figures—seen by the press as the source of reports to which that unemployment will probably decline from January's 1.7 per cent. Mild weather, most of the year has strengthened hopes that there will be little further increase from the present level (equivalent to 3.5 per cent) when the Febru-

9 months ended	9 months ended	Year ended
31.12.76	31.12.75	31.12.75

PARIS, Feb. 24.

principle of non-interference in the internal affairs of other countries.

David Salter reports from Moscow: In a statement apparently intended expressly for Presidium member Leonid Brezhnev, the Soviet Union today again denounced former Soviet dissident Vladimir Bukovsky for "criminal crimes" not for anything else.

Reacting to President Carter's decision to see Mr. Bukovsky, the official news agency "Tass" said that "an anti-Soviet bloc" had been being conducted "with the knowledge of official authorities." It repeats charges that Mr. Bukovsky planned terrorist acts and paid by Western patrons.

**— On Warsaw Correspondents:** The official Polish newspaper: PAP has published in the Polish episcopate's warmongering and hypocritical paper that three anti-Soviet "Catholic" by Pius Wyszynski printed and distributed through the post "persons unknown" are for the forgeries suggest that Wyszynski goes along with Communist Party's favourite propaganda themes. PAP's attack is seen as evidence of the Polish hierarchy's interest for good relations with the Church at a moment this may be expected.

Lead and Zinc .....	12
SALES (Tonnes) .....	
Copper .....	12
Lead and Zinc .....	
Average proceeds - per tonne-copper .....	W
Sales Revenue—all metals	
Cost of sales .....	
Share of profits less losses of associated companies	
Interest payable, less receivable and other income .....	
Taxation payable (re- coverable) .....	
Extraordinary items — gain/(loss) on foreign loans .....	
Profit brought forward ...	
Profit/(loss) available ...	
APPROPRIATIONS:	
Capital expenditure .....	
Reimbursement of currencies —transfers .....	
Preference shares — re- demption and dividends	
Ordinary dividends .....	
Profit/(loss) carried for- ward .....	

1149	35 123	47 994	641
10 881	322 399	271 973	386 535
18 492	57 672	39 658	53
K 1 091	K 1 094	K 774	K 7
	K Millions		
145.9	395.5	232.3	372
115.0	307.4	263.0	36
<u>30.9</u>	<u>88.1</u>	<u>(30.7)</u>	<u>(3)</u>
—	0.5	0.3	(1)
(5.3)	(16.3)	(10.1)	(14)
<u>25.6</u>	<u>72.3</u>	<u>(40.5)</u>	<u>(53)</u>
<u>77.9</u>	<u>46.4</u>	<u>(43.3)</u>	<u>(54)</u>
<u>7.7</u>	<u>25.9</u>	<u>2.8</u>	<u>(1)</u>
1.1	(37.6)	—	12
(6.3)	8.0	123	4
<u>2.5</u>	<u>(3.7)</u>	<u>15.1</u>	<u>17</u>
—	—	—	5
—	(62)	—	4
—	—	0.1	0
2.5	2.5	15.0	8

Mr. Amarlik, however, maintained totally unabashedly these rebukes. In an interview with the left-wing newspaper Liberation to-day he said the Western Governments in general were too attentive to the Kremlin leaders.

French officials have stressed that the French Government was anxious as any to see that the human rights section of the Helsinki agreement is respected. At the same time, however,

**THE FINANCIAL TIMES** published daily on weekdays  
Sundays and holidays. U.S. subscription rates:  
\$178.00 (air freight) \$384.00 (air mail)

**NOTES:**

1. The Kwacha was devalued in a substantial increase, overseas loan liabilities, extraordinary expenditure.
2. On 22nd February, 1977, U.K. £0.7379. (On 15th U.S.\$1.2554 and U.K. £0.74)
3. At 31st March, 1976, the K53 970 000. The taxation being set off against this sum.

2.5      (3.7)      15.1      17.1

by 20 per cent on 8th July resulting in Kwacha terms, in the company. This accounts for the heavy adverse effect.

K1.00 was equal to U.S.\$12587 a December, 1976, K1.00 was equal to U.S.\$147.

amount of taxation recoverable was payable in respect of 1976/77.

sum.



## AMERICAN NEWS

## U.S.-U.K. air routes talks to resume in bitter mood

BY DAVID BELL

WASHINGTON, Feb. 24.

ERICAN negotiators believe that Britain has so far taken an extremely narrow view of the renegotiation of the Bermuda Agreement which allows the \$500m. transatlantic routes between Britain and the United States.

They are likely to make this point forcibly on Monday, when next round of the talks gets away in London. The agreement expires on June 22, at the end of which the U.S. will claim a share of the market.

Far the talks, which have been accompanied by an unusual amount of acrimony, are understood not to have got very far. Britain presenting a number of position papers but the U.S. submitting next to nothing in return.

British negotiators do not say that it springs largely from the failure of U.S. Airlines and the Carter Administration to agree on a common approach to this issue.

The talks are particularly important because the world airlines have in the past regarded the Bermuda Agreement as a model for their own negotiations.

The U.S. side admits that it has been hampered by the change in administrations, and the new team is only now making its mind about international aviation policy. But American officials also believe strongly that the tough U.K. line has so far ignored what one described as the "rough economic, political, and structural realities" under

which any American government must operate.

In particular they believe that the U.K. Department of Trade negotiating team, led by Mr. George Rogers, has taken a harsh and extremely narrow view of what is involved. For this reason the U.S. may soon announce the appointment of a more senior negotiator in the hope that this would compel Britain to follow suit. It is, however, by no means certain that the U.K. would rise to this bait.

Meanwhile, the U.K. Government's decision to abandon its fight against Mr. Freddie Laker's Skytrain may provide the Americans with just the powerful counter-argument to the British case for which they have been looking.

Britain has been contending that competition between "city pairs" should be restricted to one British and one American airline on each designated route. It is pointed out here, with not a little relish, that the Skytrain decision means that Britain must accept that two British airlines—British Airways and Laker—may henceforth be flying between Britain and the U.S.

No one here will, therefore, be very surprised if the Americans were to announce approval in principle of the Skytrain decision. This might arouse the ire of the scheduled U.S. airlines, but it would also certainly put the British in a difficult position.

## are regulations criticised

JAY PALMER

NEW YORK, Feb. 24.

POSSIBILITY of President Carter moving quickly to gut the domestic U.S. air-traffic regulations sharply yesterday when the General Accounting Office (GAO), the investigative arm of Congress, issued a report that excessive government regulations greatly increased the costs of flying.

GAO said that the domestic airlines could have eliminated the annual costs of nearly

less regulation of the airlines. Last year the Civil Aeronautics Board (CAB) unanimously advocated a programme of deregulation and asked Congress for legislation along these lines.

The President has strongly indicated that he would not want to limit deregulation just to fares. This has been interpreted as signalling his support for legislation that would create more free competition, liberalise the rights of airlines to enter on abandoned routes and direct subsidies of local routes that might otherwise not survive. It would also increase anti-trust weapons against abuses by competing airlines.

U.S. Federal Aviation Administration has ordered the number of U.S. airlines to be reduced to 17, to be chosen from the 23 suspect parts it cause crashes, our Washington Staff write. Very of the country's 190 Boeing aircraft are affected by ruling.

The GAO said that its study had found that, unless fare regulation, airlines could probably have charged sharply lower first-class and economy fares, ranging up to 52 per cent below the going rates. The Agency acknowledges that passengers would have had to accept less comfort and less frequent flights to achieve these savings.

between 1969 and 1974 but Government control of these savings, it said, have been passed on to passengers.

A related move, during his Press conference late today, the President said that he would soon move to cause disruption in endorsing the concept of

Spokesmen for a number of the airlines this morning stressed that they have not yet seen the report and could not comment. However, a number expressed deep concern that a complete deregulation in one sweeping move could cause disruption in services.

## Brazil resists U.S. move

DAVID WHITE

RIO DE JANEIRO, Feb. 24.

BRAZILIAN Government said that it is not prepared to accept any change in its nuclear equipment and technology agreements with West Germany in talks due next week.

Mr. Warren Christopher, Secretary for Energy at the U.S. State Department

that if the U.S. succeeded in blocking the agreement, Brazil would go it alone with its own technology. He added that, in that case, any chance of international control would disappear with the agreement. This proposition was described yesterday by Sr. Jose Goldenberg, chairman of the Brazilian Physics Society, as "perfectly feasible."

A sourly-worded note arriving Mr. Christopher's visit to Rio on March 1, the an Foreign Ministry "the intention of the as the Brazilian Government understands it, is to dis-

the new administration's on the problem of nuclear proliferation. The Brazilian Government does not flinch from the global aspects of proliferation of nuclear weapons. The position of Brazil on well-defined and absolute

The Minister's statement followed the visit of Mr. Max van der Stoep, the Dutch Foreign Minister, who is also seeking more stringent safeguards in anticipation of a nuclear fuel contract for that first two reactors due to be built under the Brazil-German deal. The fuel contract involves Urenco, in which British Nuclear Fuels has a one-third share, with Holland and West Germany. The installation of enrichment facilities in Brazil is scheduled for a later stage of the nuclear programme.

aimed at rescinding part nuclear deal—the transfer technology for enriching and pressing nuclear fuel—the ans have insisted that the ment is the sole concern themselves and the Germans. parties to the agreement that the safeguards in- in it are adequate for ting the German technology used to produce nuclear weapons.

Adrian Dieks adds from Bonn: For the time being, as a gesture towards the Carter Administration's concern about proliferation of nuclear weapons, West Germany is apparently delaying an important item in the agreement by withholding export permission for the detailed plans of a pilot nuclear fuel reprocessing plant. The West German contractors are reported to be under pressure from Brazil to fulfil this aspect of the treaty on schedule. The plans should be delivered this month.

Antonio Azeredo da a, the Brazilian Foreign Minister, said earlier this week

## Leany-Carter pact claim

DAVID BELL

WASHINGTON, Feb. 24.

to Mr. George Meany, the ful head of the AFL-CIO, claimed victory in the labour organisation's pt to persuade President Carter to press for protection of wage claims or rises.

Arthur Burns, Chairman of the Federal Reserve, who also attacked the plan, saying that it might encourage companies to raise prices soon, lest their freedom to do so later be restricted. He said this would worsen rather than improve inflationary pressures.

y said that the labour had received private moves from the President ic will not force organised to accept an anti-inflation time with which it does agree. Earlier this week feany said he would not rate with a pre-negotiation amme.

For all Mr. Meany's pleasure at what he regards as a significant victory, it is almost certainly too early to say that the war is over. Mr. Meany may have won one battle in it, but the President gave every sign yesterday that he still favours some kind of pre-negotiation on a voluntary basis and he can be expected to return to the issue very soon.

AFL-CIO received some n yesterday from Dr.

## Levesque slams Trudeau's desperate appeal

René Levesque, Premier of Quebec, told reporters he felt Quebec independence would have consequences for the U.S. "much more grave than the Cuban missile crisis" but, despite President Carter's keen interest in Canadian unity, the Carter Administration is "choosing the prospect of not interfering in our internal affairs," he added.

Oil companies bill Senator Birch Bayh (Dem., Indiana) has re-introduced a bill to split large oil companies into separate entities dealing with production, transport, refining and marketing, which would affect 18 major firms, Reuter reports from Washington.

Hugh O'Shaughnessy reports on the dangerous border tension between Chile and Peru  
Threat of a border war nobody could afford

A LOT of people are trying to cool what has been growing into a dangerously hot and explosive situation along the Pacific coast of South America.

Diplomatic spokesmen in Lima are protesting that nothing could be farther from the minds of the Peruvian military government than to make war in Chile.

Chilean spokesmen have been saying similar things about their attitudes to Peru. General Hugo Banzer, the Bolivian president, has declared his desire for "active neutrality" if hostilities did, by some mischance, break out.

Not least important, Washington appears to have been trying to equal fervor hawks. The State Department announced earlier this month that it would not allow Israel to sell Kfir out-

let combat aircraft to Ecuador. The Mach 2.3 Kfir uses General Electric engines, so the U.S. can veto sales of the Israeli aircraft. It can be no coincidence that Paraguay, whose Government would be loath to offend Washington excessively, has this month cancelled an order for Israeli Arava military transport aircraft.

Though Paraguay is a long way from the Pacific, its actions could have a bearing on the tensions among the countries of the Pacific.

The origins of the tension are to be found in the War of the Pacific 98 years ago. In 1879 Chile matched northwards across its established boundaries into the Atacama Desert, a mineral rich strip between the Andes and the Ocean. In doing so it conquered first a piece of coastline which had been under the

control of Bolivia, and which gave that country its only access to the sea. Marching farther north the Chileans then overran a strip of coastline then belonging to Peru. In a succession of truces and treaties the two defeated countries had to acknowledge the right of Chilean arms. Under the definitive treaty of 1929 between Chile and Peru the Peruvians did retain some rights

approaches.

The idea was effectively vetoed by Peru on the ground that Chile could not give away to Bolivia what was former Peruvian territory. Peru made a counter-proposal which involved Chile ceding to Peru and Bolivia rights over land in the border area. That was rejected by the Chilean junta.

During the final months of last year both Peru and Chile started concentrating troops on their common border, and the Bolivians were afraid that their territory would be used by either of the contestants who wanted to outflank the other. Those who suspected Chile of planning a pre-emptive strike against Peru pointed to the fact that the standing of General Pinochet had been severely damaged by the financial scandals in which the junta and his supporters were implicated in December and January, and that there was a distinct possibility that he would attempt to distract the attentions of the passionately nationalist Chileans by trying to unite them against the Peruvian bogey.

Then, at the end of last month, Admiral José Toribio Merino, the naval member of the Chilean junta, spoke in very bellicose terms. "Only war will destroy Communist expansionism," he remarked in an interview with the Santiago weekly *Exaltación*. Though the Peruvian military government is becoming increasingly conservative and could be called Communist, it has not a stretch of the imagination of the Bolivia-Chile frontier and bought Soviet arms. So Admiral Merino's remarks were carefully studied in Lima.

## If hostilities did break out between Chile and Peru, there might be a danger of the conflict escalating.

over the port of Arica which otherwise went to Chile and were given the right to veto any decision by Chile to other countries of former Peruvian territories.

The settlement of the War of the Pacific set up two areas of grievance, which successive governments in Bolivia have nursed: that Bolivian development had been fatally set back through the loss of access to the sea, and the consequent need for Bolivian foreign trade to pass through foreign ports in transit between destinations.

Year after year Governments in La Paz have sought improved access to the Pacific through a port of Bolivian sovereignty, and the more unscrupulous of these governments have attempted to distract attention from their own

The key to the present state of tension is to be found in the efforts of Bolivia and Chile to settle their part of the problem. In 1975 General Banzer and the Chilean President, General Augusto Pinochet, met at Charaña on the border between their two countries to talk about the difficulties. It was the first high-level contact for nearly 13 years, since Bolivia had broken off diplomatic relations with Chile in a dispute over the use of the waters of a river which flows from Chile into Bolivia.

The Charaña meeting paved the way for an offer by Chile to Bolivia to exchange a corridor of territory on the Chilean side of the Peru-Chile border between the Bolivia-Chile frontier and ocean for a similar area of land studied in Lima.

Then, at the end of last month, Admiral José Toribio Merino, the naval member of the Chilean junta, spoke in very bellicose terms. "Only war will destroy Communist expansionism," he remarked in an interview with the Santiago weekly *Exaltación*. Though the Peruvian military government is becoming increasingly conservative and could be called Communist, it has not a stretch of the imagination of the Bolivia-Chile frontier and bought Soviet arms. So Admiral Merino's remarks were carefully studied in Lima.

Those who suspect the Peruvians of wanting to fire the first shot point to the reported increase of unrest among some officers as the centenary of the Pacific War approaches; the decision, severely criticised by U.S. officials, to buy Soviet Sukhoi multi-role aircraft for the Peruvian air force; and the feeling among some Peruvians that there could be no better moment to take the initiative against the Chileans than when the policies of the junta there have alienated much international opinion and the Chilean military are finding it increasingly difficult to buy arms.

The possibility of real hostilities was never closer than last month when rumours in La Paz spoke of a new Chilean initiative to satisfy the Bolivians. It consisted of the Chileans leasing rather than ceding the frontier corridor to Bolivia, a device that would get around the Peruvian veto built into the 1929 treaty. The Peruvian side, however, made it clear that such a violation of the spirit of the treaty could well be the casus belli. The rumoured Chilean move was not in the event made.

If hostilities did break out there are those who feel there would be a danger of the fighting escalating.

The ripples could extend alarmingly if the worst were to happen. But the optimists who believe hostilities will be avoided point to one positive feature among all the speculation. None of the possible combatants can really afford a war.



## All shapes and sizes of firms are joining the New Gas Era.

Big new gas supplies come ashore from the North Sea this Autumn. When fully operational they will increase gas availability by nearly 40%.

Of course the big fuel using industries will be taking a lot of it. But the smaller industrial and commercial companies can also enjoy the competitive advantages of gas.

Don't think you're too small to benefit. The opportunity gas offers to increase productivity and plant efficiency could make a tremendous difference to your business.

It will also give a big boost to our balance of payments, and increase the efficient use of our national energy resources. That's good news for Britain, and for British companies for years to come.

The time to act is now, not when the gas starts to come ashore.

Start by sending off the coupon. The Technical Sales Staff of your British Gas Region will get in touch with you to determine your accessibility to a gas supply, help you plan your future needs, and tell you about our Technical Consultancy Service. Get your name down now. Autumn is just around the corner in the competitive world of today.

The British Gas Technical Consultancy Service helps you get the maximum value from every therm of gas used, by advising on the most efficient application by industry and commerce



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To: British Gas, 326 High Holborn, London WC1V 7PT. Please ask the Technical Sales Staff of my Gas Region to get in touch about the New Gas Era.

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Company \_\_\_\_\_

Position in company \_\_\_\_\_

Address \_\_\_\_\_

Tel. No. \_\_\_\_\_

BRITISH GAS



## OVERSEAS NEWS

## Israel Labour Party moves weakened towards election

BY RICHARD JOHNS, MIDDLE EAST EDITOR

THE ISRAELI Labour Party will face the coming general election (scheduled for May 17) as divided as ever, and further weakened by last night's hotly-contested leadership struggle in which Mr. Yitzhak Rabin emerged with a slender, unconvincing majority over Mr. Shimon Peres.

The narrow 1.3 per cent margin achieved by the Premier of the outgoing minority caretaker administration over his Defence Minister leaves unresolved the leadership crisis which has eroded confidence in the ruling party over the past 18 months.

To-day, relief on the Labour

Left-wing that the Defence Minister, Mr. Peres, had been defeated was tempered by the consideration that Mr. Rabin, who is certainly no dove, may feel forced to take an even harder line on the crucial issues of territory and Jewish settlement in Arab land occupied by Israel, if only to bolster his position.

The indecisive result of the leadership battle must, at the very least, complicate the task of the U.S. in its present search for a new settlement in the Middle East.

One possible outcome of a general election in which Labour loses seats is that Mr. Rabin

may have to invite back into the coalition the right-wing National Religious Party (NRP), which is adamant that Israel has a right to the occupied West Bank. The NRP quit the Government earlier this year, when its two Ministers resigned, and it was this which precipitated the present crisis and Mr. Rabin's call for an early general election.

The main opposition leaders are in no doubt that the split greatly improves their chances in the general election. Although in all political quarters there is a continued reluctance to examine basic options, the result of the poll inevitably will be of critical importance in conditioning the Israeli response to growing Arab pressure for a peace agreement, and to renewed U.S. attempts to press for one.

Mr. Rabin polled 1,445 of valid votes last, and Mr. Peres 1,404. Thus there was a majority of 41 for the first time since the 1973 election, in addition to the 500-member central committee which chose Mr. Rabin in 1974 by 288 votes to 254.

Mr. Rabin was heavily supported by the Labour Party establishment, not least by Mrs. Golda Meir, the former Prime Minister. Surprisingly, their influence, which was diminished by the October war of 1973, seems to have been unaffected by recent corruption scandals involving people in the party hierarchy to which Mr. Peres does not belong.

## Tanzania denies Amin invasion claim

NAIROBI, Feb. 24.

UGANDA said today that Tanzania "invading forces" were assembled just six miles from the Uganda border but a Tanzanian spokesman today denied the claim and said: "It's absolute nonsense."

Uganda Radio quoted a military spokesman as saying the Uganda Air Force and marines would "strike" if the reported invading forces from Tanzania attempt to enter Ugandan territory even by an inch.

Ugandan Foreign Minister Lt.-Col. Juma Othman said fellow African ministers meeting in Lomé, Togo, of possible conflict with some of his country's neighbours "that may be of incalculable consequences".

Uganda Radio reported today, quoting him as having delivered the warning at the meeting of the council of ministers of the Organisation of African Unity (OAU).

The Minister charged that a "sinister plot" had been hatched "to bring down the government of Uganda at a very high cost in lives and property," the radio said, reporting him as saying that the plotters were based in "a neighbouring African state."

Uganda's General Kurt Nsububa today pressed Uganda to agree to an international investigation into the deaths last week of Archbishop Luján and two cabinet ministers. The request was reiterated at Dr. Waldeimer's second meeting two days with the Ugandan representative at the UN.

Indonesian campaign

Campaigning for the Indonesian general elections, due on May 2, began officially yesterday with the victory for the Government's Golkar movement almost assured, writes our Jakarta correspondent.

It was marked by incoherence from Government leaders against the opposition, as reports continue from the province of East Java and civilian officials coercing villagers to support Golkar.

New Burma clashes

Two of Burma's main insurgent groups have recently been badly mauled by Government troops in renewed fighting in the frontier region with China and with Thailand, writes our Bangkok correspondent.

A group belonging to the pro-Peking Burma Communist Party, and one belonging to the Karen National Union Party, are reported to have suffered heavy casualties in clashes with troops earlier this month.

Algerian poll

Algerians go to the polls today to elect their first Parliament for 12 years in the latest measure to give constitutional legitimacy to political institutions.

President Houari Boumedienne to give constitutional legitimacy to political institutions.

Refugees from the Sudan are being housed in a camp in the Sudan, which has been ruled by decree since an army coup put him in power in June, 1965, at the head of a revolutionary council.

## Japan's shipyards to keep out of W. German market

TOKYO, Feb. 24.

JAPANESE SHIPYARDS have told their West German counterparts they will generally keep out of the West German shipbuilding market for the time being, the Japan Shipbuilders Association announced.

The decision to keep out of the decision has been communicated in a joint letter from the Association to the West German Shipbuilders Association.

However, the association said the decision to keep out of the decision has been communicated in a joint letter from the Association to the West German Shipbuilders Association.

EEC technology revival

A CALL for the EEC countries to revive the idea of a European technological community, as "part of our answer to the present economic crises," was made by Mr. George Thomson, speaking to engineers in London last night.

Mr. Thomson, a member of the EEC Commission until last year, said that one of the essential challenges facing the Commission was to give a new impetus to the EEC's industrial policy and create a healthier balance between this and its external trading policy.

Delivering the James Claytor lecture to the Institution of Mechanical Engineers on "British engineering in the Common Market," Mr. Thomson said that in the case of the British aircraft industry, both management and unions had favoured a policy of European integration.

He quoted Boeing, in evidence to the U.S. Congress, saying that European aircraft technology was as advanced as that of the U.S., and that it

had the potential to reduce the U.S. share of the world market to 35 per cent. over the next 10 years.

At present, the U.S. had 80 per cent. of the world market for civil aircraft, and Europe "a mere 8 per cent." At stake were 400,000 jobs in Europe and "the future of a high-technology industry of vital importance to the economy as a whole and essential to our defence," even Boeing.

Even Boeing, with 60 per cent. of the world market to-day, would need public support, either from the U.S. Government or from European governments, in order to launch a new civil aircraft.

The Community Britain had thought it was joining—one of steady growth, full employment and gradually converging economies—had changed its character in 1973, under pressure of global economic forces.

But this had not changed, indeed it had strengthened the case for British entry, he said. It had demonstrated the folly, "one of democracy's weaknesses," of German market by offering prices up to 40 per cent. below those of German shipbuilders.

Reuter

## Rise in U.K. investments overseas

Financial Times Reporter

THE BOOK value of U.K. net direct investments overseas, excluding oil, banking and insurance, amounted to about \$10.1bn. at the end of 1974, when that of corresponding foreign net direct investments in the U.K. totalled about \$6.6bn. at the same date.

These are the overall results of an inquiry into the book values of overseas net direct investments at the end of 1974, which brings up to date the previous estimates based on inquiries at the end of 1963, 1968 and 1971, carried out by the Department of Trade and Industry.

The book value of outward investment increased by just over a half between 1971 and 1974, compared with a rise of about a fifth between 1968 and 1971. The larger rise between 1971 and 1974 than in previous periods reflected a rise in the value of sterling during the period and to some extent the higher rates of inflation which may have caused some assets to be revalued upward.

The major area of expansion was Western Europe, where the book value of investments almost doubled. Within Western Europe, investments in EFTA countries more than doubled, while those in EC countries, including Denmark and the Irish Republic, rose by nearly 80 per cent.

As a proportion of total outward investment, the value of investments in Western Europe increased from just over one-fifth in 1971 to over a quarter in 1974.

Investments in North America, at 22 per cent. of total, and other developed countries, at about 30 per cent. of the total, accounted for most of the same proportions of the total in 1974 as in 1971.

The book value of inward investment increased by nearly three-quarters between 1971 and 1974, compared with a rise of about two-fifths between 1968 and 1971.

Although the faster rate of growth between 1971 and 1974 reflected a real growth in inward investment, it also reflected upward revisions to the values of existing assets, which may have been due to the higher rate of inflation in the U.K. in the period 1971-74 than in earlier periods.

The main areas of growth were investments from Western Europe, Asia and the Caribbean and Southern America. Within Western Europe, investments from other EEC countries more than doubled in value. Investment from the U.S., which at the end of 1971 accounted for 64 per cent. of the value of total inward investment, did not grow as fast as that from other areas and at the end of 1974 accounted for only 56 per cent. of the total value.

Some two-thirds of outward investment at the end of 1974 was in manufacturing industries, predominantly in the food, drink, tobacco and chemicals sectors, which together accounted for 64 per cent. of investment in manufacturing industries. Mechanical and electrical engineering took together accounted for a further 30 per cent. Among non-manufacturing industries, distribution, finance and insurance, and other services, accounted for 17 per cent. of the total.

Of all industries, both manufacturing and non-manufacturing, the largest total investment was in distribution, which accounted for 11 per cent. of the total. The split between manufacturing and non-manufacturing industries varied considerably from one area to another, manufacturing industry being predominant in developed countries, and non-manufacturing in developing areas, particularly Africa and Asia.

## Syria hits at oil price rise

BY ANTHONY McDERMOTT

THE CONTROVERSY over two different oil price systems within the Organisation of Petroleum-Exporting Countries (OPEC) has been taken up by Syria, Jordan, and Egypt—the front-line Arab states—which say that military capacity to confront Israel has been damaged.

Sheikh Ahmed Zaki Yamani, Saudi Arabian Oil Minister, in an interview yesterday with al-Iqtisad, the semi-official daily of Abu Dhabi, which he has just visited, was unrepentant about his country's refusal to make more than a 5 per cent. increase.

The front-line states are caught

between wanting the oil producers to maximise their revenues, so that they can provide more aid, and fearing the effects of inflation generated by higher oil prices. Damascus Radio yesterday said that oil price increases placed heavy burdens on developing countries, particularly the front-line states.

It said that these increases had damaged the defence potentials of Arab states after the 1973 Arab-Israeli war, and called for the question of oil prices to be raised at the summit conference to be held in Cairo at the end of the first week of March.

## Kim Il Sung may hand over to son

By Douglas Ramsey

TOKYO, Feb. 24.

NORTH KOREA watchers in Tokyo do not rule out the possibility that President Kim Il Sung may be preparing to step down from his official functions in favour of his 36-year-old son, Kim Jong Il.

A report from Pyongyang was recently circulated to members of Chunggung, a pro-North association of Koreans living in Japan, in which the younger Kim is described as the only possible successor to his father according to the Kyodo News Agency which this week obtained a copy of the report. The report also urges Korean expatriates in Japan to pay the younger Kim "high respect, accept his authority and carry out his instructions unconditionally."

Sources inside Chunggung also said Kim Jong Il was recently recommended as North Korea's next President by the Political Committee of the Korean Workers (Communist) Party, Kyodo reported.

## Former army commander joins Pakistan opposition

BY IQBAL MIRZA

KARACHI, Feb. 24.

MAJ.-GEN. A. A. K. Niazi, Commander of the Eastern Zone when Pakistan troops there surrendered during the 1971 India-Pakistan war, has joined the opposition to Prime Minister Zulfikar Ali Bhutto ten days before the general election.

The 61-year-old general, who in 1971 led the Pakistani army in the surrender to the Indian army in Bangladesh, is now a member of the opposition to the Government. He is said to have been "under a cleverly hatched plan. We did not lose the battle but were made to accept the defeat," he said.

The tearing up of the Polish resolution in the UN General Assembly—which had the support of 104 countries, demanding a "cessation of fire" in Pakistan—the release of Sheikh Mujibur Rahman and Indian prisoners of war unconditionally by Pakistan and the return of fertile areas to India—was part of the same plan," he said.

After the surrender Gen. Niazi was taken prisoner and held for two years, along with other Pakistani troops, before being returned to Pakistan and released from the army. During these two years, the Pakistani Government made no effort to secure the release of Pakistani POWs in Indian camps, he told the rally. "India herself sent us back, considering us useless."

General Niazi said the

Pakistani army advised the Government to try for a political settlement, but the advice was not taken.

David Housego, Asia Correspondent, adds: The importance of Gen. Niazi's remarks is the implication that Mr. Bhutto was partly responsible for the defeat in 1971.

Gen. Niazi, who has been in Pakistan, which resulted in the surrender of 90,000 Pakistani troops, together with the explicit accusation that Mr. Bhutto made no efforts to secure the release of prisoners of war.

The break-up of Pakistan and the fate of the prisoners is probably the single most emotional issue in the Punjab. The resurrection of Mr. Bhutto's role in the war and its aftermath, by the once popular commander of the troops in the eastern wing, could be a severe blow to Mr. Bhutto's election campaign in the Punjab, which has been the base of his power.

The Punjab provides the bulk of Pakistan's armed forces. After the war, it was popularly felt in the province that the army was not to blame for the defeat, so Gen. Niazi's remarks will strike a strong chord. In fact, it was the former chief of staff, Gen. Yahya Khan who announced the surrender of the Pakistani forces. But it has never been made clear as to what part Mr. Bhutto played in the negotiations leading up to a ceasefire.

Quentin Peel, recently in Botswana, describes the spreading effects of Rhodesia's war

## The high price of proximity

THE CLASH between Rhodesian security forces and Botswana's paramilitary police has ended, in which the first time a while Rhodesia was killed on Botswana territory, is striking confirmation of the deterioration of relations between the two countries.

Coming as it did just when a UN mission was in the border area investigating the security situation, the incident provides considerable weight to Botswana's plea for international assistance to defeat itself.

The traditional non-belligerence of Sir Seretse Khama's Government, surrounded by the white-ruled states of Southern Africa, is being severely tested by the escalating guerrilla war in Rhodesia.

Rhodesia's north-east border is demanding better protection against the increasingly frequent raids over the frontier.

"I cannot understand this overkill by the Rhodesians," a senior Government official said in Gaborone last week, before the latest incident. "They have not yet forced us into the position of opening up another front, but it would be very difficult to resist if they keep on."

Inevitably, there is a dispute between the two countries about the extent of the guerrilla presence in Botswana. The Rhodesians claim that border villages have been providing safe bases from which small bands of guerrillas can launch their attacks. The Botswana police insist that movement across the border is only one way—into Botswana. Any guerrillas found among the increasing flow of refugees are disarmed and rapidly despatched to Zambia, they say—from where no doubt they rapidly return to the fray.

But however the blame is apportioned, there can be no doubt that security in Botswana is threatened. An increasing number of the little African homesteads which dot the border area east of Francistown have come under attack both from small arms and grenades: several villages have been burned and broken up, and stores looted.

Villagers have come under fire when watering their cattle in the rivers which mark the

border itself and there have been several exchanges of fire between the Rhodesian security forces and the Botswana paramilitary Police Mobile Unit (PMU). A number of once-thriving settlements have been abandoned.

For the Botswana Government, the immediate and embarrassing effect has been sharp political and economic isolation.

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the past year put at between 10,000 and 14,000, and recently about 100,000. The Rhodesians are recruiting not only schoolchildren but also adults for the nationalist guerrillas, but their parents fleeing alleged harassment by the Rhodesian security forces.

Authorities believe they will have to build more refugee camps, at a cost of between Pula 4m. and Pula 5m. (£2.7m. to £3.3m.). A camp at Francistown has been acting simply as a transit stop for refugees flown to Zambia, but when it was visited by the UN mission at the week-end, it had already built in no more than 900 occupants, as the flow has exceeded the capacity of transport out of the country.

The other direct consequence of the guerrilla war is the added danger of an outbreak of foot and mouth disease within the Rhodesian operational area. Botswana officials believe that Rhodesian vets are no longer able to control the disease, and that a disease which has always been endemic there could turn into an epidemic, with disastrous consequences for the Botswana cattle industry.

What makes the entire Botswana economy ultimately dependent on Rhodesia is its railway line—still wholly owned and operated by Rhodesian Railways. As well as carrying virtually all of the country's exports, it is the single most important means of internal communication. Sir Seretse has long declared his intention to nationalise the line and his desire to cut the penultimate Rhodesian railway link with the outside world (leaving only the Direct Line to South Africa via Beit Bridge open for Rhodesian trade). He has also insisted that such a move would be catastrophic for Botswana's present, while not bringing so disastrous for Rhodesia.

Botswana officials are working on the assumption that they may be forced to take over the railway line, not in order to close

the border, but because guerrilla activity or shortage of skilled labour would force the Rhodesians to abandon it. In these circumstances they would be unable to keep it running at present capacity, but would have to restrict its use to traffic with economic priority.

However, a new team of consultants is working towards a total projected budget of some Pula 15m. (£10m.) for reduced service, which would make an enforced takeover more feasible. Given substantial international aid, Government officials believe that they could run a skeleton service within six months. But they show no desire to do so unilaterally, since that might bring retaliation from South Africa.

If the rail system were to break down, Botswana would also require greatly expanded storage facilities, largely for fuel, costing an estimated Pula 7m. (£3.7m.), and an accelerated road programme, including tarring the newly-completed gravel road to Zambia, at a cost of another Pula 15m. (£10m.).

To all the calculable economic costs one must add the loss of investment momentum in the country, both from internal and international sources, because of political uncertainty affecting the whole of Southern Africa. Botswana has had a remarkable economic record since independence, with growth rates of up to 15 per cent. per annum. However, it has been seen as a haven of relative safety and stability, but there are signs of waning confidence.

The effect of a progressively escalating guerrilla war along its borders could be serious. One aid-financed road project in the area is already being called off.

It is estimated that the Government had to be diverted to security projects without international assistance, the country's peace-time development plans might as well be scrapped.

## E. Europe cuts back on imports

BY GUY HAWTHIN

FRANKFURT, Feb. 24.

THE East Europeans—apparently appured by rapidly mounting debts in the West—last year severely trimmed the growth of their imports from West Germany.

As a result, the Federal Republic's exports to the area fell back by 1.2 per cent. from DM15.9bn. to DM15.7bn. (£3.85bn.).

At the same time West Germany's purchases in Eastern Europe grew by a massive 27.6 per cent. from DM10.7bn. to DM13.7bn. (£2.49bn.). Although this slashed East Europe's trade deficit with the Federal Republic by 30 per cent., it still

stood at a hefty DM5.5bn. (£1.36bn.).

West Germany's trade turnover with the centrally planned countries, including the Soviet Union, rose by 9 per cent. from 1975's DM26.07bn. to DM28.4bn. (£6.96bn.). This compares with a 17.7 per cent. 1976 growth in the Federal Republic's total foreign trade turnover.

The slower growth led to a fall in the country's trade with the Communist countries as a proportion of total foreign trade from 1975's 6.4 per cent. to 5.9 per cent. However, imports from the grouping as a proportion of total West German imports went up from the previous year's 4.7

per cent. to 5 per cent., while exports to the centrally planned economies, as a proportion of total exports, fell from 7.9 per cent. to 8.8 per cent.

Figures issued by the Federal Economics Ministry show that largely because of the heavy fall in sales to Eastern Europe, West Germany's exports to the centrally planned economies rose by only 0.1 per cent. last year to DM17.42bn.

Imports, however, rose by 26.8 per cent. to DM10.98bn., while the deficit in West Germany's favour fell back by an average 26 per cent. from DM3.78bn. to DM5.44bn.

## Russia warns on raw materials

BY DAVID SATTOR

MOSCOW, Feb. 24.

THE SOVIET journal Foreign Trade has forecast that price increases for raw materials are inevitable if there are not to be shortages and called for a more "equitable relationship" between the cost of raw materials and those of finished goods.

Apparently de-emphasising the Soviet Union's traditional desire to increase its exports of manufactured goods, the authoritative article in the February issue of the journal said that the Soviet Union is the world's largest exporter of raw materials and that price is the most important factor in keeping trading in raw materials "in deficit."

In what observers see as a rationale for price increases already reportedly demanded by the Soviet Union from their East European trading partners, and for possible future raw material price increases in trade with the West, the journal says that the development of new deposits in Siberia and the Far East ensures that the Soviet Union will not face raw material shortages itself and will be able to expand raw material exports, including export to Western Europe and countries around the Pacific Ocean.

The journal said, however, that the success of Soviet raw material exports depends on the elimination of "negative features" in the present structure of foreign trade.

These were "the continuing economically unjustifiable discrepancy between prices for raw materials and finished goods," and a further worsening of geological conditions for mineral extraction in new areas which necessitate heavy capital investment in the long period before the investment can be realised.

Soviet raw material exports during 1975 had a total value of R19.4bn. (£15bn.) or more than 60 per cent. of the value of total exports. Exports of finished manufactured goods had a value of just under R4.5bn.

Soviet raw material exports more than doubled during the 1971-75 Five Year Plan. The total value of Soviet raw material exports in 1971 was R9.7bn.

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## TRANSFERABLE ROUBLES

## Soviet optimism for the future

IBEC was established in Moscow 13 years ago, mainly to help finance Comecon members' trade on the basis of transferable roubles (TR), the grouping's unit of account. But according to figures supplied by the bank, its convertible currency position is growing fast, bank officials even say "spectacularly."

Half of the bank's paid-up capital is in hard currency (the rest is in TRs); the bank has also developed a special department to deal in these currencies.

In the past five years hard currency dealings trebled to reach £3.1bn. TRs; at the official ruble-dollar exchange rate this is equivalent to \$94m., a large figure by any standards.

This money is used partly to finance Comecon's trade with the West where it now runs a chronic deficit. But a part also finances intra-Comecon trade. This is because TRs were mainly designed to cover exchanges set by official trade agreements. Many deliveries over and above, especially if they are valuable commodities like fuel, food, or high quality manufactures, are calculated in dollars, and must be settled in hard cash.

The volume of this trade appears to be growing, particularly since the Russians have set firm limits on how much oil they will export for TRs. The coal of the short or medium-term credit IBEC makes available to finance this trade is set according to rates prevailing on world markets.

IBEC also accepts hard currency deposits. This side of its operations has also been growing fast, by 16 per cent. in 1976 and 30 per cent. in 1975. This has enabled the bank to make placements, whose volume

rose some 22 per cent. in 1975, charged, with the task of encouraging intra-Comecon trade. IBEC can now advance credit to cover 100 per cent. of agreed payments.

3. IBEC can now advance term credit, instead of revolving credit, for periods up to three years.

4. The borrower can repay a TR credit in convertible currency at any time. But he cannot cash his TR holdings in hard currency.

It is still too early to say how these measures will affect East-West financial relations. IBEC admits that no trade deal has yet been negotiated. TRs. But it points out that the TR's advantages is that it is quite cheap. Interest rates are only 3.5 per cent. on term credit for market economies to use a reflecting the comparative price financial mechanism that was stability of Comecon markets.

Just how benefits from these placements is determined to members to use the TR. At its some extent, the bank admits, by meeting last October the bank's

The Moscow-based International Bank for Economic Co-operation (IBEC), which handles Comecon finances, just failed to raise a \$200m. loan in London because its legal status is not clear. It has also adopted new rules to encourage the West to use the transferable rouble, the Comecon unit of account. DAVID LASCELLES describes the bank's activities and policies.

political considerations. Some go to other banks in Comecon, but a volume also goes outside. Recent beneficiaries include the African Development Bank, Banque Nationale d'Algérie and the Banque Extérieure d'Algérie.

IBEC's borrowing on western markets is, by contrast, dictated by market conditions alone. Although the bank's legal status is currently being examined in London, IBEC is by no means unknown in Western financial markets, having already raised over \$200m. in publicised credits.

The bank stresses that it is not under pressure when it seeks a loan. Unlike other aspects of Comecon economic policy-making, it does not plan its borrowing activities, but it can time a loan to take advantage of good market conditions.

And though IBEC's loans so far have all been in dollars, it is open to other currencies like DM. However its official rule out the possibility of a Eurobond issue. The bank also says it has no set ideas on who should manage its loans. It corresponds with most major western banks, and can therefore pick and choose; but it also welcomes approaches by other banks.

Alongside its hard currency operations, IBEC has also been



## HOME NEWS

## Too many teachers, but graduates in short supply

MICHAEL DIXON, EDUCATION CORRESPONDENT

THE ARE far too many no-qualifying teachers in secondary schools, says a report released yesterday by the Department of Education and Science. The report, based on a survey of 500 schools, says that the surplus of teachers is outweighed by the shortage of graduates. The report, which was discussed by the Education Committee of the House of Commons, also says that the shortage of graduates is a result of the fact that many graduates are not qualified to teach. The report also says that the shortage of graduates is a result of the fact that many graduates are not qualified to teach.

## The economics

shortfall in mathematics, physics, and chemistry has worsened the situation. The report also says that the shortage of graduates is a result of the fact that many graduates are not qualified to teach. The report also says that the shortage of graduates is a result of the fact that many graduates are not qualified to teach.

## Hunt 'fighting hard for new orders'

OUR SOUTH SHIELDS CORRESPONDENT

HUNT is fighting hard for new orders, which it is hoped will mean more work for the yard. The yard, which is one of the largest in the country, has been hit hard by the recession. The yard, which is one of the largest in the country, has been hit hard by the recession. The yard, which is one of the largest in the country, has been hit hard by the recession.

## Editors back secrets call

YESTERDAY support for the National Union of Journalists for the right to reveal the contents of the Official Secrets Act. The union, which represents journalists, has been fighting for the right to reveal the contents of the Official Secrets Act. The union, which represents journalists, has been fighting for the right to reveal the contents of the Official Secrets Act.

## Unemployment security benefits proposed

JART ALEXANDER

IE to give a lump sum on security benefits on a six-monthly basis was put forward yesterday by Mr. Thompson, chairman of the National Union of Journalists. The union, which represents journalists, has been fighting for the right to reveal the contents of the Official Secrets Act. The union, which represents journalists, has been fighting for the right to reveal the contents of the Official Secrets Act.

**SALE**  
FOR MEN

Saturday February 26th  
— Saturday March 5th  
73 New Bond Street W1  
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**SALE**

## Oil price increases may be delayed

By Ray Dafter, Energy Correspondent

Several oil companies are holding back from submitting new price rise applications because of the depressed state of the oil products market. The companies are holding back from submitting new price rise applications because of the depressed state of the oil products market. The companies are holding back from submitting new price rise applications because of the depressed state of the oil products market.

However, the industry questions whether the market will at this stage absorb another increase, particularly after the series of price adjustments last year. Companies are aware that the petrol sector is still the seat of widespread price-cutting, a situation likely to persist with refineries operating at below capacity.

## Deliveries

Total inland deliveries of petroleum products were about 2 per cent down on 1976 levels although sales of naphtha rose by 5 per cent, and transport fuels by between 3 and 4.5 per cent. Crude oil imports during the year were 1 per cent down on 1976 levels, at 4.6bn, cost almost one third more.

Total inland energy consumption last year, on a primary fuel input basis, was nearly 32.5m. tons of coal equivalent, about 5 mte, or 15 per cent, higher than in 1975 but still 23 mte below the 1973 peak. Deep mined coal production was 7m. tons lower than the previous year—a drop of over 6 per cent. On the other hand open-cast output rose by 1.5m. tons—about 15 per cent.

## Tourism 'worth £2.5bn. in 1977'

Financial Times Reporter

OVERSEAS visitors will contribute £2.5bn. to Britain's balance of payments this year, Lord Redmayne, chairman of the North American Advisory Group of the British Overseas Trade Board, said in London yesterday. The estimate, made by the British Tourist Authority, included the fares paid to British air and shipping lines for travel to and from this country, he told the annual seminar of the Hotel Industry Marketing Group at the Wembley conference centre.

## Europe air traffic growth forecast

By Michael Donne, Aerospace Correspondent

STRONG growth in passenger and cargo traffic through airports in Western Europe up to 1990 is forecast by the British Airports Authority. The study, undertaken by the Western European Airports Association, the EAA, suggests that passenger traffic will rise by 7.8 per cent a year to 1990, and cargo traffic by 9.2 per cent a year.

The study covering 13 airport authorities representing 22 airports in 12 countries, was undertaken in conjunction with Coopers and Lybrand Associates, of London, and the Frankfurt Airport Authority.

One major conclusion was that the continued introduction of bigger aircraft on scheduled routes will result in much slower growth in transport aircraft movements (2.2 per cent a year).

## CHANCELLOR URGED TO RESTORE INCENTIVES TO MANAGERS

## CBI proposes major tax cuts

BY ADRIAN HAMILTON

THE CONFEDERATION of British Industry is urging the Chancellor to direct his Budget almost exclusively towards a major reduction in taxation at all levels. The CBI's proposals, which would cost about £2bn. in the coming financial year and around £5bn. the year after, include a number of tax reductions or reliefs to meet the problems of the "poverty trap," the reduction in real take-home pay for the middle manager and the excessive burden of tax on the higher paid.

These include: **BASIC RATE:** a reduction in the rate of income-tax from 35 to 33 per cent, costing the Treasury £800m. in 1977-78 and £900m. in a full year.

**ALLOWANCES:** an increase in main personal allowances (other than child allowances) by 10 per cent, costing £600m. in the next financial year and £825m. in a full year.

**CHILDREN:** an increase in child allowances by 50 per cent, costing £375m. in 1977-78 and £500m. a year thereafter.

**RANDS:** increases in thresholds and widening bands for higher rates, including raising the threshold for sterling to over £10,000 or taxable income.

**TOP RATE:** additionally, the CBI suggests a reduction in the top rate of tax on earned income from 55 to 50 per cent, basing this reduction through the use of a temporary levy on taxable incomes over £20,000 which would be phased out over two years. Together these two proposals are costed out at £390m. in 1977-78 and £750m. in a full year.

**INVESTMENTS:** the CBI argues relief for those living on investment income with a proposal that investment income surcharge thresholds should be raised by £1,000 at a cost of £100m. in a full year.

## The five-star guest doesn't stay at the Royal Garden because of these:

The thinking behind the CBI's preference for personal tax relief in the Budget is set out in some length in its written representations.

The central tenets of its argument are the overwhelming need for the country to achieve a further reduction in the rate of inflation and the urgent requirement to restore incentives. The economy, it believes, is beginning to move in the right direction. On unchanged policies, the volume of output should grow between the fourth quarters of 1976 and 1977 by something under 2 per cent.

## But because of this:

"This would reflect," it says, "a relatively rapid growth of exports, and some import substitution, especially from North Sea oil, a rise to private fixed investment and no further de-stocking."

But it warns that the real rate of return of manufacturing companies remains perilously low, that most of industry is working well below capacity and that the recovery remains dependent on "continued moderation of pay settlements."

"If a pay agreement which binds down the rate of wage inflation cannot be agreed, or if it breaks down," the document says, "the rate of price inflation will be higher and, with a fixed limit for Domestic Credit Expansion (DCE), that would tend to lead to higher interest rates."

This would "impede much-needed industrial investment, and consumption, and result in a lower volume of output, thereby causing a fall in employment."

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**GENERAL SCALE**

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1 - 8,000	33
8,001 - 10,000	40
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16,001 +	60

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## HOME NEWS

## LABOUR NEWS

Critics of nuclear power  
'think technology is static'

BY DAVID FISHLICK, SCIENCE EDITOR

ELECTRICITY PRODUCED from nuclear fuel was proving substantially cheaper than electricity produced from coal or oil, Sir John Hill, chairman of the U.K. Atomic Energy Authority, told engineers in London.

Nuclear stations were also less susceptible than their rivals to what Sir John called the inevitable increase in fuel costs.

The Central Electricity Generating Board disclosed yesterday that Berkeley, the first of its nuclear stations to come into operation, had produced 27,700 units of electricity in its 15 years of generating—more than many British coal-fired stations had generated over a lifetime of 30 years or more.

Sir John, speaking at the annual dinner of the Institution of Electrical Engineers, said he did not believe that the economic advantage of nuclear power was

seriously challenged "even by our detractors."

The issues of the nuclear debate were simply those of public acceptability.

Even here, the public accepted that other hazards of industrialised society posed risks "of equal ultimate magnitude and much higher probability."

In a thinly-disguised attack on the nuclear study last year by the Royal Commission on Environmental Pollution under the chairmanship of Sir Brian Flowers—one of his own part-time Board members—Sir John said that an unsatisfactory characteristic of the recent nuclear debate had been to assume that the nuclear programme would expand rapidly, but that the technology would remain static.

Predictions of that kind were "useless and misleading," they

would have proved that the iron and steel industry would collapse by about 1970 when all the trees were consumed as charcoal; that the country would be crisscrossed by canals to carry coal; and that London Airport could never handle 13m. passengers a year because too many small aircraft would be involved with too high a risk of mid-air collisions.

The British were fundamentally a sensible people. The economy of nuclear power was proved and accepted. Its cleanliness and safety were now widely accepted. There were clear answers to questions raised about plutonium and the problems of radio-active waste would be solved "in good time."

The emotion surrounding the subject would in due course subside and the public would come to accept the same atti-

tudes as the strict but objective Nuclear Installations Inspectorate, he said.

Mr. Eric Booth, chairman of the Institution of Electrical Engineers, called for a firm decision to get Britain's birthright of nuclear power back to life.

To allow the efforts of the past to be wasted would be "a crime for which the next generation will not forgive us."

The Royal Commission—perhaps rightly—had strongly overstated the problems surrounding the development of nuclear power industry and understated the benefits.

Fast breeder reactors were not scientists' dream but a sound engineering proposition. Britain should be transferring the experience gained in building the 250 MW Donnuay prototype into the first commercial fast reactor.

## ICI and BP may take part in study

By Ray Dafter, Energy Correspondent

FIVE COMPANIES, including British Petroleum and ICI, are likely to form the private sector interest in the consortium which will study a £2bn gas gathering project.

The companies, which will probably also include Rio Tinto, Shell and Elf, are expected to invest a total of about £1m in the study.

The Government hopes that by next spring the study will have shown the feasibility and form of a North Sea pipeline network capable of collecting gas from various fields, and have submitted a joint application.

Negotiations are still proceeding and it could be several weeks before the companies' involvement is confirmed by the Department of Energy.

It is thought that BP and ICI are interested because of their offshore reserves and their big chemical operations which could make use of the large amounts of heavy gas, like ethane and propane, which may be carried in the pipeline.

RTZ is interested both as a shareholder in offshore reserves (the Alwyn Field) and as a potential contractor in the ambitious project.

It might hope to be involved in project management although the Government has stated that membership of the study company will not confer any special privileges when contracts come to be awarded.

The study company—Gas Gathering Pipelines—will be two-thirds controlled by the public sector through the British Gas Corporation and the British National Oil Corporation with the remaining interest drawn from the private sector.

GGP is expected to commission a number of consultants within the next few weeks. These will look at the potential sources and markets for the gathered gas and the cost and technical problems of installing an ambitious pipeline network. These studies will cost about £3m, according to Government estimates.

Both the Department of Industry and Energy believe that such a gas gathering project, perhaps developed during the 1980s, could provide British Gas with a continuing source of natural gas and stimulate the development of the U.K. petrochemical industry through the delivery of heavy gases.

Distillers produce the six leading whiskies. Johnnie Walker, Haig, Black and White, Dewar's, White Horse and V&S 69. It also produces Gordon's and Booths gin and Cossack Vodka.

## Distillers to raise prices

By James McDonald

DISTILLERS, the leader in the U.K. spirits market, is to raise the wholesale price of Scotch whisky, gin and vodka from March.

The increases will probably work their way through to public houses in the form of another 1p on the cost of a whisky, gin or vodka.

On a wholesale basis, a case of 12 bottles of whisky will go up to £51.53 from £50.08, while a case of gin will rise from £48.68 to £49.78, and a case of vodka from £46.92 to £47.67.

This represents an increase of about 12p per bottle of whisky, 10p per bottle of gin and about 6p per bottle of vodka.

After increased VAT has been taken into account, retail and supermarket prices of Scotch are expected to rise by about 14p a bottle, with gin up by 12p and vodka by 6p or so.

The higher charges, said Distillers, had been permitted by the Prices Commission because of increases in fuel and power, wages, rates and services "and higher interest charges" on their borrowings.

## Engineers' union striving to sink social contract

BY DAVID CHURCHILL, LABOUR STAFF

AN ENGINEERING white-collar union official said yesterday his union had been encouraging members to press for pay claims outside the social contract, and would continue to do so, as well as campaigning for the pay policy to be scrapped.

Mr. Harry Smith, national organiser of the 140,000-member Technical Administrative and Supervisory Section of the Amalgamated Union of Engineering Workers, said that many employers in the engineering industry had already broken the pay policy during the past 18 months in an attempt to keep skilled staff. But he would not give further details of who and how many these companies were.

The union would not "opt out" if another phase of pay policy was agreed, he said, but would not "discourage our members from having a go for more money."

The union would not draw

attention to these policy-busting deals and would adopt "secret guerrilla tactics" to ensure they went through. He refused to specify these tactics.

Mr. Smith also said he expected both TASS and the AUEW national conferences in the spring to come out against another round of pay policy.

Support for the union's strong opposition to pay controls came yesterday from its survey of 60,000 members which revealed that the standard of living for engineering staff had dropped by up to 16 per cent. since the pay policy came into force.

**'Dead not ailing'**

The average skilled technician's pay had risen by almost 29 per cent. over the last two years, while prices had increased by 44 per cent. Real take-home pay of technicians and managers had fallen even faster with

a cut of 16 per cent, the survey indicated.

TASS also intends to use results of its survey to press equal pay rises for women members. It had lodged, too, a 100 applications for pay rises for low paid workers under the new Schedule 11 procedure of the Employment Protection (Interim Provisions) Act.

Meanwhile, Mr. Joe W. general secretary of the National Graphical Association, says the latest issue of its union journal that the "social contract is not simply ailing, dead." But he indicates that third stage of incomes policy could still be negotiated if Government were to agree change its economic policies.

The NGA national council said it is opposed to a pay policy "which does not provide realistic wage increases flexibility to cover anomalies differentials as a first step towards the restoration of free collective bargaining."

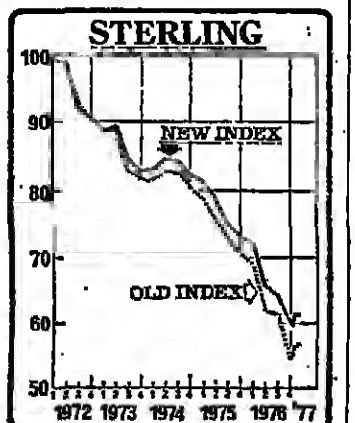
## Sterling's depreciation to be indexed

By Colin Millham

CALCULATION of the pound's trade-weighted movement, published three times each day by the Bank of England, will be changed from next Tuesday.

Figures will still be based on the rates effective at the time of the Washington Currency Agreement of December, 1971. But it is hoped that the new formula will give a more accurate view of sterling's movement against other currencies.

The most noticeable change will be that, instead of being expressed as a depreciation from 1971 rates, the calculation will be shown as a straight index, with December, 1971, equal to



100. Thus the present depreciation of about 43 per cent. will in future be published as an effective exchange rate index of 57, although changes in the method of calculation will increase this figure.

The number of currencies included in the index will be 21 rather than the present 11, and the trade-weighting of these units will be based on data for 1972 rather than 1969. This is expected to have the effect of reducing the average depreciation and giving a higher figure for the index.

Some technical changes will be made in the method of calculation, including the use of geometric instead of arithmetic averaging, similar to the recent change made in the figures produced by Morgan Guaranty in New York.

At the beginning of last year the average depreciation was around 31 per cent. and is now in the region of 43 per cent. On the new calculation the respective figures would have been 28 per cent. and 38 per cent., giving rise to an index of 72 last year and 82 at present.

## Cross-Channel hydrofoil move

By Kevin Done, Industrial Staff

PORT authorities in London and Ostend have been approached to provide terminal facilities for a second cross-Channel hydrofoil service.

The approach has come from Commander Jeremy Montanaro, a former Royal Navy commander and now director of a small hovercraft operating company, International Hover Services, which runs services in the Solent and the Channel Islands.

But while this showed Mr. Dell's keenness to achieve a compromise on the subject, he gave no indication that the Government was yet prepared to abandon the Bullock report's basic recommendations on union-based worker directors having the same number of seats as shareholders' representatives on single-tier company Boards.

But he did emphasise the problems involved in sticking rigidly to the Bullock ideas. This illustrates the interest among some Ministers in considering alternative systems. On the one hand some Ministers believe there could be equal representation on the supervisory level to a two-tier structure or a minority worker representation on a single-tier. There could also be maximum provision for

## Construction industry orders ahead 6% last year

BY MICHAEL CASSELL, BUILDING CORRESPONDENT

ORDERS WON by the construction industry last year were 6 per cent. up on 1975, according to provisional figures yesterday from the Department of the Environment.

In current price terms, builders won business valued at £7.4m. against £6.97m. in the previous 12 months. Actual output last year, however, is thought to have fallen by about 4 per cent. and the recession is expected to become even worse this year.

In December itself, total orders fell to only £439m., a drop of £150m. on the previous month and an indication of the steadily falling work levels

which contractors are now experiencing.

According to the Department, new orders for public housing last year were valued at £1.4m. in current prices against £1.4m. in 1975. When judged in constant price terms, council housing orders in 1976 were 3 per cent. down on the year before.

**Public works**

Private housing contracts won last year were valued at £1.4m. against £1.1m. in 1975, and in constant price terms, business in this sector showed an increase of 17 per cent. over the previous 12 months.

In the public works sector, excluding housing orders, new

business worth £2.41m. was taken on by contractors against £2.29m. in the year before. For the year as a whole, orders were 2 per cent. below the level achieved in 1975.

The Department estimates that private industrial contracts in 1976 were worth £885m., at current prices compared with £717m. in 1975. The annual figure was in constant price terms, 17 per cent. better than the very low level recorded in the previous 12 months.

Private commercial orders last year were valued at £978m., an increase of £223m. on 1975. They were also, on a constant price basis, 25 per cent. higher than in the preceding year.

## Engineering orders rising

BY IAN HARGREAVES, INDUSTRIAL STAFF

ORDERS in the engineering industry continued to rise to the second half of last year, with export orders holding a slight edge over those from the home market, according to Department of Industry figures.

The figures, published today in the official magazine, Trade and Industry, show that the inflow of new home orders continued to recover from the low level at the end of 1975, rising by 5 per cent. between August and November, according to trend estimates.

In the same period, the inflow of orders from abroad was

slightly stronger, with a 6 per cent. improvement. These trends were particularly sharp in the first half of 1976, but have moderated since.

Even so, the intake of export orders remains high, due mainly to significant items in the electrical engineering sector.

Actual sales meanwhile, have remained flat in the home market but exports appear to be edging up once again. Total order books show signs of beginning to lengthen with the rise in export orders on hand just offsetting the continuing but slight decline in home order books.

The disparity between improvements in sales and orders is due to the time taken for new orders to work through the production stage into sales. Home sales were, in fact, practically unchanged in the seven months to the end of last November.

Export sales declined slightly in the middle of the year after an early upturn and this upward trend re-emerged between September and November with an increase of 0.5 per cent.

Yet it is felt that the improvement has not yet reached the beginning of a sustained period of growth.

## Security review after killing

BY OUR BELFAST CORRESPONDENT

THE ROYAL Ulster Constabulary in Lurgan, Co. Armagh, is to review its present security arrangements in the town following the shooting of a police inspector and two constables as they opened a barrier for traffic yesterday.

Inspector Harry Cobb, 38, died in the attack and the two reserve constables were seriously wounded. The Provisional IRA has claimed responsibility.

Two other members of the security forces have been murdered at the same spot within the past year. Last night, the police said the barrier, which had been closed for some time, had been brought back into use after requests from shop owners.

Despite the security screens around the barrier, two gunmen were able to approach to within a few yards of the policemen and open fire with automatic rifles, as they unlocked the steel gates, according to police.

Inspector Cobb was the eighth member of the RUC to be killed while on duty in Lurgan. A total of 72 regular members of the force have now died in the troubles as well as 26 members of the reserve.

The shooting has again raised the question of protection for

the RUC. Its members are Land-Rover, is being tested.

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## Dell launches bid to span gulf on Bullock

BY JOHN ELLIOTT, MANAGEMENT EDITOR

A MAJOR bid to span the gulf between advocates and opponents of the Bullock Report on industrial democracy was launched in London yesterday by Mr. Edmund Dell, Secretary for Trade, as part of the Government's search for consensus on the subject.

In an attempt to demonstrate that there is a lot of common ground within the debate despite what he described as "major areas of controversy," Mr. Dell spelled out seven areas where he felt there was common agreement.

These included a widespread acceptance of the need for legislation to give the principle of worker directors.

Any scheme would also have to ensure that management remained efficient and that there was a commitment to the success of companies.

But while this showed Mr. Dell's keenness to achieve a compromise on the subject, he gave no indication that the Government was yet prepared to abandon the Bullock report's basic recommendations on union-based worker directors having the same number of seats as shareholders' representatives on single-tier company Boards.

But he did emphasise the problems involved in sticking rigidly to the Bullock ideas. This illustrates the interest among some Ministers in considering alternative systems. On the one hand some Ministers believe there could be equal representation on the supervisory level to a two-tier structure or a minority worker representation on a single-tier. There could also be maximum provision for

companies to negotiate their own arrangements with their unions which would mean that any Bullock-style formula would only be a legislative fallback.

Ministers are also exploring in private talks with employers' leaders the CBI's alternative proposals for statutory-backed participation agreements which would not preclude worker directors.

Mr. Dell made his remarks yesterday at a conference organised by the Society for Long Range Planning. He acknowledged that "we have here an issue which can bitterly divide industry at a time when the economic future of this country crucially depends on the united effort for industrial expansion." But he said that the issue of industrial democracy had to be faced and the Gov-

ernment was determined "in due time to establish a lasting settlement which will not in its passage through Parliament bring only bitterness and division."

He then listed his seven issues where he had identified common ground in recent pronouncements on the subject. The first was that "management must not be hindered in its efforts to achieve success for the company," said Mr. Dell, adding: "Companies are not social clubs in which constitutional experiments can be contemplated without regard to their likely effects."

The performance of a company had to be the "major criterion" by which the success of any industrial democracy system was measured and this led to the

second point of common ground—that there had to be a commitment by all sides to the purpose of the company.







National Institute review envisages a 12% rise in earnings under Phase Three

# Balance of payments expected to show surplus by second quarter

BY PETER RIDDELL, ECONOMICS CORRESPONDENT

A BIG improvement in the current account of the balance of payments with a surplus by the second quarter of this year is forecast by the National Institute of Economic and Social Research this morning.

The Institute's quarterly review projects a current account surplus of between £300m and £400m in 1977, compared with a deficit of £1,500m in 1976. The overall economic prospect outlined is for slow growth over both the next two years with a steady rise in unemployment to 1.6m, by the final quarter of 1978.

The rate of inflation is expected to fall gradually, with the annual increase in consumer prices down to just over 12 per cent by the end of 1977 and to 7 per cent next year.

On present policies, the public sector borrowing requirement is expected to be £7,000m in 1977-78 and less than £6,000m in the following financial year. These figures compare with limits of £9,700m and £8,600m, respectively, in the Government's Letter of Intent to the International Monetary Fund.

## Less bullish

The general shape of the forecasts is not radically different from those in the last Review in November, with the exception that the current account surplus in 1978 is now forecast at £2,200m, rather than £2,500m.

This reflects in part a less bullish view of U.K. trade competitiveness and a less favourable view of the terms of trade. The Institute's current account forecast for this year—revised down from a surplus of £1,100m to £360m—is still more optimistic

## Tax rates

Accordingly, an increase in average earnings of 12 per cent, during Stage Three of the Government's pay policy from the end of July is assumed. This comprises a basic norm of 8 per cent, plus 6 per cent for flexibility.

An alternative assumption of a more restrictive pay policy and larger tax concessions is discussed below.

Otherwise, the assumption, as usual, has been unchanged policies, which in fiscal policy is taken to allow for a reduction in direct tax of £500m in 1977-78, but no other changes in tax rates. It has also been assumed that interest rates will continue to drift down this year with the fall being halted in 1978.

This reflects in part the Institute's usual forecasting relationships would indicate a rise in sterling, especially in 1979 as the current account improves considerably.

However, the Government's declared intention is to increase

National Institute Economic Review No. 79, February 1977. National Institute for Economic and Social Research, 2, Dean Trench Street, Smith Square, London SW1P 3HE. £3 (in the U.K.)

competitiveness, so the Institute has assumed that the rate will be managed to prevent any upward movement from its January level during 1977—though not so aggressively as to engineer a decline—with only a 3 per cent appreciation during 1978.

## Unemployment

On this basis, and with these provisions, the Institute forecasts very little rise in Gross Domestic Product this year and an increase of about 1½ per cent in 1978.

As a result, and taking account of the expected rise of 300,000 in the working population in the next two years, registered adult unemployment is projected to rise to 1.5m, by the end of this year and to continue increasing during 1978.

The review warns, however, that the jobless projections must be treated with great caution since at the present level of unemployment there could be more work-sharing or reductions in hours worked.

Private fixed investment is expected to show a mild recovery this year of about 3 per cent, followed by a 4 per cent rise in 1978, tailing off towards the end of the year.

## Consumption

On the basis of the pay policy assumptions stated above, the Institute forecasts a rise in real personal disposable income in 1977 of 10 per cent, compared with 8 per cent in 1976.

The Institute suggests that consumption from now on will follow the path of real disposable income closely, leaving the savings ratio more or less steady at about 10½ per cent, compared with more than 14 per cent in 1975.

The projections of the borrowing requirement take account in 1978-79 of the possibility of a substantial degree of contraction

ing-out of the State pension scheme after April 1978—tentatively estimated at £1bn, in 1978-79, which still leaves a likely public sector borrowing requirement of less than £600m, in that period.

## Funding

The review states that there must be great uncertainty about the authorities' ability to continue to manage interest rates to fulfil the Government's intention of funding the major part of the borrowing requirement outside the banking system, following the recent fall in rates.

Although rates are projected to decline somewhat further in 1977, an end-year Consol rate of about 11 per cent, change in expectations about future interest rates will affect the success of funding. In 1977-78, the Government is expected to fund some 40 per cent of the forecast borrowing requirement outside the banking system and fund perhaps a quarter of the PSBR in the following financial year in the same way.

Given the background of a sharply improving current account, no real difficulty is foreseen in remaining within the Letter of Intent limits for the various monetary aggregates, with a projected Domestic Credit Expansion of £4,600m (against a ceiling of £7,700m and £2,800m, against £1,800m) for the next two financial years.

The volume of world trade in manufactures is projected as growing at only about 6 to 7 per cent a year. Given the exchange rate assumptions stated above

and the inflation projections, exports are expected to become rather less price competitive during 1977. But this decline should cease in 1978.

The volume of exports is projected as rising by 5.4 per cent this year, compared with 1.4 per cent, with import volume 3.3 per cent higher. Two growth of export volume is forecast to slow down in 1978. But with export prices growing more strongly than import prices, the current account should move into a surplus of more than £300m, by the final quarter of 1977 and £675m in the same period next year.

## Benefits

The Institute has varied the policy assumptions with a projected 6 per cent rise in average earnings in the year to mid-1978 and an income tax cut of £2,500m. This does not have much short-term effect on economic growth, which would be 1 per cent, from the fourth quarter of last year, to the same period of this year, rather than 1 per cent, with unemployment perhaps 50,000 lower than otherwise and inflation not much affected until next year.

The public sector borrowing requirement in 1977-78 however, would be £8,200m. Further ahead, the benefits become much larger, on both inflation and the balance of payments.

If the exchange rate was allowed to appreciate in 1977 there would not be much effect on the current account this year or next, but the rate of economic growth would be much lower, in 1978, unemployment would be higher and the inflation rate between this year and next might fall from 7.3 per cent to about 6½ per cent.

## Imports

The volume of world trade in manufactures is projected as growing at only about 6 to 7 per cent a year. Given the exchange rate assumptions stated above

# Spare output capacity with unemployment

BY PETER RIDDELL, ECONOMICS CORRESPONDENT

## POTENTIAL FOR INCREASED OUTPUT (Averages, weighted by employment)

	With present hours	With additional overtime	With additional labour
Food, drink and tobacco	6.3	11.0	15.5
Chemicals	16.9	18.2	19.5
Mechanical engineering	13.6	21.5	35.0
Metals	1.4	4.7	33.6
Textiles	6.0	10.6	11.5
Clothing and footwear	7.4	13.0	18.8
Paper and printing	15.0	20.8	24.5
Construction	13.4	22.4	2.3
TOTAL	14.9	22.2	36.0

GROSS DOMESTIC PRODUCT is probably nearly 10 per cent below the full employment level in the U.K., according to a discussion of medium-term spare capacity and employment in the Review.

Evidence both from the Institute's industrial panel of businessmen and from the statistical measurement of capacity use shows that the increased output needed to return to full employment could be produced with existing capital capacity and with only isolated shortages of skilled labour.

All that is lacking, the Institute states, is demand for the long-standing problem of how to stimulate demand through investment and exports, rather than through consumption, remains.

The replies from a questionnaire last December to the industrial panel—covering some 15 per cent of manufacturing employment—indicates that output could be increased with existing plant and equipment by 7.9 per cent with present hours of work, by 12.4 per cent with use of additional overtime, and by 21 per cent with the possibility of unlimited additional labour.

## Metal sector

These replies cover a very wide range with around a quarter of the respondents saying they could produce no extra output with their present labour force and level of overtime.

Given unutilised labour, construction, mechanical engineering and metals could all increase production by one third with only the metals sector showing any signs of being constrained in this respect.

The statistical measures of capacity used confirm the existence of a very large degree of spare capacity in manufacturing—between 7 and 14 per cent, depending on what assumptions are made about the growth of capacity since the last peak output year.

There is also detailed analysis of what level of unemployment represents real unemployment given Government employment measures and other long-run changes. The Review suggests that the full employment level of unemployment is now perhaps 100,000 to 200,000 higher than the 1960s and early 1960s, 1½ per cent, (about 350,000) represented full employment, the earlier period, it now means 450,000 to 500,000 (1.9 to 2.4 per cent).

The Institute also estimates that reducing unemployment from present underlying level of about 1.4m to 500,000 would need an increase of some 9 per cent, in addition to the increase of approaching 3 per cent year required merely to halt the rise in unemployment.

Thus, to return to full employment in five years would require an annual growth rate over the period of nearly 5½ per cent.

Monetarism

In the same article the Institute also discusses the role of the Public Sector Borrowing Requirement and argues that if a rather crude monetarism, the adoption of a PSBR target, makes any sense as a means of controlling inflation. Given the extent of unemployed resources, it is difficult to attribute a significance to such a target, a means of stimulating investment and exports, although a further delegation of real decision-making to the private sector would lower imports and increase exports.

The Review argues that it is most unfortunate, given the likelihood of worsening in the short term, the PSBR as a consequence of achieving a lower pay norm, reducing taxation, that government should have allowed itself to be shackled by the monetary PSBR ceiling in any form of monetarism.

The Institute also estimates that full employment assumptions taking account of the likely effects on both revenue and spending, it suggests a PSBR on this basis in 1979 of only £3,900m, against a current level of £10,400m.

Looking further ahead it assumes that fiscal drag due to inflation will be offset by discretionary Budget changes and measures and other long-run changes. The Review suggests that the full employment level of unemployment is now perhaps 100,000 to 200,000 higher than the 1960s and early 1960s, 1½ per cent, (about 350,000) represented full employment, the earlier period, it now means 450,000 to 500,000 (1.9 to 2.4 per cent).

Both forecasts, however, represent only a small improvement over 1976, and the deficit mainly appears to reflect higher estimates for the inflation which actually occurred last year as a result of evidence which has become available since the OECD report drafted.

Trade slow

The National Institute points out that its world forecast was considerably more optimistic than that of the OECD at the same point in 1976, but actual growth last year was 1 to 1 per cent, higher than its own forecast, and over a full point above the OECD's.

In other respects, however, the forecast contains some encouraging features. The growth of world trade, in particular, is seen as slowing down very sharply, 12 per cent last year to 6 to 7 per cent in 1977. A small part of this reduction reflects growing use of indigenous North Sea and U.S. oil, but trade in manufactures is forecast to grow at only 7 per cent, against 11 per cent last year.

Commodities

At the same time, commodity imports are likely to cost substantially more in 1977 than in 1976. The major part of the 18 per cent, rise in forecast

# Growth in manufacturing likely to remain slow for next two years

THE GROWTH of manufacturing output is expected to remain relatively low over both the next two years, according to a special article in the Review.

The Institute points out that the recovery in production has been much slower than forecast in the last analysis of industrial output in the August Review. Manufacturing production rose by about 1½ per cent last year, with only chemicals, coal and petroleum products and metal manufacture showing a substantial output rise.

In the current year, manufacturing production is projected to grow by 1.6 per cent and by 1.9 per cent in 1978.

The main areas expected to show above average growth are agricultural products, 8 per cent, and coal and petroleum products, up 4.5 per cent.

By contrast, the engineering sector is forecast to increase output by only 0.6 per cent, this year after a 2.2 per cent decline in 1976 and by 1.1 per cent in 1978, with instrument engineering about the only bright spot

offsetting a decline in shipbuilding and aerospace output.

Mechanical engineering output, which fell by 4.3 per cent last year, is expected to recover fractionally in 1977 reflecting an improving trend of net new orders in the past 12 months, especially from abroad.

The consumer goods sectors of food, drink, tobacco, textiles and clothing are projected to grow by only slightly less than the overall manufacturing average.

Outside manufacturing, mining and quarrying is forecast to show a 7 per cent rise in output this year and 3.3 per cent in 1978 as a result of the build-up of North Sea activity. Construction output is again expected to decline below recovering marginally in 1978.

## LEGAL NOTICES

IN THE SUPREME COURT OF NEW SOUTH WALES Equity Division, in the matter of GOLLIN & COMPANY LIMITED and in the matter of the Companies Act, 1961 (as amended), Section 181.

NOTICE IS HEREBY GIVEN that by an Order of the Supreme Court of New South Wales made on 11th day of February, 1977, a meeting of the creditors of the Company was held at 11.00 o'clock in the afternoon on Thursday 17th day of March 1977 in the Lower Town Hall, George Street, Sydney, New South Wales, Australia.

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# N. Sea oil era calls for wise management of balance-of-payments benefits

BY RAY DAFTER, ENERGY CORRESPONDENT

THE ECONOMY could emerge from the North Sea oil era with a substantially overvalued exchange rate if the balance of payments benefits arising from offshore development are not managed wisely, the Review warns.

If the oil-generated trade surpluses produced, or were allowed to produce, a substantial upward shift in the exchange rate, there was a danger of substantial deficits being generated on the non-oil account.

The National Institute has calculated, using a number of basic assumptions, how much increased domestic demand this improvement would permit. As a result (and purely as a guide) GDP could be some £25bn, to £30bn, higher in 1981, at 1976 prices, allowing for growth in productive potential of 2.5 to 3 per cent a year.

In practice, says the Review, labour and capital constraints will not permit such an increase. The accumulated deficits amounted to rather more than £7bn, while it had been officially estimated that some £20bn of foreign debt fell due for repayment

between now and 1983. It was a matter for judgment how much of the oil benefit should be earmarked for the repayment of this debt. One approach would be to count only those loans for which oil revenues had provided the security.

A more cautious approach would be to set aside a larger sum on the grounds of debt, however incurred, as a valid alternative to increasing domestic incomes as a use of the oil benefit.

As a rough guide, the use of £1bn a year (at 1976 prices) for debt repayment would reduce potential domestic output in 1981 by a little more than 3 per cent.

It should be remembered, says the Review, that some of the gains from North Sea oil have already been taken. Oil had secured foreign loans which had, in turn, permitted the maintenance of a higher

exchange rate, a higher (albeit low) rate of growth and a lower (albeit high) level of employment than would have been possible without offshore development.

Stonehouse can appeal to Lords

MR JOHN STONEHOUSE, jailed on 18 charges at the Old Bailey last August, was yesterday granted leave to appeal to the House of Lords against his conviction on five of the counts. His appeal is expected to be heard during the summer.

The leave granted by three Law Lords relates to five charges dealing with Mr. Stonehouse's alleged attempt to defraud insurance companies of £125,000, under policies in favour of his wife, Barbara, by faking his own death by drowning.

If his appeals succeed, his conviction on the remaining counts, and his seven-year sentence, will not be affected.

Drought reveals buried history

THE DROUGHT last summer has highlighted more than 600 ancient monuments in Scotland, the Scottish Office announced yesterday.

The Royal Commission on the Ancient and Historical Monuments of Scotland has completed processing and cataloguing aerial photographs of the monuments.

Under suitable climatic conditions the monuments affect the ripening rate of crops growing over them. The crop-markers are at their best when the summer has been exceptionally dry.

## VALUE OF OUTPUT AND BALANCE OF PAYMENTS CONTRIBUTION OF NORTH SEA OIL (£m.)

	1975	1976	1977 (Forecast)	1978 (Forecast)	1979 (Projection)	1980 (Projection)	1981 (Projection)
North Sea Revenue	56	658	2,617	4,044	5,588	6,381	7,462
Operating costs	10	275	607	1,066	1,558	1,811	2,100
Taxes	6	74	301	897	1,852	2,125	2,527
Royalties	—	—	294	455	628	719	839
Corporation tax	—	—	—	42	552	596	737
Petroleum revenue tax	—	—	—	400	672	811	901
Net income before depreciation	40	309	1,708	2,082	2,179	2,444	2,824
Remittances abroad	22	115	456	1,059	1,378	1,498	1,768
Current account	10	12	334	533	795	876	973
Capital account	12	64	322	517	583	602	515
Oil trade							
Imports of crude	3,071	4,094	3,678	3,045	2,435	2,205	2,163
Exports of crude	30	177	859	1,399	1,848	2,108	2,788
Net exports of refined	-73	-49	-	-	-	-	-
Balance on oil trade	-3,114	-3,966	-2,819	-1,657	-597	-97	-605
Value of imports replaced by North Sea oil	45	461	1,458	2,481	3,614	4,123	4,511
Net effect on balance of payments	23	523	1,861	3,020	4,084	4,733	5,491
Assumptions							
Price f.o.b. of crude oil	10.60	11.49	12.80	13.20	14.10	14.90	15.80
Imports (\$/barrel)	10.60	13.00	14.10	14.50	15.50	16.40	17.20
Price of North Sea oil (\$/barrel)	10.60	13.00	14.10	14.50	15.50	16.40	17.20
Exchange rate (\$)	2.22	1.81	1.70	1.70	1.88	1.99	2.00

# Forecast for world economy optimistic

BY ANTHONY HARRIS

THE NATIONAL Institute forecast for the world economy, in contrast with its gloomy assessment of the U.K. outlook, is much more optimistic than that made by the Organisation for Economic Co-operation and Development last December, both in terms of growth and balance of payments strains.

Output growth this year is put at 4.3 per cent, over 1976 (4½ per cent, excluding the U.K.), compared with an OECD forecast of 3½ per cent. And, unlike the OECD, the National Institute does not foresee unmanageable balance of payments problems arising from the non-oil developing countries, which could threaten world growth.

Payments deficits of these countries are put at about 13bn SDRs after receipts of official aid, which is within the likely flow of private capital. This compares with the OECD forecast of a \$20bn deficit for the group, which was thought likely to cause acute problems.

import costs is due to the rise in prices of food—especially cereals and cocoa in recent months. Though food prices are expected to fall some 5½ per cent of their January peak. Metals, on the other hand, are expected to rise by about 1 per cent.

The National Institute's inflation forecast for the development is also discouraging, partly because of the expected rise of a rather higher price level. Consumer prices the OECD group as a whole seen as rising by some 8½ per cent over 1976, against the OECD forecast of 7½ per cent.

Both forecasts, however, represent only a small improvement over 1976, and the deficit mainly appears to reflect higher estimates for the inflation which actually occurred last year as a result of evidence which has become available since the OECD report drafted.

Trade slow

The National Institute points out that its world forecast was considerably more optimistic than that of the OECD at the same point in 1976, but actual growth last year was 1 to 1 per cent, higher than its own forecast, and over a full point above the OECD's.

In other respects, however, the forecast contains some encouraging features. The growth of world trade, in particular, is seen as slowing down very sharply, 12 per cent last year to 6 to 7 per cent in 1977. A small part of this reduction reflects growing use of indigenous North Sea and U.S. oil, but trade in manufactures is forecast to grow at only 7 per cent, against 11 per cent last year.

Commodities

At the same time, commodity imports are likely to cost substantially more in 1977 than in 1976. The major part of the 18 per cent, rise in forecast

## 25% rate rise

STAFFORDSHIRE County Council yesterday approved an increase of 25 per cent in the county rates. The rates go up to 60p in the pound because of reduced Government grants and inflation.

Notices to the Members of Raymond Overseas Finance, Ltd.

85-87, Convent Road, Birmingham B2 9PP. General Secretary: Raymond Overseas Finance, Ltd. 85-87, Convent Road, Birmingham B2 9PP.



# INTERNATIONAL APPOINTMENTS

## Young Chief Accountant

£9,240 Algeria

British public company, providing services to the oil industry multi-nationally, seeks a Chief Accountant for a 24-month tour of duty to its important Algerian operations. Each two weeks' work on site will be followed by one week's leave in the U.K. Travel expenses paid, plus 12 days' paid holiday on completion.

Candidates, 26-30, will be unmarried, ACMA or ACA/ACCAs with industrial experience. Application, self-reference and fluency in French essential. Salary of around £10,000 are perfectly possible, with a largely tax-free salary of £9,240 free post and accommodation. This career appointment will be followed by other financial positions in the U.K. or overseas.

Candidates should write to W. T. Agar at John Curtis & Partners Ltd., Executive Selection Consultants, 78 Wigmore Street, London W1H 9DQ, indicating briefly their relevance and quoting reference 200/FT. Applications will be treated in the strictest confidence.

## J&P

## KUWAIT

A rapidly growing Multi-Million Dollar trading company in Kuwait, operating retail establishments dealing in Phone Equipment, Business Machines and Office Furniture, with approx. 150 staff is seeking a

## FINANCIAL CONTROLLER

Responsibilities will include:  
— development of compiled bookkeeping and information systems  
— control of various financial operations, including budget planning and forecast  
— cost accounting and cost analysis  
— cash flow control

The young man we are looking for should have at least three years' experience in a related position, English as native language and be preferably married.

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Applications are invited for teaching appointments in the Department of Economics and Statistics. Preference will be given to candidates with a degree and relevant teaching/research experience in one or more of the following areas:

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Candidates must state in their applications the areas in which they can teach. Gross monthly emoluments range from S\$1,700 to S\$3,000, depending on the level of appointment offered. The gross emoluments comprise basic salary and the National Wages Council wage allowances. In addition, the University pays a 13th month allowance of one month's salary in November of each year, and contributes to the staff members' provident fund at 15% of basic salary and allowances. Leave, medical, housing and other benefits are also available. Candidates should write for full details and curriculum vitae (two copies), with full personal particulars and also names and addresses of three referees.

The Registrar, University of Singapore, Singapore 10

## CONTRACTS AND TENDERS

## GOVERNMENT OF TRINIDAD AND TOBAGO—WEST INDIES

## CENTRAL TENDERS BOARD

INTERNATIONAL NOTICE OF INVITATION TO TENDERS FOR TWO LOTS FOR THE CARON-ARENA WATER SUPPLY PROJECT IN THE LAND OF TRINIDAD AND TOBAGO. The Central Tenders Board is invited for:

- 1. CONTRACT 4A—SUPPLY AND INSTALLATION OF PIPES AND VALVES (Contract 4A is a revision of the previously advertised works for which tenders have been received. Previously issued documents are superseded and invalid.)

2. Items and approximate quantities are:

- 33,000 feet of 14-inch pipe
- 33,000 feet of 16-inch pipe
- 33,000 feet of 18-inch pipe
- 33,000 feet of 20-inch pipe
- 33,000 feet of 24-inch pipe
- 33,000 feet of 30-inch pipe
- 33,000 feet of 36-inch pipe
- 33,000 feet of 42-inch pipe
- 33,000 feet of 48-inch pipe
- 33,000 feet of 54-inch pipe

3. Tenderers will be required to supply and install under one contract, following types of pipe and fittings manufactured in this country or in other countries.

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## SCANDIA PLATE

## AREA SALES MANAGERS

For major UK expansion

Scandia Plate, the export sales organisation specialising in heavy steel plate from Swedish Companies, mainly from Oxelösund Steelworks of the Gränges Company—one of Sweden's largest industrial groups—is expanding its sales organisation in Great Britain, to keep abreast of the growth in this important market.

As a result the company requires two experienced Sales Managers to assist with sales of heavy steel plate in advanced, specialised and normal grades.

Aged 25-40, candidates should have the benefit of a solid technical or economics education and be familiar with heavy industries such as mechanical engineering, steel construction, building and mining equipment.

The two appointments—one for the London Region and one for the Glasgow area—are initially to be London based. Full and continuous training facilities will be given in Sweden.

Applications accompanied by a comprehensive curriculum vitae, sent to arrive not later than 9th March 1977, should be addressed to:

The Managing Director,  
Scandia Plate Limited,  
Carolyn House, Dingwall Road,  
Croydon, Surrey.

## SCANDIA PLATE LIMITED

The export sales company for heavy steel plate from Gränges Oxelösunds Järnverk and Stora Kopparberg, Domnarvets Jernverk, Sweden

A large group of International Hotels require an

## OPERATIONS ANALYST

Assistant to the Senior Vice President

The successful candidate must be a graduate of an internationally recognised Hotel School, must have at least 6 years' experience of International Hotel Operations and must be fluent in English, French and German. Fluency in a Middle Eastern language would also be valuable. Remuneration is negotiable. Please write in confidence enclosing full curriculum vitae and supply at least two references to Box A5855, Financial Times, 10, Cannon Street, EC4P 4BY.

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POWER EAST LTD. requires a Project Manager for construction of a 1.5 MW power station (13 x 1.5 MW) diesel units and village electrification scheme of 70 km of LV and LV Overhead lines in Saudi Arabia.

Qualifications: To be a Civil or Mechanical Engineering degree standard at least 5 years' experience in Project Management and 3 years in Project Supervision or equivalent.

Responsibilities: To be responsible for the management of the project, including the selection and supervision of sub-contractors, and the management of the project budget.

Salary: £10,000 per annum plus benefits.

Interested candidates should apply in writing, giving full particulars, to:

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Nicosia, Cyprus.  
Tel: 2026 Power Co.  
Applications should be received by 28/2/77.

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requires a Project Manager with the following qualifications and experience:

1. Architect or structural engineer with about 15 years of experience in building construction.
2. Ability to revise designs, drawings, specifications bills of quantity and conditions of contract.
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4. Ability to check and supervise site works.
5. Fluent in English and French languages.

Salary and terms of employment negotiable. Applicant should send resume (preferable to state salary expected). All replies should be sent within two weeks from today to Box F510, Financial Times, 10, Cannon Street, EC4P 4BY. All replies will be held in strict confidence.

## LEGAL NOTICES

IN THE HIGH COURT OF JUSTICE  
Chancery Division Companies Court  
In the Matter of ALL MANING (SIENSWEAR) LIMITED and in the Matter of The Companies Act, 1948.

NOTICE IS HEREBY GIVEN that a Petition for the winding up of the above-named Company has been presented to the High Court by the Liquidator of the said Company.

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## COMPANY NOTICES

MINERALS AND RESOURCES CORPORATION LIMITED  
INCORPORATED IN ENGLAND

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# APPOINTMENTS

## INTERNATIONAL CIVIL ENGINEERING

The corporate strategy of this well known British civil engineering company includes the early exploitation of opportunities in international markets. Substantial growth is envisaged. The U.K. based business is well established with turnover soon to be at the £100m level. Financial resources are strong.

## MANAGING DIRECTOR

is required to develop successfully the international company. Profit accountability will be to the Group Managing Director.

Proven success is sought in the direction of overseas business and the management of overseas contracts within the civil engineering—construction industry. Experience of Middle East operations would be helpful as would relevant professional qualifications.

Business ability, management skill, commercial judgement, and technical proficiency are all of equal importance.

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Total compensation is for negotiation and can match the expectations of the able and the ambitious. The salary indicator is £20,000.

Letters from suitably qualified men or women should include a detailed curriculum vitae including salary progression to date which will be handled in confidence by Dr A G Roach.

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Write in complete confidence to G. W. Elms as adviser to the group.

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## FINANCIAL TIMES

MARCH 3 1977

## OPPORTUNITIES FOR NEWLY QUALIFIED CHARTERED ACCOUNTANTS

At a time when newly qualified accountants will be searching for career opportunities, the Financial Times proposes to publish appointments on March 3, in conjunction with the regular Thursday Accountancy Appointments Section, dealing with the prospects open to these new members of the profession.

This is at a particularly relevant time following the results of the Finals of the Institute of Chartered Accountants in England and Wales in the last week of February.

For full details of advertising in this section contact James Jarratt on 01-248 8000 Ext. 539.

## FINANCIAL TIMES EUROPE'S BUSINESS NEWSPAPER

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# The Property Market

BY QUENTIN GUIRDHAM

## CALUS aim to find what industrial tenants want

"On the one hand, there is the view that the great majority of industrialists' activities can be accommodated in a relatively simple standard envelope; on the other there is an opinion that as developers try both to maximise value and minimise first cost, sometimes the buildings they create do not provide the best in long term value for money, and often prove a handicap to the changing needs of modern industry."

This understated summary of the long argument which has gone on between some industrial users and the developers who build speculative units to attract them comes from the Centre for Advanced Land Use Studies (CALUS), the research unit of the College of Estate Management. CALUS is now trying to find out something about the problems from a survey which will, it says, be conducted from the users point of view. To that end it will canvass the users and developers of a selection of post-1965 warehouses and factories of less than 25,000 sq. ft. and built speculatively.

The scope of the study is wide, perhaps dangerously so, in taking in the effect of statutory planning controls as well as

design requirements. But the most important element may be the attempt to "provide a statement on the most appropriate overall design guidelines for the specific categories of industrial user" and the nub of the problem may be summed up in a further aim of the study. "To investigate the limitations imposed on developers in providing a range of buildings which can only present limited variations."

With the bulk of private developers less likely than ever to hold their developments as investments, they are at present designing as much for their second stage clients, the institutions, as for the tenants. There is no reason why one building should not suit both purposes, but it is argued by some that investors' caution is becoming the predominant factor. So it is not so much the developers' desire to cut costs and create units of the widest possible use which is creating a problem, but rather the rigid ideas of many institutions about what sort of buildings will re-let.

Whether it is possible to match investors and tenants' requirements may be doubted, but some developers have been successfully managing it for years. Nevertheless the best result of the CALUS study, due at the end of the year, may lie in influencing the institutions to greater flexibility.

John Cullis of Fuller Horsey, one of those associated with the project as an advisor (as is Nigel Johns of Slough Estates) thinks that in heights and floor loadings it is possible that minimum requirements have become too standardised and also reckons the study should produce useful evidence on the positioning of services in buildings and whether

it would often be better, initially, to leave the floor out of areas where offices might go, the concrete having inevitably to be hacked about by those converting the space.

On the subject of office space on industrial sites, another agent, Tony Grant of Grant and Partners, has this week gone into print to stress the increased trend for what he thinks are economic reasons, for companies to want their offices together with their production plants or distribution centres.

The lower rents and parking charges, together with much lower rates, are the prime reasons given, but improved communications between departments and shared overheads are others. From the traditional ratio of 10-15 per cent. of office space in industrial units, Grant quotes examples like FMC, the meat distributors, currently using 13,000 sq. ft. of warehouse space under the same roof as 7,000 sq. ft. of offices at Bereford Avenue, Wembley, and Haden Young occupying a 40,000 sq. ft. factory at Abbeydale Road, London, N.W.10, which has 15,000 sq. ft. of ancillary office space.

Grant says that "new inquiries suggest that there will be a growing number of exceptions to the traditional space mix of (in many cases) 10 per cent. offices, the trend being towards around 35 per cent. However, the requirement of firms needing such space vary enormously in their detail, and there is little prospect of industrial estate developers departing significantly from a 10 to 15 per cent. norm. "What he thinks may develop is provision in estate layouts for office extensions, for instance, through the later construction of mezzanine floors.

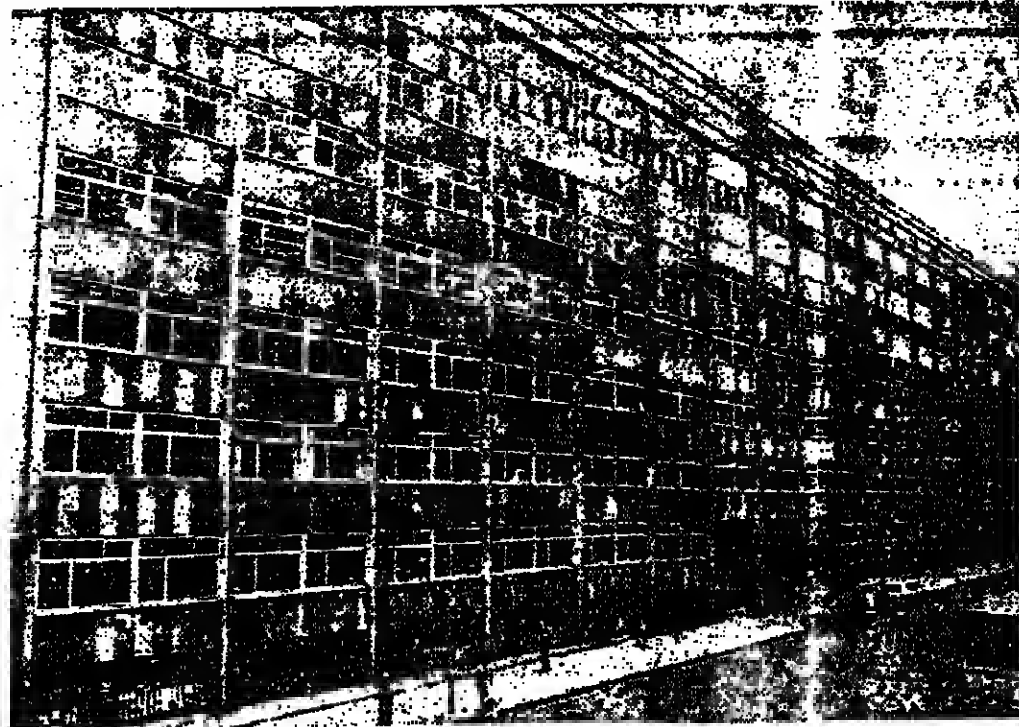
## OUT AND ABOUT

Capital and Counties continued yesterday that it is looking to sell a major part of its interest in the Victoria Centre, Nottingham. Given the size of the scheme, the company mentions investors "either singly or in a consortium" being invited to enter discussions. The preference, the company maintains, is to keep some interest in the scheme and its management, but it would consider a complete sale. Retained advisers for Capital and Counties are Healey and Baker.

C and C's loans still have three or four years to run and the major first reviews on the Centre, opened in 1973, have not yet come through, the rent role at present being around £1m. The company reckons the value is in excess of £20m.

Federated Land and Building has gone for a medium term loan from Manufacturers Hanover Trust to finance guidelines of its Hemstead Valley Shopping Centre. The £4m. mortgage is repayable by December 1981, which will take the scheme through to its first series of rent reviews. The absence of longer-term money is explained by the chairman as due to Federated's reluctance to sell any substantial portion of the equity, while the costs on a longer-term floating rate mortgage were prohibitive.

Given institutional nerves about out-of-town shopping centres, it looks as if developers need to get the schemes up and close to trading before investors can decide their value. Half a mile from the 222 and four miles from Chatham, Hemstead's major pre-let is to the Salisbury-British Home Stores subsidiary Sava Centre, taking 130,000 square feet, with offices, formerly the Jones Lang Wootton premises at 91 George Street, on Monday it hands over its 10,000 square feet development, done with Scottish Amicable Pensions Investments, at



One of the rare large units to come on the letting market in the West End of London this year will be the 3M's headquarters in Wigmore Street. As reported last month, the U.S. group is, after a long search for a larger headquarters, moving to Bracknell, where it will take a block only slightly larger

than these premises but with planning determination for a further 160,000 sq. ft. The 106,560 sq. ft. block shown above was built in 1956 and 3M has a lease running to 1991. It will be vacating towards the end of the year and agents Jones Lang Wootton say the asking rent is \$560,000 a year.

open by the autumn of 1978, the PSA, which pre-leased the developer states that its share of the rent roll (25 per cent. goes to the landlord, Federated having a 125 year lease) should be over £800,000 a year. The building contract is with Wimpey.

It will be a busy few days in Edinburgh for Rothsay Securities, the company run by former Lyon and Bovis director Greville Mitchell. To-day it opens new offices, formerly the Jones Lang Wootton premises at 91 George Street, on Monday it hands over its 10,000 square feet development, done with Scottish Amicable Pensions Investments, at

South St. Andrew Street to the public corporation, London Transport announced this week that it has received a speculative ODP for its scheme to include up to 600,000 sq. ft. of offices, as well as providing shops, a new bus station and garage, and new ticket halls for the Underground. The project has been mooted for some years and London Transport is confident enough to state that it has retained architects "to prepare the plans for a planning consent by the end of 1977."

A time schedule which suggests that local and national government will race to welcome the colossus. Given the new approval

of those constructing even offices in London, and the nature of the developer (controlled by the Greater London Council), it may be right. What it is not disclosing yet is any funding plans but it says that "neither London Transport nor its pension fund will be providing the money for the scheme at the appropriate time. Financial support for the project will be sought from the institutions." Given costs of per haps close to £40m, that's a lot of support, with talk of a consortium of funds being the most likely answer. London Transport cautiously states that "the financial benefit obtained from the commercial development will partially support the much needed improvements to public transport and other public amenities in Hammersmith."

Wiggins Teape, as part of its relocation exercise to Basildon, has disposed of its leasehold interest in three floors of AMP House, Croydon. The Department of the Environment has taken 27,600 square feet and the remaining 4,500 square feet have been handed back to freeholders Australian Mutual Provident Society. Customs and Excise will occupy the space among the best in Croydon, as the DOE has taken a new 25 year lease granted direct by the freeholders with five year reviews, a rent of £5 a square foot as £125 per car space. Strutt and Parker did the letting so McDaniell and Daw acted for AMP.

Edward Erdman reckons have achieved a record rent for South Molton Street, London, a successful pedestrianisation scheme running south of Oxford Street. On No. 40, acting for Ed it has let to Galaxy Shoes (represented by Silverman Bourne & Company) on a 15-year lease with five year reviews at over £20.00 a year, equating to over £85 a square foot. This puts the market South Molton shops in the same league as parts of Oxford Street and Erdman says it had over 200 inquiries on the unit.

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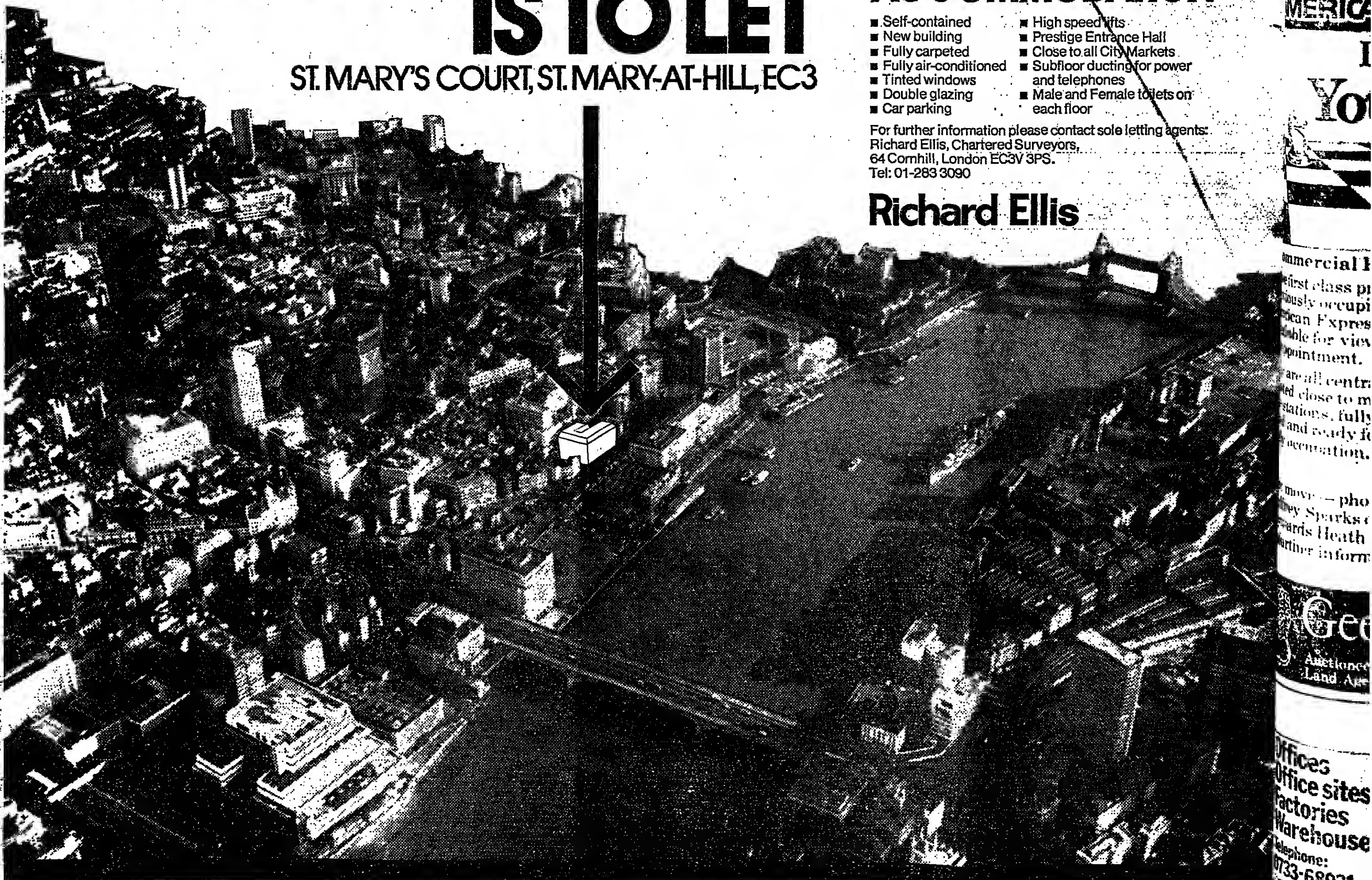
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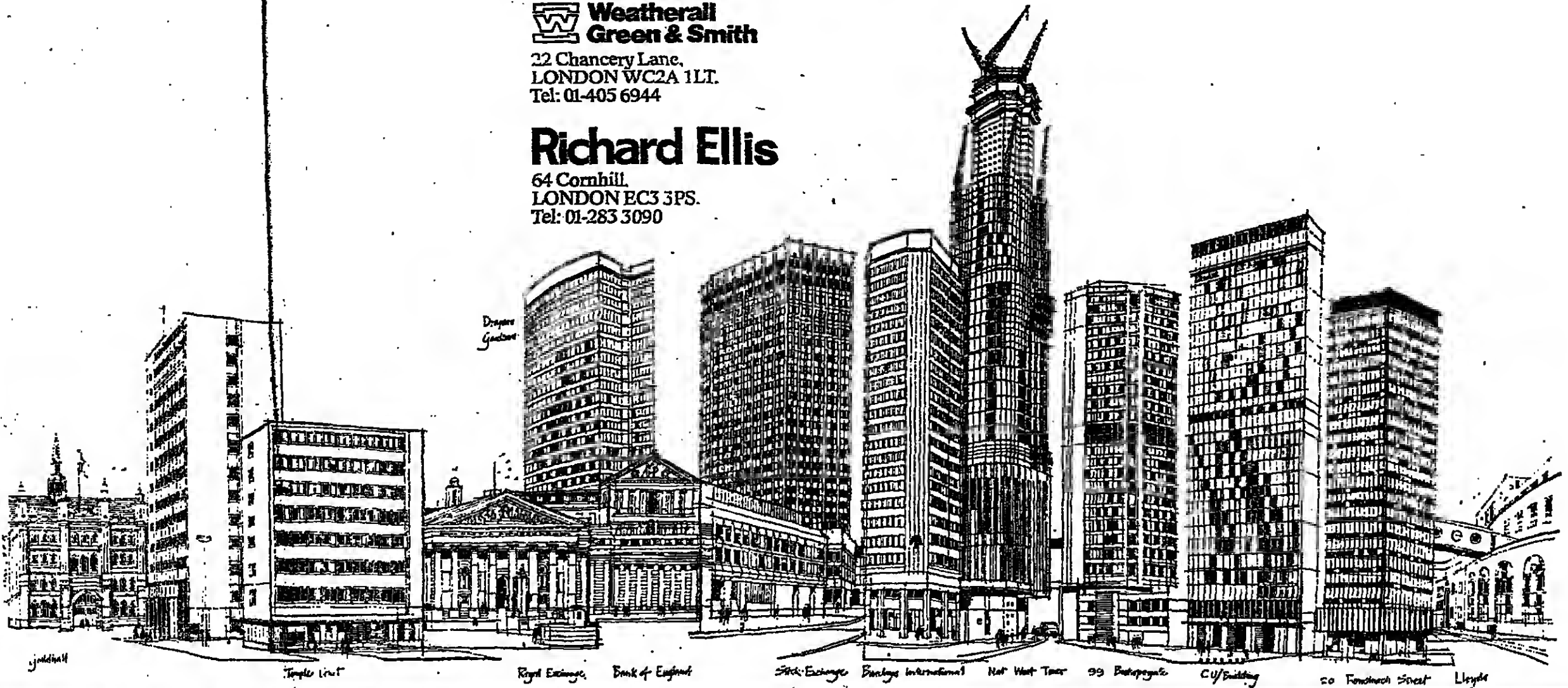
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4. Hove Park Villas, Hove, Sussex. Light industrial 12,075 sq. ft.
5. The Martlets, Burgess Hill, Sussex. Offices 20,950 sq. ft.
6. 200 London Road, Burgess Hill, Sussex. Warehouse 4,020 sq. ft., Offices 6,825 sq. ft.
7. Westchester House, Harlands House, Haywards Heath, Sussex. Offices 22,860 sq. ft.
8. Milton House, Milton Road, Haywards Heath, Sussex. Offices 8,100 sq. ft.
9. Eastchester House, Harlands Road, Haywards Heath, Sussex. Offices 8,290 sq. ft.

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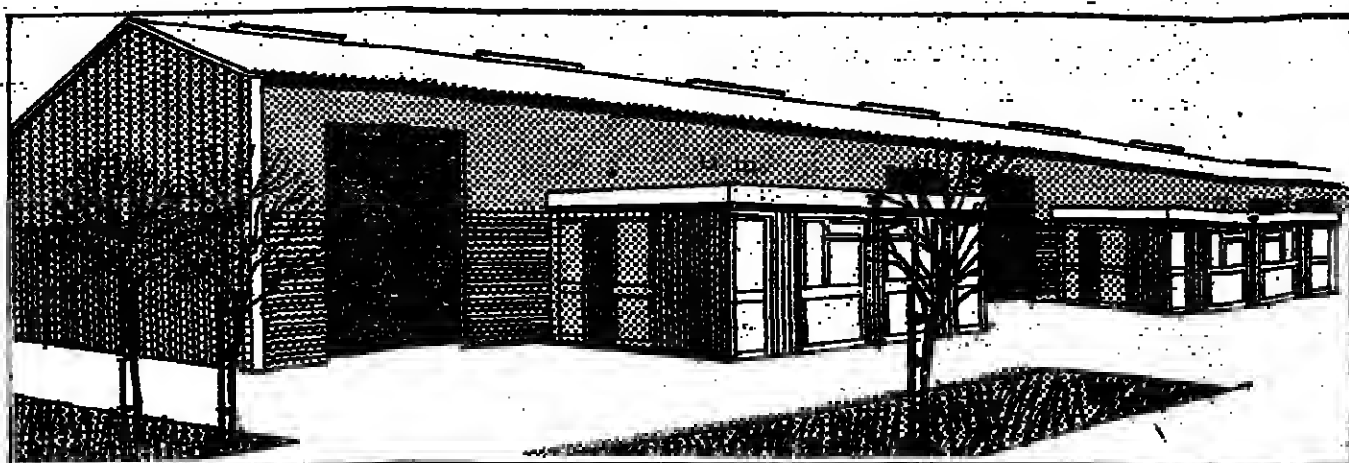
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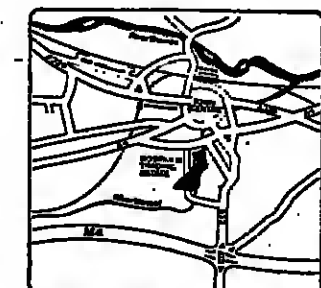
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# The Management Page

Christine Moir explains how a Sheffield engineering company set up in Europe with the help of a business school and some trainee bank managers

## The wooing of La Bride Belge

VE COMPLAINT - often called against British companies which are embarking on expansion is that they establish manufacturing bases abroad rather than concentrating on port drives from the U.K. In contrast, it is said, German manufacturers have traditionally built up export markets using German labour in their factories.

The trend towards setting up overseas bases is more pronounced at present because firms are seeking to offset the home slump and at the same time exploit the potential of the Common Market. Of course, such firms have positive reasons to support their move of going abroad, but frequently there is a secondary element which tends to be negative.

One version of it comes from Scott Baker, chairman of Woodhouse and Rixson, a long-established Sheffield engineering firm which has just acquired all dilapidated pipe flange manufacturing company in Belgium.

We were having difficulty nationalising in European times plus the old problems of the British strike and delinquency," he explains. "The proof of the wisdom of purchase is still to come. The company was only acquired in 1973, and production did not start until December of that year. The company hopes to break even by the end of the year, even after taking rising costs into account, and looks to be on target.

### exploiting

at the purchase has shown, however, is a fair-riding to virtuosity—for iting some unusual manufacturing resources which lucked to the company's lap. La Bride (bride is French for wife) ended up in the house and Rixson Group circuitous route which with the Manchester Business School, involved two of embryo bank managers and took in a senior class at Brussels University.

In 1975 Mr. Baker, who had just become the chairman of the group, was considering the possibility of expansion in order to gain greater access to European markets and offset the British market. The first stroke of luck came in a phone call from the latter Business School. It was a group of trainee bank managers from Barclays Bank who wondered if Mr. Baker would like to set them a study project.

Young bank managers set to studying the project, N & R makes—forging, springs and specialist—and they considered group of bank managers who needed useful employment, and to cap it all, Mr. Baker was already familiar with the country, having worked there for a time as a young engineer.

So Belgium looked the likeliest base. There the matter rested until the Manchester Business School had a second group of bank managers who needed useful employment, and to cap it all, Mr. Baker was already familiar with the country, having worked there for a time as a young engineer.

Since the company would plan to use Belgium as a base from which to export, one other incentive was the Belgian VAT exemption on imported raw materials if more than 50 per cent of the finished product is finally exported. There was also a large labour pool—the result of high unemployment—and, to cap it all, Mr. Baker was already familiar with the country, having worked there for a time as a young engineer.

Mr. Samyn set his students to analyse La Bride Industrielle from the point of view of a potential purchaser. The news was bad. The company was close to liquidation and, if W and R bought it as a going concern it would be locked in to too many liabilities. An independent survey by the Brussels branch of Coopers and Lybrand, British accountants, confirmed this view.

One of the important contacts established by the Barclays Bank group was Mr. G. Samyn of Compagnie Bruxelles Lambert pour la Finance et l'Industrie, a subsidiary of Banque Lambert. He also lectured in economics at Brussels University.

Before that stage, however, part two of the economic class's study had gone into effect—how to finance the purchase. W & R's intention to re-establish the forge paralleled the Belgian Government's hopes for job creation in Wallonia. The company therefore qualified for a loan from the Société Nationale de Crédit à l'Industrie (the equivalent of Finance for Industry).

Two Belgian regulations also seemed important. The first provided for compulsory redundancy payments which amount to three months' earnings per five years' service, plus holiday pay and accrued bonuses. In the case of La Bride there would have been a potential liability of B.Fr.5m. (£130,000). Secondly, when a Belgian company becomes so run down that it loses its capital, the Commercial Tribunal has the power to force the company to increase its paid-up capital to a figure equal to twice the accumulated deficit.

Following advice on these potential problems, W & R withdrew its offer. Not altogether surprisingly, shortly afterwards La Bride went into "concordat" A 10-year loan of B.Fr.17m. was obtained at 94 per cent interest, fixed for five years. Because of the job creation and because the company intended bringing in new plant, 75 per cent of the loan also qualified for interest relief of 5 per cent. Later another loan of B.Fr.4m. to buy a second hammer and other plant was also obtained.

This part of the process went fast and smoothly—far faster than would have been likely in the U.K., according to Mr. Baker. He puts this down to the close connections between industry and the financial sector in Belgium. "There are no strangers in Brussels. Everybody knows one another," he comments.

The hitches occurred on the practical side of reopening the forge and starting production. Then Belgium's notorious bureaucracy slowed everything down. The electricity, for instance, took 10 days to be turned on again. After that it was a case of rebuilding the furnaces, rewiring the factory and starting test runs on flange production.

Now, a year after the event, W and R is settling into the Belgian pattern of doing things. In the main any differences between the U.K. and Belgium have been relatively minor. Accounts need to be kept in a different way, since they are used for tax purposes. What is disclosed in the accounts is the basis of the tax bill. The redundancy liabilities tend to hold back fast expansion of permanent staff, yet the SNCI loan is based on a guarantee of minimum employment levels. Already the company has noted the much higher level of productivity from its Belgian staff: it could work out to be as much as 50 per cent, above normal U.K. capacity.

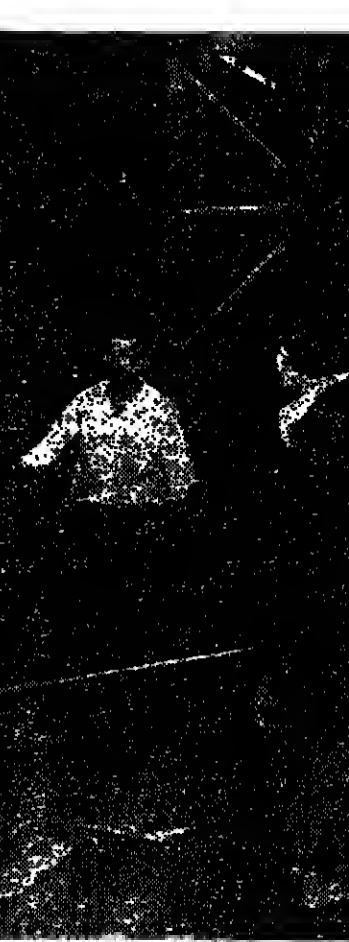
But Mr. Baker reserves the plaudits for the advice and negotiating skills of Banque Lambert. "If we'd tried to do this on our own, or used U.K. banks, we might not have pulled it off. Certainly it would have taken much longer." Whether the purchase is really as trouble-free as it seems must wait until the end of next year when La Bride should be making a contribution to group profits by spearheading a drive into European flange markets. At present it certainly looks to be—in more ways than one—a classic textbook case.

The package of attractions available in Belgium, according to their report, began with the fact that "the Belgian authorities welcome British manufacturers, particularly where they will increase employment." Any foreign company could set up without a special authorisation. Capital could be freely brought in and just as freely repatriated, or funds could be raised in Belgium through ordinary commercial banks and semi-public credit organisations. Other advantages included the availability of capital grants, interest-rate subsidies for capital investment in plant, Government guarantees to lenders and several fiscal concessions.



Mr. Scott James, chairman of Woodhouse and Rixson, beside a drop hammer at the company's Sheffield base from where a bid was launched for a small pipe flange manufacturer in Belgium.

company which W and R could buy for a total purchase price of between £250,000 and £300,000. Among the list of companies thrown up by this research was a flange manufacturer called La Bride Industrielle, which had a forge about half an hour's drive south of Brussels, close to Waterloo and the main motorway routes. La Bride had once been Belgium's largest flange maker but following the death of the founder it had begun to run down. It had once employed 140 staff but by the beginning of 1975 there were only 25 left. Mr. Baker describes the forge as "the most run down and neglected plant I have ever seen."



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## NON-EXECUTIVE DIRECTORS

## Independent report starts to take shape at BOC

BY NICHOLAS LESLIE



Mr. Dick Taverne (left), Mr. Ian Fraser (centre) and Mr. Michael Shanks, non-executive directors of BOC.

NON-EXECUTIVE directors are rarely afforded a platform from which they can present their particular amount of time to the views on the performance of company either their company or its full time directors. A statement issued by the three non-executive members of the Board of BOC International earlier this week in the latest report and accounts of the industrial gases group is therefore something of a novelty.

BOC has established a reputation in recent years for advocating a more open style of management with, for example, a non-executive varies according to the company concerned and in BOC believe this means him complementing the skills of the executives, contributing objectivity, and helping the chairman to assess the claims on resources made by different parts of the group.

Mr. Fraser emphasises the objective contribution—the non-executive not being "in the daily scurry" of BOC has an ability to see the company as others see it and to do so in view of the shareholders. Thus, each regards himself as the "conscience of the shareholders in the Boardroom," under the requirements of the present Companies Act.

Mr. Taverne sees the benefits as being a combination of independence plus particular knowledge. With his background of politics and the law, Mr. Taverne hopes to be a monitor of what goes on and to contribute his own ideas.

He finds he spends half of his BOC time on particular BOC questions and the other half visiting BOC sites. "But I don't describe myself as a 'classical' non-executive," which means a contribution if I was wholly at the dependent on the company," he comments—a sentiment with

which the other two strongly concur. Mr. Taverne has been doing a lot of work on the strategy for Aircro International, the group's U.S. subsidiary which has been the centre of a long legal tussle with the U.S. courts and authorities regarding BOC's competitive position in America. Prior to his stint at the EEC Commission, Mr. Shanks was a senior full time executive at BOC when he set up the company's group strategy office to deal with central accounting and investment and strategic planning. Now he is involved in the relationships between BOC and its foreign subsidiaries. "One of the problems is how to combine the maximum coherence and common strategy with their independence. I have been putting in a lot of time on this," he says.

Mr. Fraser, on the other hand, operates separately from the company, but is available to advise on financing, acquisitions and sales. "I am the sounding board for BOC in the City," he says. He attends main Board meetings about five times a year and several Board sub-committee meetings and, if he sees some sort of business which he feels BOC should enter, he lets the Board know.

Another key role for the non-executives is that they decide on the terms of service, salary levels, and pensions of the executive director.

For their work at BOC, Mr. Taverne and Mr. Shanks are believed to earn about £10,000 a year, with Mr. Fraser being paid a more traditional non-executive's sum of about £2,500. In next year's report and accounts, a clearer definition of what each does for the company may well emerge.

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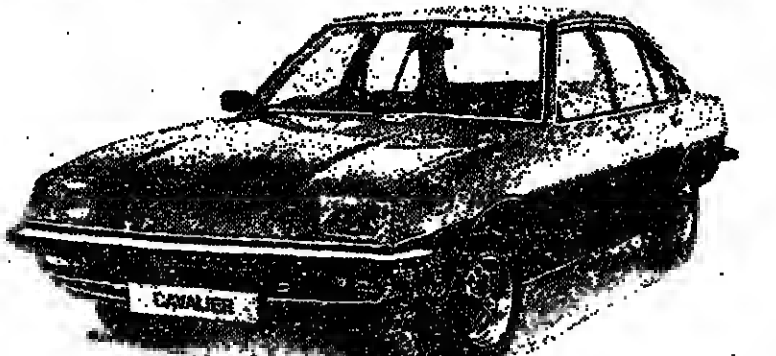
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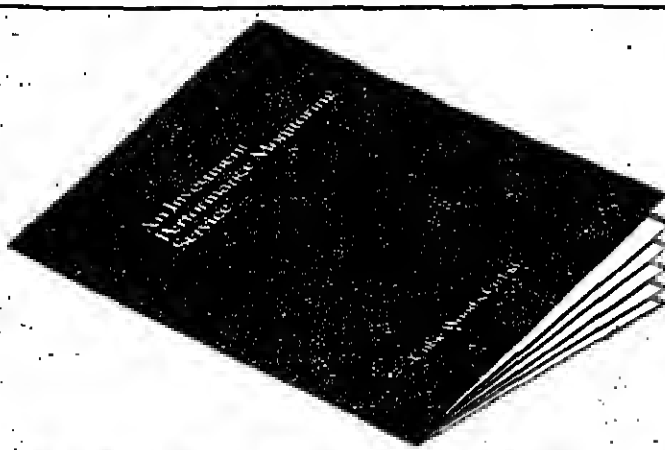
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FRIDAY, FEBRUARY 25, 1977

## Government by a minority

THE LESSON of the Government's defeat on Tuesday night is not without irony that the man who had to announce this, Mr. Michael Foot, has until now shown himself to be among the most inflexible of Leaders of the House, refusing compromise at all times and insisting on putting forward the Labour Party's legislation as if the Government of which he is a part enjoyed a genuine majority in the House and in the country.

### Conclusive

The Government was as surprised by the size of the majority against it as everyone else. If the guillotine motion had been voted down by a majority of five or six it might have seemed reasonable to soldier on in the hope that many Labour Party recalcitrants could be won over after a few more weeks of debate. But a defeat by 29 votes is fairly conclusive, especially when it is accompanied by the defection of some 40 of the Government's own supporters.

One option that seemed to some people to be open to the Government was the calling of a referendum. The idea was that if the people of Scotland (and possibly Wales) voted "yes" to a question favourable to the Bill, then a significant number of its opponents in Parliament would be won over. The trouble with this theory is that it founders on the rock that sinks most referenda: what is to be the question? The size of the votes for and against would change with every alteration in the wording, and the whole exercise would soon be frustrated by the arguments to which that would give rise.

Thus the Government has been forced to accept the Con-

## Too dangerous a gamble

THE NATIONAL Institute of Economic and Social Research has not altered its view of likely developments this year and next at all drastically because of the IMF loan and the change in attitude to sterling which the Letter of Intent and the safety-net arrangement for the sterling balances has helped to bring about. "We discounted in November the exaggerated gloom, and now discount the switch to exaggerated optimism which the agreement seems to have produced." In fact, the National Institute is notably more optimistic than the Treasury in its view that there will be a current account surplus on the balance of payments this year of £300-400m. (The disagreement is partly due to different assumptions about the movement of the terms of trade) and in its assessment of the intervention that will be needed in 1978 to prevent an appreciable hardening of the exchange rate. It is less optimistic in its view of the likely growth of output this year and next, but there is probably not all that much difference between the forecasts about unemployment—likely to go on rising at least during 1977.

When it comes to policy recommendations, the National Institute shows itself only too aware of the Government's limited scope for manoeuvre. Its emphasis on the importance of the industrial strategy, for example, is balanced by a recognition that this is a long-term policy, and it is difficult to take too seriously its suggestion that import controls against persistent creditors (notably Germany) should be considered, since these questions are soon to be discussed internationally.

### Exchange rate

In monetary matters, like interest and exchange rate policy, the National Institute gives the impression of somebody wandering reluctantly in alien territory. It clearly believes that the authorities mis-managed things in 1976, but it has no particularly new ideas of its own to put forward. Thus, although it believes that the commitment to sell large volumes of stock to the non-bank public will prevent the fall in interest rates it would like to see, it does not suggest introducing new types of debt instru-

### Inauspicious

The problem is further compounded by the lack of conviction of many of the protagonists. In Scotland devolution may seem important as a good in itself; in London many of its proponents, especially on the Government Front benches, have been motivated by a simple desire to avoid defeat for their party at the next election. This is not an auspicious starting-point for a debate on a change in the British constitution; if the all-party talks do no more than expose that serious flaw in the general reasoning so far they will be worthwhile.

ment but points out that even a fall in sales of stock during 1978 will probably still leave the Government within its monetary commitments. As to the exchange rate, though we agree with the Institute that it should not be allowed to appreciate too sharply, we think that the long-term risk is exaggerated. The Institute itself points out that, crises apart, the depreciation of sterling last year probably did little more than maintain U.K. competitiveness. It is, however, with the Institute's ideas about the next stage of pay policy, which are the most immediately practical, that we disagree most strongly. Nobody doubts that, because of the distortions which restraint has already caused, because of falling real incomes and rising unemployment, agreement will be particularly difficult to reach this time. The Institute points out that a liberal interpretation of the general demands for greater flexibility that have already been made could produce an average earnings increase of up to 20 per cent, almost without reference to a basic norm.

### £2.5bn. tax cut

It therefore suggests (what is unexceptionable) that the basic norm should be as low as possible and that a firm agreement is reached before any tax cut is made: for its main forecast it assumes a tax cut of £800m. and a 12 per cent rise in earnings. But it then adds the suggestion that there might be a much larger tax cut of say £2.5bn. combined with a rise in earnings of only 6 per cent: the immediate effects on the economy would be small except for the beneficial effect on inflation, which would have major subsequent effects on real incomes, employment and the balance of payments. "It would be worth taking risks on the PSBR ceiling," according to the Institute, "in order to secure a palpably successful attack on inflation." Perhaps. But its own proposal involves what would look like a breach of the Letter of Intent to secure an agreement from the TUC whose practical effect would not be seen until months later. In conditions of greater pay flexibility, a "palpably successful" attack on inflation is not to be achieved at a stroke.



Slow progress towards farm mechanisation: tractors on a farm at Kashipur, 300 miles from Delhi, and oxen providing the power for extracting sugar from cane.

The harvest is down as an election looms in March. David Housego, Asia Correspondent, reports.

## Farming calls India's economic tune

MRS. GANDHI'S calling of a March election has put back the budget by a couple of months and with it the publication of the Government's annual review of the economy. There may be no connection between the two but certainly the major indicators for fiscal 1976-77 look a lot less hopeful than they did a year ago after the ample monsoon that blessed the final months of emergency rule.

The grain harvest is likely to be 5 per cent down at 112m. tonnes as a result of poor winter rains. Agriculture accounts for nearly half the national product. So even the anticipated 10 per cent expansion in industrial output—by far the most impressive statistic of the year—will only bring the overall growth rate up to a meagre 2 per cent. At that rate income per head will have fallen in at the best remained static. Meanwhile prices are likely to be up 12 per cent. And unemployment continues its steady climb passing the 10m. mark on the Government's artificial index of those registered at labour exchanges.

### Buffer stock

To a large extent these figures reflect no more than that India is still a country whose economy is dictated by the monsoon and that 1976-77 has been an average year following an exceptionally good one. The record crop last year was mainly responsible for the 6 per cent growth in national product. It was also probably more responsible for bringing about an actual drop in prices than Mrs. Gandhi's deflationary package.

Mrs. Gandhi can point however with satisfaction to a 17m. tonne buffer stock of grain which will make it easier to withstand the next harvest failure. Largely as a result of her crackdown on currency blackmarketeers which has re-

sulted in remittances from abroad being channelled through the banks, the foreign exchange reserves have leapt more than twofold in a year to \$2.6bn. The trade gap is now negligible after the massive deficits that followed the oil crisis. India is already feeling the benefits of its expanding domestic production of crude from Bombay High and other fields which could account for 75-80 per cent of consumption by 1980.

Industry has been able to count on a steady supply of raw materials and components. A more liberal import policy, less bureaucratic controls, the swift movement of freight across the country and a marked improvement in power generation have largely freed it from the bottlenecks that were disrupting output. At many plants productivity has increased over the last 20 months following the ban on strikes and hence the drop in the number of man-hours lost.

Against this, however, much of the output has remained unmet. Steel mills are holding 1m. tons of undistributed stocks from a total production of just over 8m. tons and in effect dumping abroad a further 13m. tons. Coal output is about 10m. tons of which the domestic market is currently absorbing only 6.7m. tons. In the private sector there are continuous reports of manufacturers' allowing stocks to pile up rather than risk the trouble that could come from laying off more labour.

Exports, up 31 per cent in March-December as against the corresponding period last year and a slight improvement on recent trends, have been taking up some of this unwanted output. The steel and coal authorities have both been pushing hard on foreign sales. So has the State dominated engineering industry with the giants like Bharat Heavy Electricals—which recently won a \$115m. turnkey project for a power plant in Libya—commanding increasing respect for quality

and the competitiveness of their price. By linking up in making seeking partners from third countries for joint venture projects in the Middle East and South-east Asia, the engineering industry is counting on a substantial flow of orders from abroad in the coming years.

Nonetheless only 10 per cent of its production is currently exported. Operating capacity averages a low 55-60 per cent, with many plants—steel pipes, automobiles, cranes and rail wagons—working at under 50 per cent. Textiles and jute are still classified as "sick." The construction sector is just beginning to recover from the slump in private house building that followed Mrs. Gandhi's clampdown on tax dodgers who were putting their wealth into opulent homes. Manufacturers of fridges, air conditioners, television sets and other consumer durables were hit by the same measure. The most hopeful sign over the last three months is that at last there seems to be some pick up in purchases of basic consumer goods.

But at root industry is still struggling with the continuing sluggishness of domestic demand. After an increase in planned public sector outlays in 1976-77 of 31.6 per cent—accounting for two-thirds of investment—and the bumper harvest of last year, a far sharper growth in demand had been expected. On balance the evidence is that the planned expenditure has been dispersed if one offsets overspending last year against some shortfall this. Thus the main reason for slack demand would seem to be that the higher grain yields of 1975-76 have not been translated into higher agricultural incomes. This was probably due to both a fall in the prices realised by farmers and to an increase in the cost of such purchases as fertilisers, seeds, fuel and farm equipment.

So what with the drop in the grain crop this year and the

excess capacity in industry, elections have sparked off new fears. There are no firm signs of India pulling out of the trough that has characterised most of the last ten years of virtually stagnant economic growth and a campaign rather than peering over the horizon. The opposition Janata Party is gaining such mileage out of attacking the personal rule of Mrs. Gandhi that it is making scant effort to spell out its vague economic programme.

Savings and investment are climbing sharply in the early 1960s have not broken through the plateau of 14.5 per cent, 16 per cent respectively, but have been periodically touched in recent years. For the immediate future, the odds on a third good monsoon (this year it was unevenly spread through the country with light winter rains) are slim if past experience is any guide.

The private sector is impatient for a renewal of labour discipline and pressure for higher wages since the elections. Corporate profits have been generally down after the windfall gains from inflation in 1974-75. At a time of high inflation, this, together with dividend restraint has left share prices depressed. None of the incentives announced in the last budget to encourage private investment appear to have had much effect. The landlords that business threw round Mrs. Gandhi's neck were for cutting the personal tax rate from 97.3 per cent to 66 per cent.

### Favourable shift

The budget was taken however as indicating a favourable shift in policy towards private enterprise that may not have been totally in line with Mrs. Gandhi's feelings but were in line with those of her son Sanjay. "I like Sanjay because he is pragmatic and a realist," said a prominent Calcutta businessman while Sanjay's star still rode high. Had this trend been consolidated, no doubt business confidence would have bounded apace. But Sanjay's powers have been clipped and the uncertainties surrounding the

### Historic trend

In the long run there is little chance of India achieving its goal of a 4.5-5.5 per cent annual growth rate without bumping up agricultural production from its historic trend rate of 2.3 per cent to 3.3 per cent. That would need a far greater concentration on boosting the output of small scale holdings in an interrelated programme to encourage higher yields, employment, income and hence rural purchasing power. But extending the amount of land under irrigation—the benchmark of agricultural growth in India—has been carried through with painful slowness and the utilisation of it is still poor. There is no sign that Mrs. Gandhi has been contemplating a crash programme of land development or that this ranks high on the opposition's list of priorities.

What has been preoccupying Mrs. Gandhi has been the renewal of inflation because of the echoes it carries of the social unrest after wholesale prices jumped by 28 per cent in 1974-75. But that unusual price increase was caused by the combination of a series of special factors—continuing displacement after the war with Pakistan, the energy crisis, poor harvests, the world commodity boom and heavy deficit financing. The 14 per cent growth in money supply in the period March-December 1976 was almost entirely due to the inflow of remittances from abroad and the massive purchasing of grain as part of the Government's procurement policy. The deficit is being kept to a minimum. The real cause of the rise in the price index has been short ages of a small number of commodities like edible oil which recorded a 38 per cent price increase between March and December, and cotton (60 per cent).

Nonetheless, Mrs. Gandhi has been responding to the present bout of inflation with the same type of deflationary measure applied in 1974-75 but at a time when policy now is officially to encourage investment. Recent measures requiring banks to increase their statutory deposits have tightened the credit squeeze. With interest rates at 16 per cent and a good deal of working capital tied up in stocks, companies justifiably complain that they are being discouraged from the expansion that the Government says it would like them to undertake. Certainly the Government is keeping a careful watch to prevent over-spending by departments; individual states and there is a possibility that next year public investment programmes might be pruned.

There are some lone voices in Delhi who argue that growth in the economy by utilising the grain and foreign exchange reserves. There is no apparent reason why 17m. tonnes is the optimum buffer stock. Too could be used as part payment for public works programmes generating more employment. The foreign exchange makes possible a speeding up of the import of new foreign technology into some of India's industries or heavy investment in ports, shipping and gas—all of which would have a future impact on the balance of payments. But with uncertainty over what direction India's economy should take the next five to ten years, timidity has the upper hand.

## MEN AND MATTERS

### Ex-safeflower tells all

Fleet Street's Punch Tavern was the rather unusual venue for the launch of a new Pelican paperback Prisoners in Revolt, written by Mike Fitzgerald, one-time publicity officer for the first British prisoners union, Prisoners of the Rights of Prisoners. PROP. The book traces the background to Britain's prison revolts which brought into the open the whole question of overcrowding and living conditions, recidivism, penal policy and all the problems connected with prison life in a changing society saddled with a stock of ageing, inadequate prisons.

But what started as a fairly conventional book launch also revealed the existence of a bitter internal rivalry within PROP itself thanks to the presence of Dick Pooley, a 49-year-old former safe-blower who accuses Pelican of having plagiarised his own book on the subject, which Pelican refused to publish, partly because they say they found it "silly lifeless" and partly because of possible entanglement with the libel laws.

Pooley was the founder of PROP back in 1971 when on parole after serving 20 years in prison and having collected sentences totalling 46 years. His career started by stealing bread when a hungry evacuee, progressing through professional training at Wandsworth, where he received basic training in safe-blowing with his future partner, and ended when Judge Michael Argyle sentenced him for ten years at Lincoln and described him as one of the country's top safe blowers. This title, he decided, labelled him for life in the eyes of the police, and he resolved to go straight, helped by his second wife. His first book, The Evacuee, was described by the Times Literary Supplement as on a par with the best post-war proletarian literature.

### Silence is golden

Moscow Narodny Bank is a model of discretion. Their densely-packed nine-page report on the gold market in 1976-77 not only manages to avoid any mention of Russian gold sales, it is also bare of even the slightest hint that the Soviet Union produces gold, let alone sells it abroad. You can hunt in vain for the words Russian, Soviet, even socialist.

This is somewhat odd in view of three facts. One, that the Soviet Union produces more gold than anyone else, except South Africa (about which Narodny writes screeches) two, plus the thoroughness of what it supplies over 200 tons a year to western billion markets; three, that the Soviet Union's enormous deficit with the West (some \$3bn. last year) is highly relevant to the gold market's outlook.

One might add that Moscow Narodny is part-owned by the Soviet Bank for Foreign Trade, which is responsible for all Soviet hushion sales. So if anyone ought to know about Russian gold, it's Moscow Narodny. But that is the trouble. There is so little information available about Russian gold, that anything the bank says on the subject is taken as a mystic pro-



"Thanks to the EEC Agricultural Policy we can have both guns and butter."

nouncement to be scoured for meaning. Incautious words have, in the past, wiped several dollars off the gold price in one morning.

So, it can be taken as read that as the Soviet Union wants to maintain an orderly gold market, the bank prefers to say nothing at all.

### Sinking ship

The British Shipbuilders Organising Committee, set up by Graham Day to prepare for shipbuilding nationalisation and then run the new state industry afterwards, has taken a decided list to starboard with the departure yesterday of Tony Peers, the director designate, for

industrial relations, joined British Shipbuilders ten months ago. Like Chief Executive designate Day, who quit last December, Peers grew tired of cooling his heels waiting for the nationalisation Bill to get through its Parliamentary obstacle course and has decided to go back into the engineering industry from whence he came.

Peers was formerly industrial relations director for the Engineering Employers Federation. Now he has accepted a post with Babcock and Wilcox as the group's first board member exclusively responsible for industrial relations.

### Meanwhile....

Back on dry land, property company MEPC reports the joint appointment of ex-Hill Samuel man David Davies and Christopher Benson as Vice Chairmen under Sir Joe Thorley. One of the motives behind this dual promotion is to demonstrate that all is sweetness and light at the top level of the company after persistent rumours, strongly denied by Benson. "Just not true," said Benson. "David and I get on well and have done ever since he joined."

### Peanut brittle

An American banker in London has just passed on this account of the Carter style in economic matters. Treasury Secretary Michael Blumenthal and Chairman of the council of economic advisers Charles Schultz apparently prepared an 800 page document on the economy. Carter reacted "Hell, I can't read all this. Summarise it for me." Back came the summary. "There is no such thing as a free lunch."

Observer

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# FINANCIAL TIMES SURVEY

Friday February 25 1977

## KUWAIT

Building  
on a  
solid  
base

Anthony McDermott

KUWAIT IS making more of its national Day—the sixteenth anniversary of independence—than ever before. At dusk, the city is lit up with the national colours of green, red, black and white. The air force has been scattering confetti with practice low level flights for The Day. On the face, Kuwaitis will be celebrating with the confidence that they are the richest people in the world—each earning \$11,510 each year if you take the whole country, or a staggering \$500 if you take only Kuwaitis—and with assets totaling more than \$20bn. They are an influence international out of all proportion to their size.

At the same time Kuwait is entering a period of re-assessment, both politically and economically. Its policies show no sign of changing. Its aid to other countries directly, through its Kuwait Fund for Arab Economic Development (by no means limited any more to the Arab world, and now including aid organisations) or through multilateral organisations accounts for as much as 8 per cent of its GDP, a figure hardly industrialised countries, and a policy which helps its friends and keeps its enemies at bay.

But the slaughter in Lebanon, and the civil war in Lebanon, have been a heavy, even pioneering, experience. The first 15 years of Kuwait's history had been partly devoted to survival and the establishment of Kuwait as a truly inde-

pendent entity, and partly to the physical construction of the basics of the State from roads and houses to the creation of welfare systems, and the complete takeover of the country's natural resources. But the next stage will be more complex, involving higher technology, and cost more. Kuwait will need more, not fewer, non-Kuwaitis to run and build its State. As the younger and better-educated generation of Kuwaitis emerges, there is likely to be criticism of the way their elders coped with the difficult first years. Their challenge could well extend to questioning the balance between traditional and modern systems of Government, which the Sabah family has tried carefully to cultivate.

### Shocks

The last 12 months have brought two shocks to Kuwait: the civil war in Lebanon, and the OPEC meeting in Doha last December. The unexpected closing of the lively National Assembly and the restrictions imposed on the Press since last August were certainly enacted partially for domestic reasons. But the slaughter in Lebanon showed how an apparently prosperous society can tear itself apart, if its internal strains and divisions are blithely ignored. Kuwait is a completely different state, but the general point was taken. More germane was the Government's worry that the

country might suffer from the acute rifts in the Arab world caused by Syria's involvement in the war and its drive against the Palestinians. These could easily be directly reflected in Kuwait's large Arab population. This in turn leads to the problem of Kuwaitis being a minority with abundant privileges and economic benefits in their own country. These inequalities provide ammunition for even the mildest radicals, whose attitudes are in conflict with the growing influence of Saudi Arabia throughout the Arab world. This influence shows itself in Kuwait through Islamic values making one of their periodical reassertions, superficially identifiable in a mosque building boom and the ban imposed in November on the sale of pork.

The social services which the Kuwaitis enjoy are currently under scrutiny. Some means of spreading wealth, the payment of generous salaries and wages to overstaffed Government offices, have become involved in the controversy about civil service working for the Government in the morning and then moonlighting in the afternoon. The sale of land at concessionary prices to Kuwaitis, together with loans on easy terms for the building of houses, has helped to fuel local inflation. The floating of the Burgan Bank to encourage small shareholders almost ended in farce when rich Kuwaitis began buying up other Kuwaitis' rights to buy shares

Kuwait is continuing to build up massive surpluses from oil earnings, but it is now feeling the need to reassess the constitutional basis of the State and its long-term development strategy.



Sheikh Sabah al-Salim al-Sabah.

and thereby to get round the well-meaning legislation aimed at involving the poorer shareholders. The health service, however, is in need of reorganisation and more funds, and the Government is currently involved in an extensive and overdue hospital building programme. But behind these considerations lies the realisation that for the next stage of Kuwait's comprehensive development, the political structure, in particular the constitution, was no longer suitable. Through the terms of the suspension decrees the Government has given itself four years to come up with a new formula.

The split in OPEC over prices, in which Kuwait stayed with the majority of 11 who opted for a 10 per cent rise in the price of oil, to be followed by another 5 per cent

in July, put Kuwait in the rare position of being at odds with its influential neighbour Saudi Arabia (and for the first time making its crude oil more expensive than its neighbour's comparative crude).

One immediate effect is to make it likely that Kuwait's income will drop. It will not be in proportions large enough to halt development or to reduce the size of the amounts hived off to the State General Reserves, which are used as a long-term pension fund for Kuwaitis in the decades to come. But for Kuwait, the OPEC decision emphasised what the Planning Board (now Ministry) had been aware of for some time, that, even with enormous revenues guaranteed, uncertainties existed and that this made more pressing a more coherent and comprehensive approach to planning. So far the outlines of a plan to spend \$15.2bn. between 1976-77 and 1980-81 has only indicated Government priorities in spending. The major direction of development has already been settled by the decision to set up the Reserve Fund for Future Generations, and to establish a huge LPG plant to which would be tied to olefins and aromatics projects.

At the heart of these decisions lies the desire by the Kuwaitis to keep the number of non-Kuwaitis, who do not enjoy extensive free social services and whose earnings have been hit by inflation, to a minimum

—although projections from the Planning Ministry indicate that the proportion of Kuwaiti to non-Kuwaiti labour will remain 30-70.

Kuwait's foreign policy is dictated by its small size and extreme vulnerability to any expanding neighbour, and by its role as a trading nation. Its reaction is quite simply to be friendly with as many nations as possible and to spread the net of its relationships as broadly as possible so that there is an even balance throughout the world of countries interested in being on good terms and, in difficulties, in its continuing existence as a separate State.

### Reassertion

The KFAED and Kuwait's involvement in a large number of international and multilateral financial organisations is this policy in one form. Another is its constant reassertion of its belief in the principles of non-alignment, and this can be seen in the constant stream of visitors from every continent of the developing world. It has relations with countries from the East Bloc (unlike Saudi Arabia) and keeps, at least in public, its enthusiasm for the United States muted. Within the Arab world, it pledges full support for the Palestine liberation organisation in 1958 asked to establish a con-

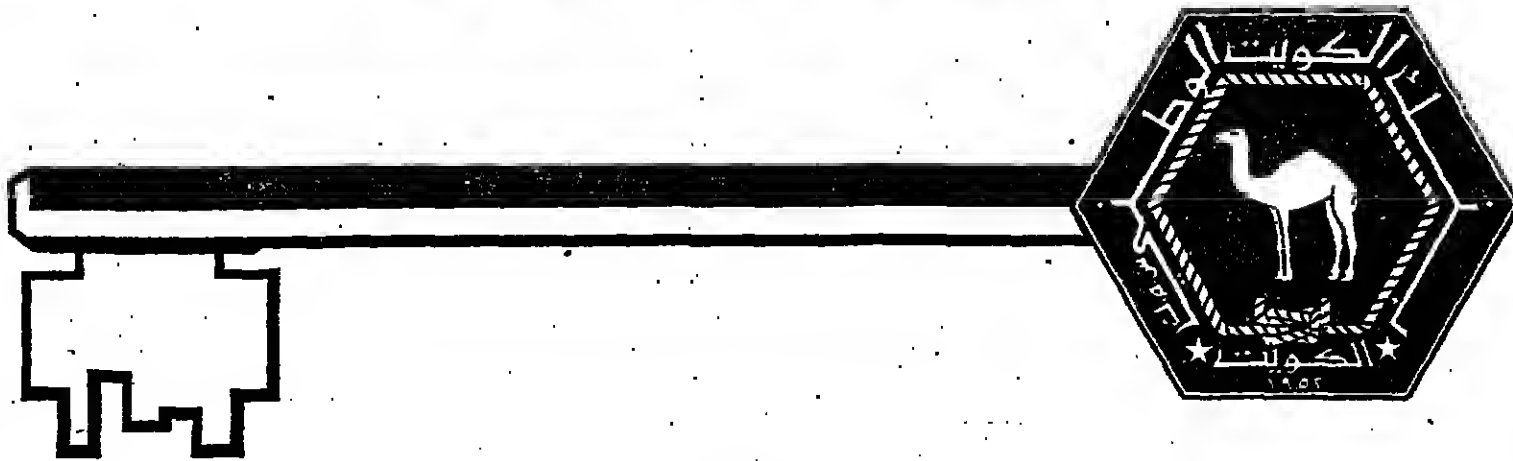
BASIC STATISTICS	
Area	6,880 sq. miles
Population	1m.
GNP	KD3.2bn.
TRADE (1975)	
Imports	KD2.5bn.
Exports	KD723m.
Imports from U.K.	£99.2m.
Exports to U.K.	£419m.
TRADE (1976 to end Nov.)	
Imports from U.K.	£130m.
Exports to U.K.	£.11m.
Currency: Dinar £1=KD0.492 \$1=KD0.29	

tion, and it has moved up into the ranks of the senior trusted mediators in inter-Arab disputes. It played a genuinely invaluable role in mediating between Egypt and Syria to end the Lebanese civil war. As the only Peninsular State to have diplomatic relations with Aden, Kuwait was able to mediate between Aden and Iran over the return of a pilot shot down in Oman's Dhofar Province.

If Kuwait's activities in the Arab world at large have run smoothly, it is in the Gulf area that the most threatening problems have occurred. Kuwait feels squeezed between Saudi Arabia and Iran. But the tensest border is with Iraq. The Baghdad daily al-Ba'ath was vociferously (and hypocritically) outraged by the closing of the National Assembly. Simultaneously reports of the presence of Iraqi troops at three or four points over the disputed frontier line were revived. Since then there has been concern for the islands of Warba and Bubiyan, which Iraq would like to possess to increase the area of its Gulf shoreline. But Kuwait has not forgotten the Iraqi threats of 1961 and the border clashes of 1973. At the moment the dispute is in suspense. It Iraq's argument stems from the belief that border arrangements made while Kuwait was under British sovereignty were invalid. Kuwait points to the fact that the borders had been generally agreed by successive governments and that General Qassim in 1958 asked to establish a con-

CONTINUED ON NEXT PAGE

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## KUWAIT III

Since the suspension of the National Assembly last year, the Government has managed to maintain political stability. The biggest single problem it now faces is the question of the rights of immigrants in the Kuwait of the future.

# The political scene

THE Sabah family of Kuwait, to this end, over the years an impressive comprehensive welfare system has been developed which looks after all Kuwaitis' needs through free education and health services, and a heavily subsidised housing programme. Secondly, he built on the democratic foundations which he had inherited from pre-independence days, and under the 1962 constitution a National Assembly was set up composed of 50 members, elected on the limited franchise of all male Kuwaitis over 21, and 14 ministers, as ex-officio members. The Assembly had the right to censure ministers, but not the cabinet as a whole.

In 1964, Emir Abdullah, who ruled until 1965 when he was succeeded by Sheikh Sabah al-Salim al-Sabah, his son and the present Ruler, faced a direct challenge from the Assembly when all 50 members walked out to protest against the nomination of a cabinet. The Emir on this occasion chose to select another cabinet rather than dissolve the Assembly.

Elections have been held regularly—in 1963, 1967, 1971 and 1975, when a younger Assembly with notably independent and radical attitudes was chosen. Although parties are not permitted, groups representing the tribal, Shi'ite, commercial and left-wing political groups in Kuwaiti society were clearly identifiable.

On August 29, the Prime Minister, Sheikh Jabir al-Ahmed, al-Sabah, offered his resignation together with his Cabinet, claiming that government had been made impossible by the National Assembly. A major accusation laid against the Assembly was that it delayed legislation. It was certainly at times undisciplined.

Last year for example the budget was almost not enacted because the members preferred to debate social welfare payments. Quorums were some-

times lacking. There was, too, a radical side. When the government had tried to negotiate a 60 per cent. take over of the Kuwait Oil Company, it pressed for complete nationalisation. It almost had a trade agreement with Romania balked because of its relations with Israel. Debates became extremely noisy, and an uproar was caused by one member calling the Prime Minister, a member of the Royal family no less, a dictator.

### Debates

In spite of being asked to steer clear of inter-Arab disputes and to concentrate on "constructive criticism," vigorous debates about the Lebanese civil war took place in which Arab leaders were attacked in terms which undoubtedly embarrassed the Ruler.

The resignation of the Prime Minister and the Cabinet were accepted, and the Ruler charged him with forming another government. This had three new ministers and a new ministry, that of planning—replacing the Planning Board—but was otherwise identical. A decree was issued suspending the National Assembly for four years and certain articles in the constitution (including the one requiring new elections within two months of a dissolution), and the formation was ordered of a committee to take six months from the moment of its appointment to review the constitution. Recently a team of nine Egyptian lawyers arrived in Kuwait to act as advisers for this review. The recommendations are to be submitted to referendum within four years.

The suspension of the assembly was accompanied by curbs on the Press, which was often as lively and as critical as the Assembly and which, with the demise of Lebanon, was probably the freest in the Arab world. The new measures in-

cluded the need for the submission of advertisements from foreign sources to vetting and penalties for publishing "seditious" material or articles in the service of another State. The penalties included up to two years suspension, six months jail, and fines up to KD200.

Five of the main newspapers were almost immediately suspended for periods ranging from one week to three months. The radical weekly, al-Talia, which criticised the Government's measures has suffered most, being suspended twice for three months. On the whole the reaction of the public was muted, and it was in any case the beginning of Ramadan. However, the Government was anxious to prevent any potential opposition or criticism and the executive boards of the lawyers' and teachers' associations were dismissed and replaced by Government-appointed caretaker boards. The clampdown, albeit modest and gentle by comparison with other Arab countries, was complete. Significantly Riyadh Radio called these changes a "plan for the future," and "the beginning of a new era."

The Ruler's measures were more of an insurance policy than a response to any particular incident. It is true that in June and July there had been some explosions, including one that wrecked the office of Syrian Airlines, and a spate of bomb hoaxes. In April, the Sheikh Saad Abdullah Salem al-Sabah, the Interior and Defence Minister, had said he would "take drastic action against elements trying to disturb public order or the integrity of the country."

The main causes were the uncertainties in the Arab world. With such a large non-Kuwaiti, Arab population, including 270,000 Palestinians, the Kuwaiti Government was

concerned that some of the divisions caused by the Lebanese civil war might spill over, particularly if the Syrians succeeded in crushing the Palestinians in Lebanon. The National Assembly had tended to be critical of the Syrians. Kuwait wanted to keep a neutral position, through suppressing public criticism, to be able to mediate between Egypt and Syria (which it was able to do with Saudi Arabia). There was no internal Palestinian plot, for most Palestinians are well off and in responsible jobs and, except that Kuwait is probably their last refuge in the Arab world where Government interference is minimal. In the Gulf area, political relationships, especially with larger neighbours, remained uncertain. Above all, Kuwait had the example of Bahrain, which had suspended its assembly and constitution one year earlier, and had experienced few problems in government without it.

The Kuwaiti Government is undoubtedly in a stronger position to deal with any difficulties that may come up in the next years, particularly in the economic sector. But this year's celebrations for the National Day take place against the background of the Ruler's ill health. In the event of his death, succession and a position strengthened by the emergency measures will pass smoothly to the Sheikh Jaber Ahmed al-Sabah, the Prime Minister and, Crown Prince, who has been running the Government in the Ruler's absence.

Although Ministers talk of the need for the setting up of a constitutional committee soon, there is no evidence of direct pressure on the Government to move swiftly. Indeed, the informal side of consultation, the open majlis, where anyone may bring a grievance to the local community leader, continues as before. But to many this is not

enough. Members of the tribes, the business community, pressure groups such as the women's rights movement, all feel the absence of the Assembly where they could be assured of having their views represented. The Kuwait Times recently described a dispute in the university in which two professors—in a clear allusion to the Assembly—protested against the undemocratic way in which the university's administration was being run. They objected not to the dean but to the rules which made him a dictator.

At the same time, the serious need for reform of the constitution is acknowledged. The franchise has to be widened. There is talk of establishing a two-chamber system. Above all, the Kuwaiti Government has to look ahead to the needs of its population by the year 1980, when the relatively underprivileged lower middle class Kuwaitis and second-generation Palestinians, who will have known nothing but an independence Kuwait, come to manhood. It is then that the inequalities of the two Kuwaits—the sharp dividing line of the

benefits accorded to Kuwaitis through living off investments

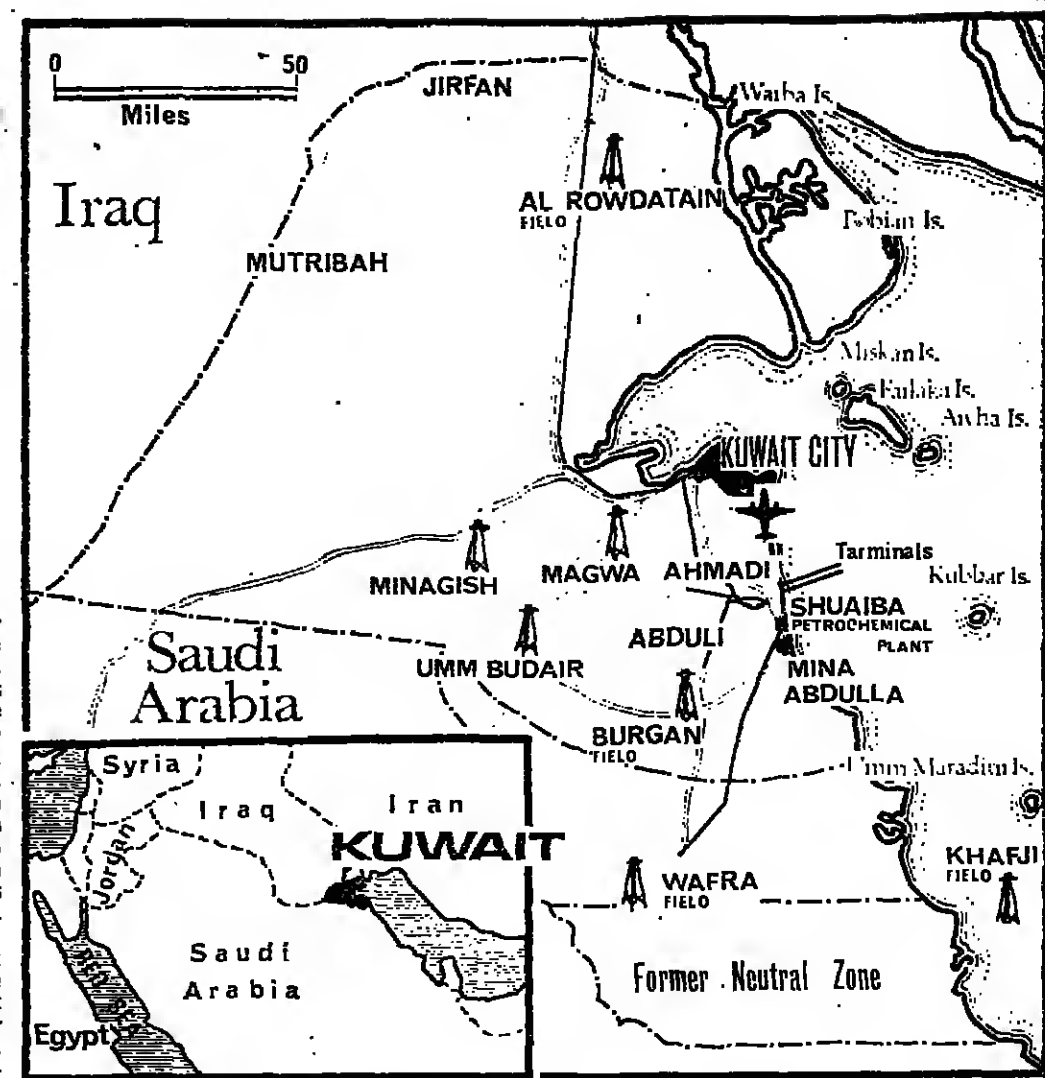
but available to non-Kuwaitis only at a price—will be most acute. The population, according to the most recent estimates, is now 1,055,000, of whom Kuwaitis form only 48 per cent. By 1980 the proportion will be down to 44 per cent. Kuwaitis form only 30 per cent. of the labour force. Only 20 Palestinians have received citizenship since 1962 (including the recently Khaled Abu Sa'ud, who for more than a decade had been running Kuwait's foreign investments). Yet of non-Kuwaiti Arabs who make up 34 per cent. of the population, a third, according to the 1975 census, had lived more than a decade in Kuwait.

### Foreign

Kuwaitis openly acknowledge that the gap between the two Kuwaits must be closed if there is not ultimately to be an explosion. They realise too that dependence on foreign labour and expertise will grow even if the Government has opted for economic measures—

and projects requiring limited amounts of labour—which will reduce the inflow of expatriates. Occasionally there are glimmers of action. On February 13, the Cabinet passed measures which put Kuwaiti and non-Kuwaiti civil servants on the same footing for holidays and payments for week-end work. And yet, from October this year comes into action a social insurance Bill which provides for the Kuwaiti worker—only 30 per cent. of the labour force—against accidents, illness, and death at work, and nothing for the majority. It symbolises the fundamental dilemma of the State. Before too long, the ruling Kuwaitis will have to find an answer to the painful question, when spectacular GNP per capita figures are published, as to whose hard work created modern Kuwait, and how political rewards can be given in return that, unlike high standards of living, will not be eroded by inflation. And then Kuwaitis fear, Kuwait will start to become less authentically Kuwaiti.

A.McD.

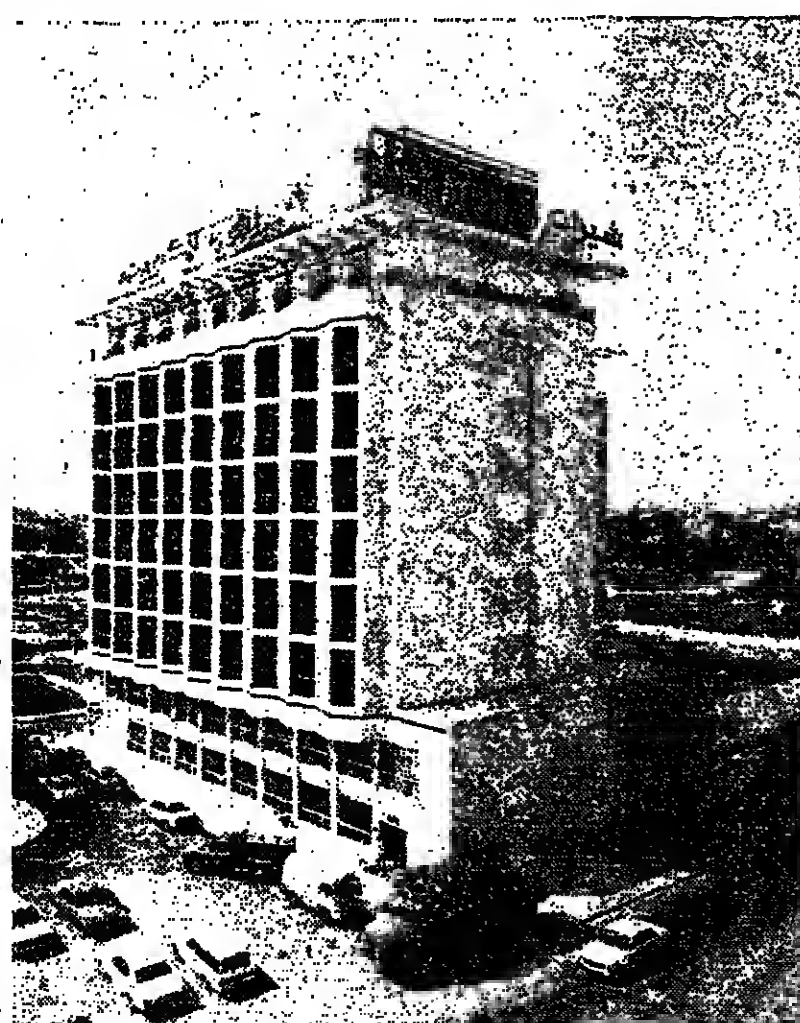


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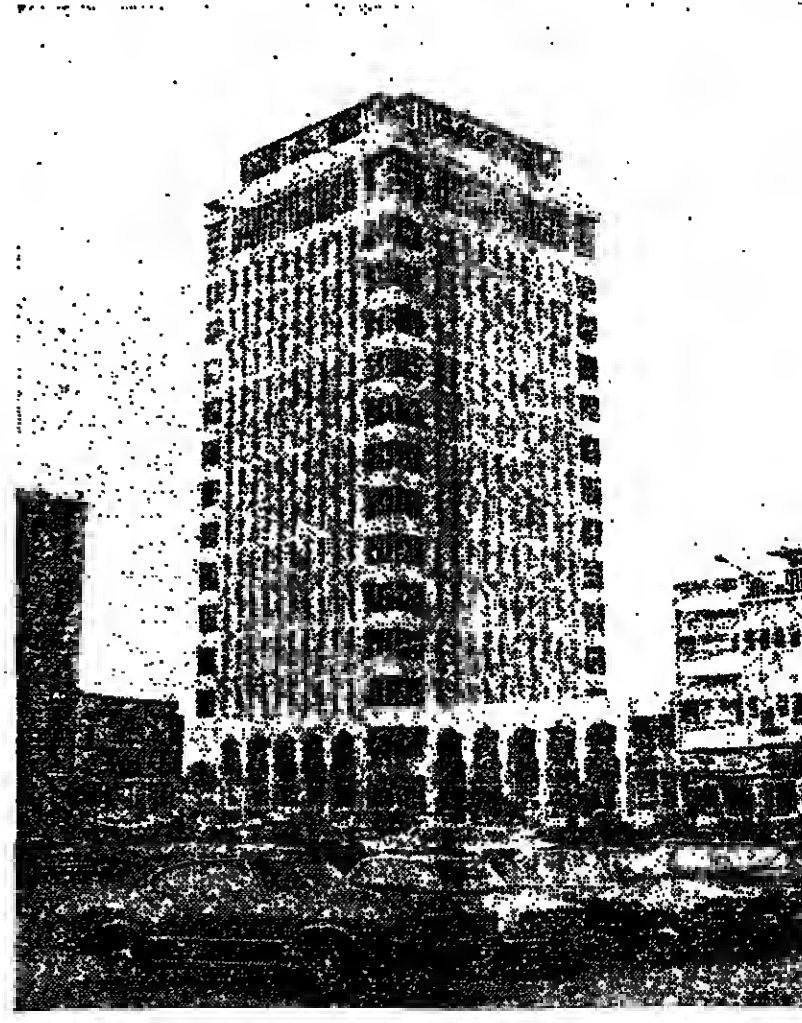


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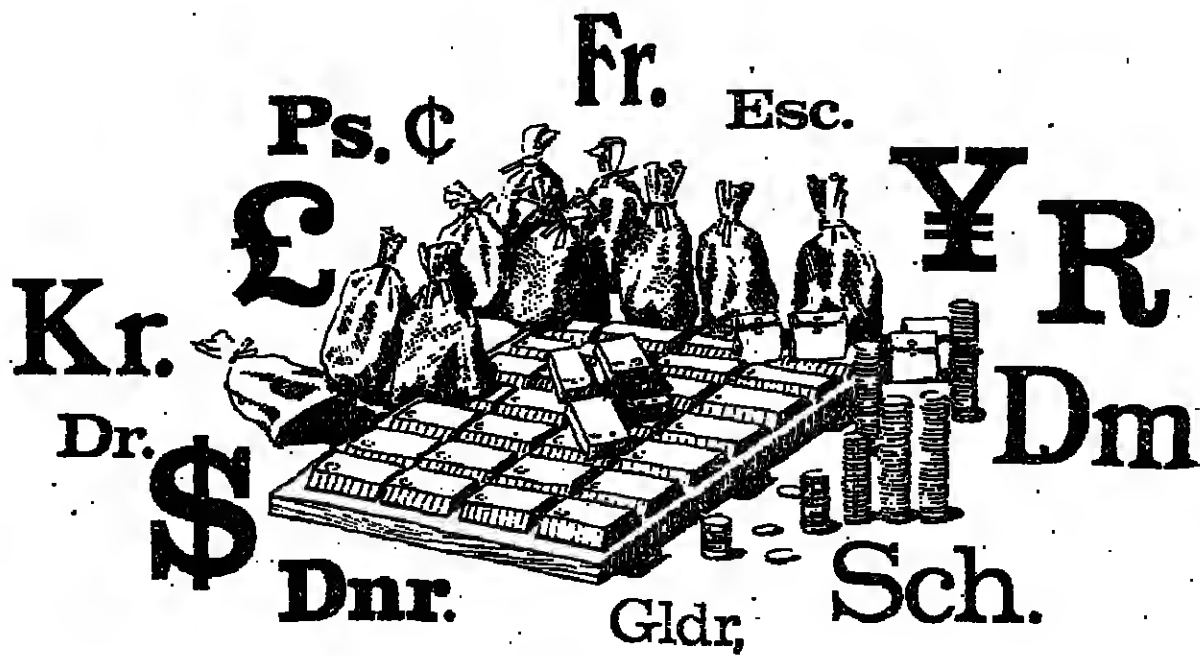
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Kuwait's financial policy is now principally directed towards investing surplus revenue so as to reduce the dependence of the economy on oil. The State's role as a financial centre is growing fast in spite of tight restrictions on banking operations and a 7 per cent. ceiling on interest rates. The articles on this page and opposite examine these aspects of Kuwait's development.

## Investment policy

KUWAIT tends to be as tight-lipped about its finances—both governmental and private—as other States are about their armed forces. It is not hard to see why. For Kuwait has been accumulating surpluses for more than two decades and intends to use them as the means of building up a diversified fund which will provide a steady income for its citizens in the days—albeit distant—when oil is exhausted.

By spreading its assets around it hopes to minimise the effects of fluctuations in currencies. By distributing its investments between bonds and shares, it is attempting to protect itself against inflation. By providing foreign aid—at the creditable level of more than 8 per cent. of its GDP—counters criticism that its investment strategy is just a selfish exercise.

Kuwait's surpluses have reached huge proportions only since the 1973 Arab-Israeli war and the fourfold rise in crude oil prices. According to the Ministry of Finance and Central Bank estimates, overall surpluses amounted to KD179m. in 1973-74, KD1,813bn. in 1974-75, and (according to preliminary estimates) KD1,356bn. in 1975-1976—a total of KD3,348bn. (\$11.7bn.) in just three years.

The bulk of the surplus goes to the State General Reserve (SGR). In 1975, the budgetary surplus was reckoned to be \$8.5bn., of which \$4bn. went on the SGR. On August 29 last the role of the SGR was defined more precisely by the issuing of a decree which set up a legally inviolate Reserve Fund, for Future Generations. This "pension" fund is to be fuelled annually by 10 per cent. of State revenue (KD217.2m. in this case) and augmented by 29 per cent. of the SGR (KD632.7m.)—giving it a seed-off of KD849.9m.

### Assets

The most recent estimates of the Kuwaiti Government's financial assets put them at over \$20bn., of which \$2bn. are in the official reserves (according to the IMF, they stood at \$1.83bn. last October). The SGR held between \$12bn. and \$14bn., with between \$4bn. and \$6bn. in the hands of private citizens. Income from investment was put at \$1bn. (of which just over 50 per cent. went to the Government) and perhaps about \$1.5bn. in 1976.

According to a statement issued with the draft budget last August, the SGR at the end of 1975 stood at KD3.2bn. (\$11bn.), almost 200 per cent. up on the reserves' position of KD1.1bn. one year earlier. Of these reserves 44 per cent. (or about KD1.4bn.) were in long-term investments and real estate outside the Arab world: 35 per cent. (about KD800m.) invested locally in Kuwaiti banks, or on deposit with Kuwaiti banks, and 32 per cent. (KD1.1bn.) divided equally between Arab State loans, securities and deposits; and international funds and organisations.

The Government equity portfolios are handled by the major banks in the chief areas of investment and total about a dozen. In the U.S. this means the First National City Bank and Chase Manhattan in New York, Deutsche Bank and Dresdner Bank in West Germany, the Swiss Bank Corporation, Credit Lyonnais in France, and the Kuwait Investment Office in London. There are other portfolios in Belgium, Holland and Japan. According to Ali Khalifah al-Sabah, under-secretary of the Ministry of Finance, foreign investments earned KD259m. in 1975.

Besides the banks, an important means of channelling money used by the Government has been the investment institutions, of which the three leading organisations are the Kuwait Investment Company (KIC), 50 per cent. Government-owned, the Kuwait International Investment Company (KIIC), privately owned, and the Kuwait Foreign Trading, Contracting and Investment Company (KFTCIC), 80 per cent. Government-owned.

During 1975 these three managed or co-managed 48 bond issues valued at \$1.16bn. and three other Kuwaiti organisations, the Arab Financial Consultants (AFCL), Kuwait Financial Centre (KFC) and Kuwait Pacific Fund (KPF) managed or co-managed another five large purchases of 1974—St. Martin's Property, Kiawa Property, Tour Manhattan, and Idamer Benz—are a trend of the past. One motive is to curtail publicity and the need, after a certain percentage control has been acquired, to disclose involvement and therefore to participate, often at a distance, in the running of individual companies. By spreading the load, risks are minimised and liquidity kept at a high level.

Figures for 1976 are not complete but throughout the year KIC managed and co-managed 15 loans worth a total of about \$542m. KIIC managed and managed 12 issues worth \$290m., and seven floating rate and the Eurodollar operations totalling \$216m. And as part of the Kuwai Real Estate Investment Corporation it was involved in six agreements in the Arab world worth about \$750m.

KFTCIC during the first half of 1976 managed and co-managed five loans worth \$78.2m., and in June burst in on the domain of the big U.S. and European banks by managing a Eurodollar loan of \$100m. for the Sumed pipeline in Egypt. AFC, KFC, KPF and Kuwait International Finance together during the first half of 1976 managed nine loans worth \$167.7m. In 1976 bonds denominated in Kuwaiti dinars amounted to KD78m. in issues to Poland, Turkey, Algeria, Tunisia, the domestic market, Morocco, Tunisia, Mexico and South Korea. The year 1976 marked a reduction of Kuwaiti activity in both real estate and bonds, but holdings in the form of deposits and bonds were estimated to exceed KD1bn. One reason for lesser activity was that the home market became a far more attractive short-term proposition and caused funds held abroad to be repatriated.

During the first nine months of 1976 the foreign assets of the Central Bank rose by KD41m. while those of commercial banks rose by KD74.6m. Furthermore, loans for financial services rose over the same period by 80.1 per cent. from KD93.8m. to KD168.9m., and domestic liquidity rose by 25 per cent. from KD306.7m. to KD383.3m. Just over these nine months, according to the National Bank of Kuwait, Government shareholdings in Kuwaiti public and private companies at the end of 1975 totalled KD265.5m.

At the same time Kuwaiti investment abroad has adopted a lower profile. Ali Sabah said in November he was in favour of direct investment in Western companies by stock purchases but "the basic policy should be diversification, and the more diversification the better." For

the moment the spectacular large purchases of 1974—St. Martin's Property, Kiawa Property, Tour Manhattan, and Idamer Benz—are a trend of the past. One motive is to curtail publicity and the need, after a certain percentage control has been acquired, to disclose involvement and therefore to participate, often at a distance, in the running of individual companies. By spreading the load, risks are minimised and liquidity kept at a high level.

### Diversified

Thus, at present, the emphasis has moved from large-scale public investments to diversified share and property portfolios. According to a senior U.S. Finance Ministry official, the U.S. is the most favoured market, followed by Europe (with W. Germany the favoured market), and Japan. Government and Central Bank of Kuwait investment income from foreign assets were given officially, in 1974-75 as KD153.04m.

The three Ks, as the chief investment companies are known, are also extensively used for loans to developing countries. KFTCIC, for example, is involved in six major joint companies: the Kuwait-Sudan Investment Company, the Arab Spanish Bank, the Egyptian Kuwaiti Investment Company, International Contracting Company, the Afro-Arab Company for Investment and International Trading and the Senegalese-Kuwait Bank. During 1976, loans of KD3m. were made through KIC to Gabon, and KIC teamed up with two Venezuelan banks to channel investment into development schemes there. In addition, a key vehicle for loans is the Kuwait Fund for Arab Economic Development, whose capital has been raised to KD1bn.

To the IMF oil facility, Kuwait's contribution stood at \$791m. in October 1976, and its IMF subscription is now 235 SDRs. Officially Kuwait's aid to the Third World is estimated at KD2bn. in 1974 and KD2.8bn. during the first half of 1975 alone (an enormous sum which must include every conceivable kind of investment and both private and official loans).

Officials do not say so openly, but there is reluctance to invest in the Arab world and in developing countries. But capital

invested is often hampered by restrictions in some sectors, slow administration and change of laws. The formation of the Inter-Arab Investment Guarantee Corporation has made this sort of investment now less risky.

In 1974-75 aid and loans were listed as including KD4.8m. to friendly and Islamic countries, KD43.5m. under the terms of the Khartoum agreement (Egypt, Syria and Jordan), KD4.8m. to the budget for the General Organisation for South-eastern Arab States and the Palestine Liberation Organisation. In addition Kuwait's share in the Gulf Organisation for the Development of Egypt is \$500m. out of \$2bn. (none of which has been disbursed), and \$400m. for real estate investment in Egypt.

In 1976 Kuwait's activities in the Arab world included the formation of a joint investment company with Morocco with capital of \$51m. (through the Kuwait Real Estate Investment Consortium), two other loans to Morocco totalling KD13m. and KD10m. loan to Bahrain, and contribution to a KD10m. loan to Algeria. Kuwait has also contributed \$25m. Arab Dinars (1AD=3 SDRs) to the Arab Monetary Fund, \$20m. towards the capital of the Arab Bank for African Economic Development, 100 Islamic Dinars (1ID=1SDR) to the Islamic Development Bank, and increased its capital in the Arab Fund for Economic and Social Development.

Kuwait contributes \$38.7m. to the Arab Petroleum Investment Company and also to the Fund for Arab Oil Importing Countries. Last year an OPEC fund was set up with capital of \$800m., to which Kuwait contributed \$72m.

The pattern of Kuwait's investments is not expected to change drastically during 1977. Investments, particularly those connected with the SGR, remain high, in the words of senior officials, "very long term." Meanwhile, the large funds for investment continue to be raised. Estimates for 1976-77 are KD2bn. and the daily newspaper Qabas estimated in November that a price rise of 10 per cent. on oil production of 1.7m. b/w would add KD201m. to revenues, and one of 15 per cent. KD302m.

Peter Fick

## The capital market

There is no formal stock exchange yet. Investors deal with each other in brokers' offices or through the broker. The Government publishes price daily. The task of establishing a formal stock exchange has been entrusted to an eight-member securities committee, set up by the Ministry of Commerce and Industry last November.

John Hollis, formerly of the London Stock Exchange, is the Ministry's consultant, advising on the committee. He says it was announced the permanent building for the exchange is being built, though a temporary market will open soon.

The question of whether share prices have run too far improving the monitoring of the assets they company and share information. Already a share index has been set up. At the constructed on Financial Times time of writing, not enough lines, and this can be prepared by companies had declared their on a daily basis as soon as 1976 results to give a good enough sample, but of those that had, the ratio between the price and the assets per share was in the region of 6:1. In addition, a lot of assets (land sales for example) often fail to get registered, because, although company reports and accounts are reasonably well presented, there is no system for announcing major changes of business activity.

Such was the scramble for Bargin Bank shares in 1975.

Continued on next page



KUWAIT V

# The financial centre

poli

KUWAIT HAS traditionally been a financial field, eschewing the presence of foreign banks on its soil and concentrating on building up its own institutions. It has held out from competition to take Beirut's role as a regional entre, and has no pretensions of rivaling offshore centres set up further down the Gulf. But if it has no desire to develop as a short-term money market, Kuwait does have claims to being the capital market of the Arab world (despite the meagreness of an interest rate ceiling). Because of the Kuwaiti government's deliberate policy of spreading the oil-generated wealth as deeply as possible among Kuwaiti society, the private sector is a lot richer than neighbouring oil-exporting states. This is reflected in the enormous assets of the five leading commercial banks, all of which are near the top of the list of the biggest in the Arab world. At the same time, the Kuwaiti private sector abroad — estimated at around \$500m. — is greater than those held by individuals in other Gulf oil states. Kuwait Government, of course, has been investing since the state came into existence. It has been encouraging the growth of leading Kuwaiti companies by using them as a channel for its overseas investments. The Kuwait Investment Company (KIC), Arab Financial Consultants (AFC), Arab Investment Company (AIC) and Investment Company (KICIC) (respectively 80 per cent, 80 per cent, 80 per cent, and 80 per cent, Kuwait Financial Centre — in government-owned) and, to the extent, the Kuwait International Investment Company (which is owned) have been by the Ministry of Finance of the Eurobond KIC's customers are mainly the Kuwaiti Hotels Company and KFTCIC have been used as vehicles for Government's investments in the Arab world. The Government's role in the foreign investment is becoming less crucial now, as private wealth percolates and individual investors are more sophisticated. America holds 40 per cent, also is showing itself in a big way. The big three Kuwaiti investment companies no longer rely entirely on the Ministry of Finance for their joint ventures in Kuwait or abroad, advising companies wishing to set up businesses (with Kuwaiti partners) in Kuwait, and so on. A third pointer to the growing maturity of the Kuwaiti market is the impending formation of a company — the Arab Corporation for Trading Securities (ACTS) which will aim to build up the secondary market for international KD (and eventually other) bonds. A fourth pointer was the shift in 1976 from an international to a more regional and domestic focus by the investment companies and individual investors. Kuwait in 1976 became much more clearly a capital market for the Arab world. Of 13 KD issues totalling KD77m., over half were for Arab borrowers and for specific projects. According to Hikmat Nasr Hashibi, manager of the Kuwait International Investment Company, which led some 40 per cent of these issues, this trend will continue in 1977. He says funds were attracted to Arab projects in the face of competition from international outlets. He adds that the actual disbursements on projects of some KD88m. of these issues is healthy compared with the record of development agencies and shows the commercial sector is taking up the better development risks, leaving only the really unattractive projects to the aid institutions. But the commercial sector is also co-operating directly with aid agencies. Three or four issues are in the pipeline where the borrower is a development agency which will on lend for rapid rise as an offshore centre. But competition in certain sectors of the market has certainly become keener. Because they have already achieved so much in developing their financial and investment institutions, Kuwaitis are reluctant to admit that Bahrain's several projects which, individually, would be unable to attract commercial funds. At the same time, a lot of sectors of the market has been going into projects elsewhere in the Gulf and in Egypt and Sudan. One investment/merchant banking company admits it is working on only one project in Kuwait at the moment. Naturally, given the Kuwaitis' penchant for property dealings, much of the outflow from Kuwait is into real estate or hotel developments in places such as the United Arab Emirates, Bahrain and Egypt. The Kuwait Investment Company has two big property developments in the U.S., one on an island off South Carolina, the other in Atlanta, Georgia.

## Unwilling

Leading Eurobond houses would no doubt agree with both these points, adding that in 1976 managers of issues were unwilling to get involved in the Arab boycott problems that might arise if a Kuwaiti house were in the management group. This year, however, Kuwaiti companies are far better represented in syndications, according to Kuwaiti officials. Secondly, although they do not see government funds, the smaller and more recently established investment houses after a slow start are gradually stepping up their activities. The Kuwait Financial Consultants (AFC), Arab Financial Consultants (AFC), Arab Investment Company (AIC) and Investment Company (KICIC) (respectively 80 per cent, 80 per cent, 80 per cent, and 80 per cent, Kuwait Financial Centre — in government-owned) and, to the extent, the Kuwait International Investment Company (which is owned) have been by the Ministry of Finance of the Eurobond KIC's customers are mainly the Kuwaiti Hotels Company and KFTCIC have been used as vehicles for Government's investments in the Arab world. The Government's role in the foreign investment is becoming less crucial now, as private wealth percolates and individual investors are more sophisticated. America holds 40 per cent, also is showing itself in a big way. The big three Kuwaiti investment companies no longer rely entirely on the Ministry of Finance for their joint ventures in Kuwait or abroad, advising companies wishing to set up businesses (with Kuwaiti partners) in Kuwait, and so on. A third pointer to the growing maturity of the Kuwaiti market is the impending formation of a company — the Arab Corporation for Trading Securities (ACTS) which will aim to build up the secondary market for international KD (and eventually other) bonds. A fourth pointer was the shift in 1976 from an international to a more regional and domestic focus by the investment companies and individual investors. Kuwait in 1976 became much more clearly a capital market for the Arab world. Of 13 KD issues totalling KD77m., over half were for Arab borrowers and for specific projects. According to Hikmat Nasr Hashibi, manager of the Kuwait International Investment Company, which led some 40 per cent of these issues, this trend will continue in 1977. He says funds were attracted to Arab projects in the face of competition from international outlets. He adds that the actual disbursements on projects of some KD88m. of these issues is healthy compared with the record of development agencies and shows the commercial sector is taking up the better development risks, leaving only the really unattractive projects to the aid institutions. But the commercial sector is also co-operating directly with aid agencies. Three or four issues are in the pipeline where the borrower is a development agency which will on lend for rapid rise as an offshore centre. But competition in certain sectors of the market has certainly become keener. Because they have already achieved so much in developing their financial and investment institutions, Kuwaitis are reluctant to admit that Bahrain's several projects which, individually, would be unable to attract commercial funds. At the same time, a lot of sectors of the market has been going into projects elsewhere in the Gulf and in Egypt and Sudan. One investment/merchant banking company admits it is working on only one project in Kuwait at the moment. Naturally, given the Kuwaitis' penchant for property dealings, much of the outflow from Kuwait is into real estate or hotel developments in places such as the United Arab Emirates, Bahrain and Egypt. The Kuwait Investment Company has two big property developments in the U.S., one on an island off South Carolina, the other in Atlanta, Georgia.

Both involve a hotel, housing, offices and shops. But the company also has two major property developments in progress in Kuwait itself, and an interest in a hotel being built in Bahrain. It is partner with Greek interests in a shipping company and in banks in Tunisia and Morocco. The KIC also has interests in multilateral financial institutions such as the Paris-based Banque Arabe et Internationale d'Investissement and the Kuwait Pacific Finance Company. The Gulf International Group, headed by Shaikh Nasser, son of the Kuwaiti Foreign Minister, his brother, Shaikh Hamad, and Dr. Khalil Osman, has a similarly wide spread of interests abroad, from hotels in Cairo, Khartoum, Jeddah and Kuwait, the 35 per cent stake in London, paint factories and dairies to various ventures in Sudan, including the Kenana sugar scheme, which make it the largest private employer there. Other Kuwaiti private investments abroad include the purchase by an Alahli Bank subsidiary of a 33 per cent stake in a Hamburg merchant bank, Johannes Schiback and Sons; and the 50 per cent stake held by Abdel-Aziz al-Hamad al-Bahar, a prominent Kuwaiti banker and businessman, in Aylesford, the London estate agents. Because they have already achieved so much in developing their financial and investment institutions, Kuwaitis are reluctant to admit that Bahrain's several projects which, individually, would be unable to attract commercial funds. At the same time, a lot of sectors of the market has been going into projects elsewhere in the Gulf and in Egypt and Sudan. One investment/merchant banking company admits it is working on only one project in Kuwait at the moment. Naturally, given the Kuwaitis' penchant for property dealings, much of the outflow from Kuwait is into real estate or hotel developments in places such as the United Arab Emirates, Bahrain and Egypt. The Kuwait Investment Company has two big property developments in the U.S., one on an island off South Carolina, the other in Atlanta, Georgia.

## Purchase

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## Capital market

CONTINUED FROM PREVIOUS PAGE

every Kuwaiti by law is brought greater fluctuations in interest rate levels for the new bank Kuwaiti dinar and other Gulf currencies. The existing five — that is, the government — are being created or planned. Last year, measures to try to KIC issued KD20m. worth of certificates of undivided interests in a specific real estate project. By buying one of the certificates, an individual investor was able to share both profits and costs of that venture. These certificates have been traded, and KIC says the turnover has been good. Also last year, domestic Government's stake from 51 per cent to 51 per cent. All raised funds through floating ill not started operating. deed has no premises or apart from a chairman. mps are being made to c Kuwaitis in other of domestic investment. Industrial Bank of Kuwait the first domestic bond in November 1976 — a three-year issue with a 6 1/2 per cent. In March, 1976, a second issue — KD5m. of five — was more than 100 per over-subscribed and the amount was therefore to KD8m. IBK did not, of course, be funds it obtained from issues. The idea was educative, and it was a secondary market emerge. folios fact, though the bonds traded to three or four their total value, according to the IBK, it is thought out of them ended up in portfolios of the central banks since the banks' for liquidity reserve sments and since they e them as collateral for ing from the Central have the two IBK issues ated others, as was in. The interest rate of 7 per cent was one impeding this last year. r was a change of mind Central Bank on the ation of planned new for liquidity reserve ements. A third factor e influx of offshore bank- its into Bahrain which

Demand for international KD bonds in Kuwait has hitherto been institutional; individual Kuwaitis have still to develop a taste for them on a big scale. The authors of ACTS believe a third-party market-maker will change things. As a result of building up a wider spread of buyers and creating a real secondary market, issues would be more realistically priced and eventually a higher class of borrower attracted (at present the borrowers for most international KD bonds are less than prime names). Stakes However, the restrictions on banking are not quite so rigid as they seem. Some of the investment companies / merchant banks have sizeable stakes 7 per cent. However, when the held by a single foreign bank: for instance, Bank of Credit power at the beginning of the year to 22 maximum lending held 46 per cent of the Kuwait rates, against most people's expectations, it chose to continue and Bank of America 40 per cent of the Financial Group of Kuwait. There are also quasi-banks in Kuwait where most banking transactions are carried out under the guise of exchange and fees which banks had traditionally charged to make the interests are notable in this rate up to 8 1/2 or 9 per cent. field, and they undercut the commercial banks in the remittance business. The bulk of the commercial banks' business is the financing of imports and domestic retail transactions. Out of total credit of KD757m. in the third quarter of 1976, KD247m. was for trade, KD189m. for financial and other services, KD153m. for personal uses, KD139m. for construction and only KD35m. for industry. The figure for construction could well be higher in practical terms, since some credit ostensibly for other uses may in fact be directed to it. From the banking vantage point, demand for imports shows little sign of slackening. The National Bank reports its letter of credit business was up 81 per cent last year. Total assets of the commercial banks stood at KD1.67bn. in September last year, nearly KD500m. more than a year earlier and more than double the end-1973 figure. The bulk of their deposits are in the three

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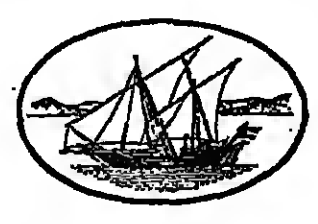
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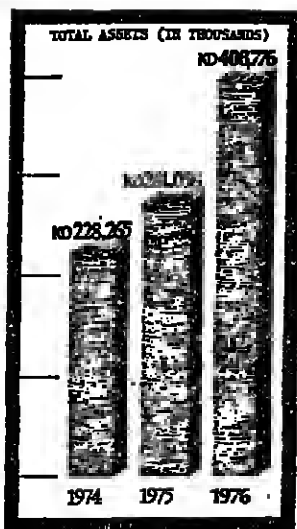
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## KUWAIT VI

# Development planning

The announcement last year of a second development plan has touched off a debate about its aims and methods of implementation. Sector priorities are outlined in the article below, but a good deal, it seems, will depend on how far the Kuwaiti business world is prepared to go along with control.

KUWAIT HAS never been one of the great planning nations. This stems from the Government's fundamental belief in the open market economy, and from the fact that during the first decade the priorities for development and the establishment of the infrastructure of the State largely chose themselves, and finance was no problem. In recent years, however, planning has come back as a necessity, at least in concept. The Government has sensed, for example, that the facilities of the social services and of housing are not meeting the needs of the Kuwaitis.

Now that the basics of the

Planning Board became the Planning Ministry last September, all the signs so far are that the second plan may well follow the fate of its predecessor.

This does not mean that Kuwait's planners take a cavalier approach to their job, happy in the knowledge that vast income from oil and huge surpluses will bail them out. First of all, they realise that such a premise, if it was ever true, certainly is not so today.

Thus, although the second development plan may only give the guidelines of the direction chosen by the government and of the relative importance of the different sectors, perhaps its most important role has been the extensive debate it has provoked. Indeed, it is that debate which has stopped it starting on time.

The options faced by Kuwait resemble closely those of other oil-rich States in the Gulf. The best option would undoubtedly be co-operation among these States so that major industrial plant and infrastructure was not duplicated and so that a decent-sized domestic market could be created. But this will not be, however much Kuwait calls for it.

The direction chosen by Kuwait is indicated by two major decisions: the formation on August 29, 1976, of the pompously named Reserve Fund for Future Generations; and the dropping of the steel mill project and deferment of plans for a third refinery in favour of a capital-intensive industrial sector based round the huge LFC plant, and of improving social services.

The establishment of this "pension" fund is a sensible and credible choice now that the enormous assets of the State total in the region of \$20bn. This self-generating fund will neither affect the delicate population profile, nor create unsaleable industrial output. This in turn complements the thinking behind the industrial decision. The basic shape and strategy of the plan are there with or without formal organisation.

When the plan's details were announced last August, investments were to total KD4.41bn., and public utilities KD10.1m.

Although the Government is keen to encourage the private sector to devote more of its investments into productive rather than speculative investment, the share that it apportions reflects some doubts about whether it would respond. In addition, one of the pre-planning debates was about the extent to which the private sector might be brought into the social services. As the figures show, the State is taking the bulk of this burden as well (with housing, a potential money-spinner, the only exception).

The Planning Ministry has comprehensive plans for the electrical and water sectors. The current electrical installed capacity is 1,384 MW and this is to rise by the end of the plan period to 2,550 MW. In 1975 the maximum load was estimated at 1,120 MW and the minimum at 205 MW.

By 1980, these two loads are expected to have risen to 2,200 MW and 415 MW respectively (although if the bulk of the growth comes from industry rather than items of domestic consumption such as air-conditioners, the minimum load will grow much faster). Kuwait's first 150 MW generating set is to be commissioned this year. Its first 500 MW plant is projected for the second half of the 1980s, leading it to a total installed capacity of between 3,000 and 4,000 MW by 2000. Nuclear power, through a 40 MW training reactor for power generation and water desalination, is being planned for the 1980s.

Under the terms of the plan, water production, 90 per cent of which comes from desalination plants of the multi-stage Ardiya are under construction. A second major population centre of 200,000 people is to be located inland from Fintas, south of Kuwait, and there are plans to develop the Murjan, the growth and distribution of the population. Ishikawajima Harima of Japan is building, at the cost of Y170m, three desalination plants at Roba to bring the capacity in Kuwait to 77m. gallons a day.

The latest census figures show a population of 1,055,000, with a population growth rate of 1.5 per cent. Kuwaitis represented

### Choice

The prospect of this imbalance growing clearly influenced the choice of industrialising through projects which require relatively few workers. As it is during the period of the plan, some 114,840 workers will be required of whom 34,690 will be involved in production, 27,380 in professional and technical fields, 24,960 for services, 12,400 for clerical duties, 10,440 for sales work, 4,050 in agriculture and fishery, and a mere 940 for administrative and managerial jobs.

Town planning of a kind has existed in Kuwait since the early 1950s, and broad streets and ordered layout of ring roads and residential quarters of the capital pays tribute to this far-sightedness. Within the context of the Buchanan Master Plan which covers the whole of Kuwait and was submitted to the Government last December, the population is expected to double and reach 2m. by the end of the century. Present Government policy aims at producing 6,000 houses a year for the next five years, and housing projects on the Sixth Ring Road, at Mina Abdullah, Jahra, Ahmadi, and Ardiya are under construction.

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Kuwait has been dispensing aid almost since its foundation. This is a potent force in the Arab world, and determination to maintain the momentum of the programme is evident in the increasing search for co-operation with other regional and international aid agencies.

## Aid programme

IT SEEMS appropriate that the country with the highest Gross National Product per capita in the world (\$11,510 in 1975, according to the World Bank) should also have the longest and one of the most generous records among Middle East oil-exporting States for giving foreign aid. Naturally, Kuwait's generosity has not been a function of its wealth alone. In any case, its income from oil has been really abundant only since 1973, whereas its aid policy is almost as old as the State itself.

A strong political motive has always laced the altruism of the foreign aid programme. From independence, Kuwait found it necessary to win both friends and influence to counteract its position as a small, emergent State surrounded by large neighbours generally unsympathetic towards it. However, the Kuwait Fund for Arab Economic Development (KFAED), which was set up on December 31, 1961, has by now firmly established its credentials as one of the world's leading national aid agencies, operating independently of Government and depending solely on economic criteria for judging the worth and viability of a particular project.

Precisely how much of Kuwait's GNP is allotted to aid is difficult to pin down. Kuwaiti officials give figures around 8 per cent, but the perhaps more conservative calculations of the OECD arrive at a figure of 2.8 per cent for 1973, using the key criterion of concessional assistance disbursed (compared with 6.4 per cent for Qatar, 4.6 per cent for the UAE and 2.6 per cent for Saudi Arabia). Disbursements of concessional assistance were estimated by the OECD at \$330m. in 1975, up from \$275m. in 1974, and compared with the commitments of \$613m. in 1973

and \$495m. in 1974. The figures for 1975 do not include the \$500m. of grants made to the "Frontline" Arab States at the Rabat Arab summit conference in 1974. These grants may partly have been used to buy arms. If the \$150m. of grants disbursed in 1975 was included, Kuwaiti aid disbursements in 1975 would be equivalent to 4 per cent of GNP.

The KFAED is the main agent for providing official development assistance from Kuwait, though the big general support grants to Arab States have been provided directly by the Ministry of Finance. The KFAED in 1976 made commitments of \$322m., against \$343m. in 1975 and \$143m. in 1974. Disbursements in 1976 were \$170m. Both the drop in commitments last year and the level of disbursements reflect the small number of staff the Fund employs (the leap in commitments in 1973-74 was achieved without major increases in staff) and, more importantly, bottlenecks in the recipient countries.

### Limited

The latter problem has become more evident as the Fund has spread its scope of operations to non-Arab Asia and Africa, where some of the world's poorest countries lie. Although the Fund's capital was quintupled from KD200m. to KD1bn. (\$345bn.) in 1974 and its field of activities extended to outside the Arab world, the Fund's last fiscal year 1975-76 (in fact covering April 1, 1975, to June 30, 1976) was the first in which loans to non-Arab States were made. Fawzi Sultan of the research department of the Fund (and also managing director of the Bank of Kuwait and the Middle East) explained: "Most of the

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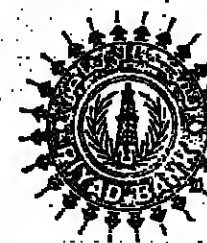
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## KUWAIT VII

Although consumer goods, notably cars, still account for over two fifths of imports, there are signs of a growing requirement in the construction sector, particularly in expansion of the port. Conditions of contract are getting easier, offering greater scope for Western expertise.

## Foreign trade

KUWAIT is a country with long experience of oil wealth and its development dates from earlier times than its newer, booming neighbours. Its city has a more shed air, and many of its infrastructure facilities were built in the original boom time of its public buildings are years old or more, and the architectural experiments and innovations of the fifties and sixties are to be seen everywhere in Kuwait city.

There is a new atmosphere in the air: for the first time in many years British and other international contractors are turning their attention to Kuwait. Harsh contract conditions have kept them away for over a decade, an absence which Asian and East European countries have capitalised on heavily. As the contracts get larger, the conditions of work are easing as the Kuwaitis are now seeking to encourage Western expertise back.

In the future, Kuwait's trade figures can be expected to reflect these large building programmes, both in the size and the make-up of the country's import bill. But for the moment consumer goods still account for over 43 per cent. of imports, the largest single item being passenger cars. Over 58,000 were imported in 1975 alone, representing 8.5 per cent. of total imports.

## Luxury

With a per capita income estimated at over \$15,000 a year or more, Kuwaitis exhibit a seemingly unquenchable thirst for luxury goods: city stores glitter with outrageous chandeliers, services and facilities. A silverware and Paris fashions programme to replace all at Kuwait-style prices. Cadillacs jam the streets and fulfil the popular image of a modern wealthy Arab State. Yet as the Japanese have discovered, there also exists a growing demand for cheaper products from the middle-class expatriates, and imports of Japan-

ese cars have soared, putting Japan top of the league.

Dominant as the consumer market is, the intermediate and capital markets are beginning to show gains. Imports of the former increased slightly from KD17m. to over KD20m. in 1975, while capital goods showed increases of KD48m. to KD178m., a threefold jump, bringing the total to 25 per cent. of the total imports, compared with only 10 per cent. the previous year. Of these figures, industrial supplies accounted for nearly 20 per cent., machinery 14 per cent. and transport equipment 26 per cent.

Kuwait's port is already looking like any other Gulf State, for waiting times for conference ships has jumped to 53 days and for non-conference ships 110 days or more. This situation should be remedied as the new berths in the 18-berth development come on stream; already three are in use while construction continues around the quayside. The new expansion to Shweik port will bring the capacity of the city harbour up to a potential of 5m. tons a year; existing facilities are currently handling 3.5m. tons.

The congestion problem is particularly severe for cement shipments, for vessels loaded with cement are now obliged to wait about four months, and this has naturally had its effect on the price in Kuwait. Consideration is being given to offloading cement consignments up the coast at Doha in Kuwait. Another side-effect of the increasing congestion is a decline in the transit trade, and shipping circles in Kuwait now estimate that it is down to a third.

In view of the port problems, Kuwait is currently preparing the design of a further extension to the city port by an additional 27 berths. Consideration

is also being given to a possible 15 more berths, which would bring the total at Shweik port to around 60 berths. The design work has already been awarded to Associated Marine Consultants of Holland; the contract is reckoned to be worth around KD200m., though estimates vary at this stage.

Kuwait's trading partners number 102 and growing competition is being felt by Western countries from the East European bloc countries such as Hungary, from Yugoslavia and from Asian nations. India and South Korea are doing well particularly in the construction field. These nations have been particularly active in the past year, holding fairs and exhibitions in Kuwait to familiarise local consumers. Such elementary tactics have landed China in the ninth position in the import league table.

## Dominate

However, it is the Western nations that continue to dominate the top of the table and statistics for the first six months of 1976 show that Japan has regained the top position it formerly held in 1974, ousting the U.S. Figures for the first half of 1976 show that Japan generated 21.4 per cent. of all of Kuwait's imports (KD91m.), compared with America's total of KD66m. West Germany has maintained its steady position as third supplier to Kuwait, increasing its market share from 10.9 in 1974 to 11.3 per cent in the first half of 1976.

Britain has remained in the fourth position for some years now, and finding it difficult to hold on to that. Its market share for the first six months of last year declined from 1975's 10.2 per cent. to 8.4 per cent. U.K. exports to Kuwait up to the end of November

1976 were valued at £129m. compared with £90m. for the corresponding period the year before. The hope is that the 1976 figures will be in the region of £145m. to £150m. But despite these encouraging increases Britain's market share has dropped.

However, Kuwaiti officials hasten to point out that Britain in many ways did reasonably well in all-round terms, for the figures of the top two, Japan and the U.S., are swollen by car deliveries. British firms such as Leyland and Ford have hitherto been on the hokey list—though since the former's name has been removed, the local agent is reputedly building up the necessary massive spare parts stockpile before launching the British car on the Kuwaiti market.

Kuwaitis have shown traditional loyalty to British consumer goods and to British expertise in the past. British firms are heavily involved in advisory contracts to various Government departments and projects. Gulf Port Management Services, a combination of the Mersey Docks and Harbour Company and Scruttons, is in the throes of beginning a management advisory contract for a section of Shweik port, while other consultants are involved in urban studies, airport management, the establishment of a stock exchange, and even in water conservation.

However, the Americans are making headway in this field, with advisory and technical management contracts with the Ministry of Communications, the Planning Board, and the Housing Authority. As more and more young Kuwaitis return from American universities, they bring with them attachment to American consumer goods and equipment.

Kathleen Bishtawi

## Aid

CONTINUED FROM PREVIOUS PAGE

regional aid agencies, as well as Wiederaufbau of West Germany, international bodies such as the World Bank and its IDA affiliate, as a means of speeding up the flow of aid to the poorer nations. Joint missions to investigate projects in potential recipient countries, joint evaluation and joint financing of a project by more than one fund or agency all make sense both for the recipient and the donor.

The Kuwait Fund has traditionally concentrated on infrastructural projects, believing this to be the area where most economic impact can be realised and where commercial funds are least likely to be attracted. This line has been extended to the non-Arab world: 54 per cent. of the loans to African and Asian countries in 1975-76 were for power projects. Kuwait Fund is aiming for an eventual staff of 400; at present it has only 25-30 on the technical side, including only two or three legal advisers and two or three engineers. This would not be such a handicap if the KFAED did not set such great store by procuring only viable projects, ensuring the management of a venture is to its satisfaction and, wherever possible, financing directly the purchase of goods needed for the project.

At present, there is more co-operation between the aid agencies on missions, evaluation and general research than is suggested by the number of projects co-financed. In the 15-month period of the KFAED's 1975-76 fiscal year, eight of the 34 loan agreements concluded involved co-financing. The Fund's 20-year 4 per cent. loan of KD10m. to Egypt for the Abu Qir power plant is being supplemented by the Abu Dhabi Fund and French financial institutions. The Kuwait-Khiffa road in Mauritania is being financed by KFAED, the Kuwait-based Arab Fund for Economic and Social Development (AFESD) and the governments of Saudi Arabia and Abu Dhabi. Two other projects the KFAED is aiding in Mauritania are also co-financed: one with the IDA and the Canadian aid agency; the other with the IDA and the French aid agency. One of the best examples, however, is the Rahad irrigation project in Sudan, where the Kuwait Fund's 20-year, 3 per cent. KD11.2m. loan is supplemented with assistance from the IDA, AFESD, the Saudi Fund for Development and U.S. AID. Outside the Arab world, a project in Nepal is being co-financed by the KFAED, IDA, UNDP and Japan; and one in Sri Lanka by the KFAED, Asian Development Bank and the Kreditanstalt für

Kuwait contributed \$9m., \$20m. and \$10m. respectively, in 1975. In the same year it also disbursed \$363m. to the IMF Oil Facility (though this is not really aid, since the IMF regards subscriptions to the facility as remaining part of the subscriber's foreign exchange reserves).

Kuwait's other multilateral non-concessional assistance includes lending to the World Bank. In 1975-76, the Kuwait Investment Company and Dresdner Bank placed a DM400m. (\$155m.) issue of 8 per cent. 10-year notes in Kuwait, the first sale of the bank's obligations in the Kuwaiti market since fiscal 1974 and the first not denominated in Kuwaiti dinars. In 1974—the last time the Bank had borrowed in Kuwait—KD25m. (\$84.4m.) of 7 1/2 per cent. 15-year bonds had been placed in the country.

It is difficult to assess the precise total of official and private flows from Kuwait to the poorer countries, because investment by various companies is not fully monitored. However, according to the DECD, known loan commitments at non-concessional terms and investments reached \$1.77bn. in 1975, more than four times that of 1974. Disbursements of non-concessional aid are estimated at over \$800m. in 1975 (excluding the IMF Oil Facility payments), over double the previous year's level.

The question of whether Kuwait's aid will start to go down as its financial surpluses are still some way in the future, but there is a distinct feeling in official circles that the industrial nations should be doing more to help the Third World. Only one or two of the rich countries have so far managed to reach the UN target of 0.7 per cent. of GNP given as aid. The Kuwaiti Finance Minister, Abdel-Rahman al-Ali, summed up this feeling some time ago when he said, "Why does everyone expect us (the Arabs) to be the Godfather? This part of the world has been neglected for centuries and its wealth has been carried away by foreigners without giving it a hand for development."

P.F.

## KHARAFI HAS SET THE PACE OF DEVELOPMENT BRANCHES

- Abu Dhabi (covering whole UAE)
- Riyadh & Alkhobar, Saudi Arabia
- Sanaa, Yemen Arab Republic
- Cairo, Egypt
- Baghdad, Iraq
- Beirut, Lebanon
- Bahrain

Construction Division  
\$500,000,000

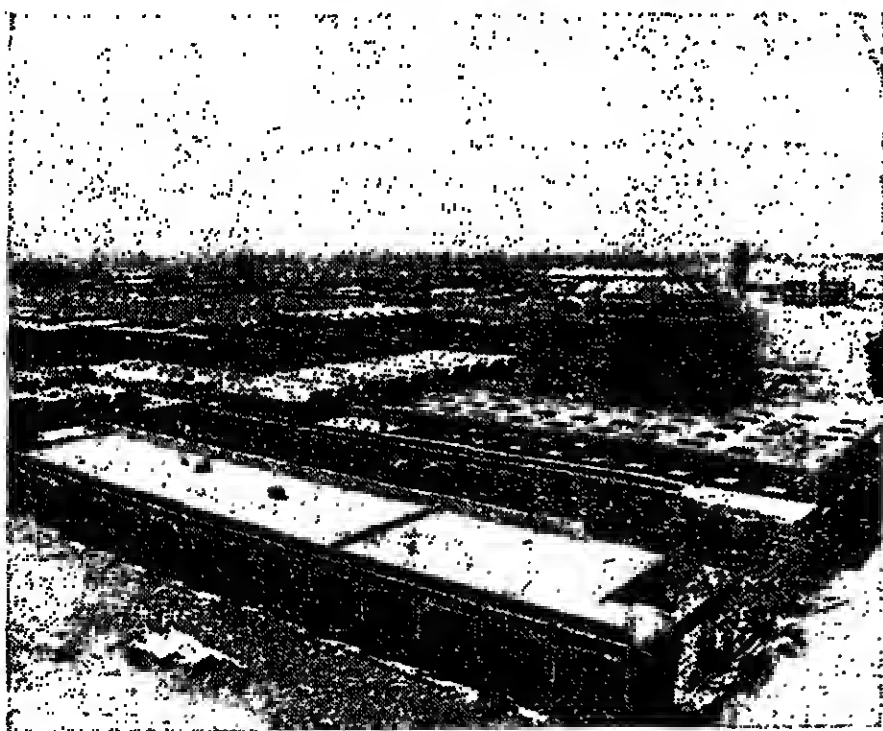
Current Workload:	
• Hospitals	130,000,000
• Industrial/Commercial Buildings	90,000,000
• Other Utility Buildings	20,000,000
• Harbour Buildings	15,000,000
• Sewerage Works	100,000,000
• Highways, Road AND Bridges	145,000,000

Factories Division  
\$46,000,000

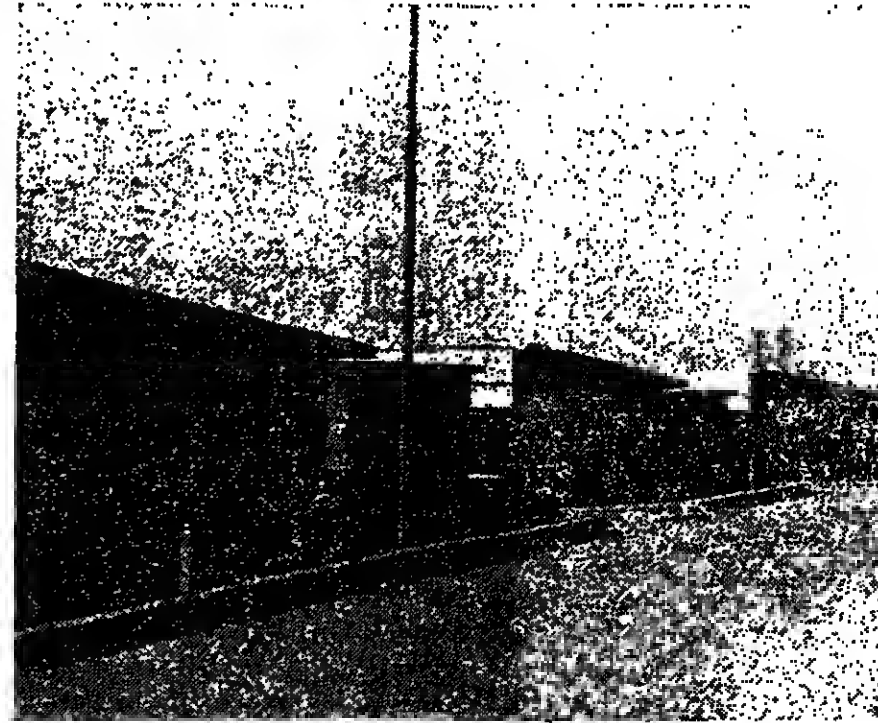
Current Workload:	
• Steel Factory	8,150,000
• Furniture Factory	250,000
• Aluminium Factory	2,000,000
• Prefabricated Houses Factory	32,000,000
• Iso Foam Factory	3,500,000
(EXPANDABLE POLYSTYRENE — POLYURETHANE)	

## Import/Export wings

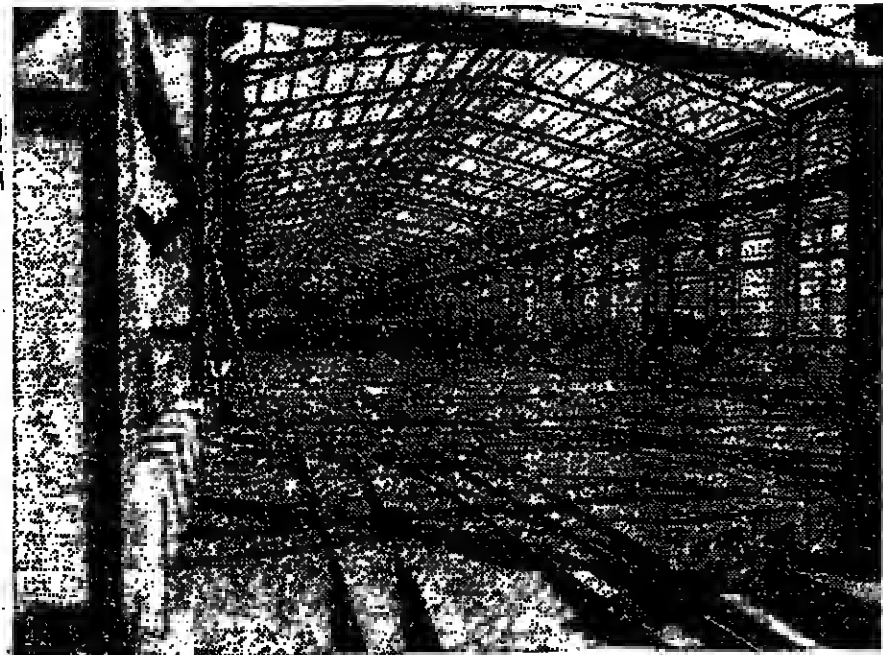
- General Trade Division
- Agency Division
- Commercial Division



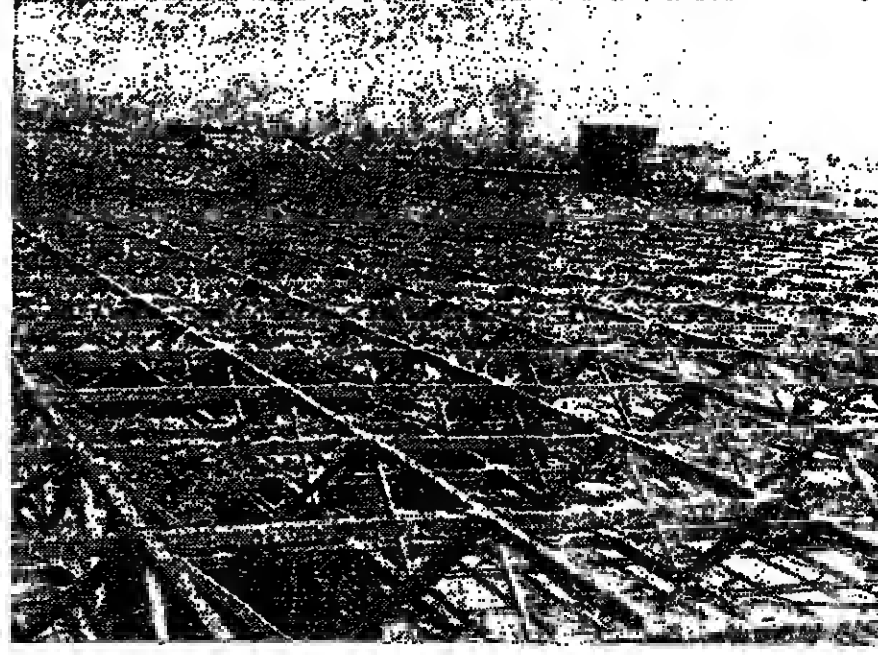
Zaid Bin Sultan Al-Nahyan Institute, Abu Dhabi (under construction)



Portable Prefabricated Houses at Aramco, Dahrn, Saudi Arabia



Asbestos Factory, Kuwait (Fabricated and Erected by our Steel Factory)



Erection of Cash System at Farwaniya and Jahra Hospitals in Kuwait (under construction)

MOHAMED ABDULMOHSIN AL KHARAFI  
INDUSTRIES AND ESTABLISHMENTS

P.O. BOX 886 KUWAIT, TELEPHONE 813622-25, TELEX 2071 KHARAFI KWT





# شركة صناعة الكيماويات البترولية ش.م.ك. PETROCHEMICAL INDUSTRIES COMPANY (KSC)

HEAD OFFICE

FERTILIZER DIVISION

SALT & CHLORINE DIVISION

## Fourteen Years of Industrial Service to Kuwait

During fourteen years of continuous progress, the Petrochemical Industries Company has achieved a high level of production and high standard of technical experience in the field of chemical fertilizer manufacture.

From the date of its establishment in 1963, the company has passed through various phases of development and expansion. PIC now comprises the following productive units:

1. Three Ammonia Plants with a total capacity of 660,000 MTs per annum.
2. Three Urea Plants with a total capacity of 792,000 MTs per annum.
3. One Ammonium Sulphate Plant with a capacity of 165,000 MTs per annum.
4. One Sulphuric Acid Plant with a capacity of 132,000 MTs of 98 concentrated Sulphuric Acid per annum.
5. Salt and Chlorine Plants producing Salt, Chlorine, Caustic Soda, Hydrochloric Acid, Sodium Hypochlorite, Chlorsal, and Compressed Hydrogen.

The company is not limited to its present capabilities, not only in its planning to increase the production capacity of its present plants, including the Salt and Chlorine Plants, but also in entering new petrochemical fields, the most important being the Aromatics and the Olefins manufacture.

With the industrial advancement of Kuwait, PIC will remain a leading industrial company, contributing to a better future for Kuwait and the Arab Nation.

PETROCHEMICAL INDUSTRIES COMPANY (KSC)  
P.O. BOX 3964  
KUWAIT

## European Banking Company Limited

40 Basinghall Street London EC2V 5EB Telephone: 01-638 3654 Telex: 8811001

Foreign Exchange  
Eurocurrency Deposits and Loans  
Project Financing Capital Issues  
Investment Services

### Member Banks

Amsterdam-Rotterdam Bank NV Banca Commerciale Italiana SpA Creditanstalt-Bankverein Deutsche Bank AG  
Midland Bank Limited Société Générale de Banque SA Société Générale (France)

## KUWAIT VIII



A group of Kuwaiti trainees at the Kuwait Oil Company's Vocational Training Centre.

Kuwait's industrial strategy has been geared to import substitution rather than the sort of grandiose projects of other Middle Eastern states. The Industrial Bank of Kuwait is playing a key role in initiating and financing industrial development and bringing in much-needed technology from abroad.

## Industry

KUWAIT ALWAYS seems to be by oil-related industries. In 1974, the latest year for which figures are available, petroleum refining and gas accounted for more than most of its colleagues in the Organisation of Petroleum Exporting Countries. There is none of the headlong rush to build up industry, with its attendant dangers of producing white elephants, that characterises some of its neighbours in the Gulf. Both the country's limitations in terms of resources and size and the risks of industrialisation have been recognised. The pattern of industrial development may have been fairly haphazard until a few years ago and the growth may have shown the predictable pattern, given the abundance of one resource (hydrocarbons) and the absence of most others, but Kuwait has been among the leaders of those urging co-ordination of industrial strategies among Gulf states, and it was certainly the first to worry about (and commission a study on) industrial pollution.

Kuwait has therefore rejected the idea of setting up a gas-reduction steel plant or an aluminium plant, simply because of its wealth of gas supplies, as other states in the area are doing or planning to do. In fact, the availability of sufficient gas for such industrial projects would be doubtful within a few years, given the conservationist attitude to oil production and the requirements of the giant gas utilisation project.

The other limits on Kuwait's industrial plans are manpower and the size of the Kuwaiti market. Non-Kuwaitis already outnumber the natives and the Government is not eager to tip the balance further in favour of immigrants by creating a large number of new jobs in industry. With a population of just over a million, the domestic market offers little attraction to most industrial entrepreneurs, especially as the minimal import controls and complete absence of foreign exchange controls mean everything can be imported cheaply.

The Government has therefore had to play a crucial role in building up industry in the country since the 1960s. In the early part of that decade it formed the Kuwait Flour Mills Company and the National Industries Company, later selling half its shares to the public. These have been successful, both companies and NIC's affiliates, such as Kuwait Metal Pipes Company, exporting considerable amounts. The Government also set up industrial zones at Shuwaikh and Shuaiba (a third zone has since been laid out at East Ahmadi) to provide land for industrial use at nominal rent, together with necessary services; and passed the Industrial Law, giving industrialists exemption from the 4 per cent tariff on imports of plant and raw materials and limited tariff protection for their own products.

These measures encouraged the setting up of a number of ventures in the building, food, clothing and oil services sectors, and some of the major merchant families such as Alghanim and Khafri have been involved.

However, the picture by the early 1970s was still dominated

LOANS AND EQUITY COMMITMENTS BY INDUSTRIAL BANK OF KUWAIT DURING 1976			
Classified by industrial sub-sector			
	Number of projects	Total cost of projects	IBK financing
1 Metal products and engineering	5	26,990	11,910
2 Construction materials	10	16,636	6,695
3 Marine services	3	7,590	3,790
4 Paper and paper products	1	534	225
5 Chemical industries	2	516	330
6 Food and beverages	1	358	100
<b>TOTAL</b>	<b>22</b>	<b>52,624</b>	<b>22,980</b>

refining, gas liquefaction and petrochemicals. Non-oil related industries receive an estimated KD145m. worth of investments, with the private sector contributing an estimated KD135m. However, the most recent draft of the plan gives industrial investment, public and private, as KD1138m., though a breakdown of this is not available. The total value of industrial production outside oil and petrochemicals has been projected, on this draft, at KD126m. for 1975-76, KD145m. for 1976-77, KD167m. for 1977-78, rising to KD254m. by 1980-81. Some 11,500 more workers are expected to be needed by the industrial sector in the next five years, of whom about 2,200 will be at managerial level.

It is probable that the Government's industrial strategy will continue to be geared towards substitution for imports with relatively high transport costs—building materials especially, but also furniture, food and beverages; towards service activities—for the oil industry, shipping and general engineering; towards certain types of assembly operation, provided the number of extra jobs created is not too great; and towards mixing and conversion operations—for instance, processing raw paper into finished products such as serviettes and notepaper.

According to Issa Mazidi, Assistant Under-Secretary in charge of industrial affairs at the Ministry of Commerce and Industry, the Government also wants to concentrate on projects for which the raw materials, if capital and money market is not available locally, are at least to be found in the Arab world. A further consideration is co-ordination with other Gulf states. A Gulf Organisation for Industrial Consultation was set up a year ago by Kuwait, Saudi Arabia, Iraq, Bahrain, Qatar, the United Arab Emirates and Oman, with headquarters in Qatar. So far, little has been done except to appoint a board of directors, fix the capital and name a secretary-general. But the serious work of co-ordinating studies on industrial projects should have begun in earnest by the summer, and Kuwait is hoping to pursue through this body its desire for a joint iron and steel plant to serve the whole region.

Under the industrial law of 1974, no industrial company may be set up, nor its size, location or purpose be changed, without a permit from the Ministry of Commerce and Industry. The licensing of new projects, and the expansion of existing ones is in the hands of the Ministry's Industrial

Development Committee, meeting on average every fortnight. The committee not only considers projects put up to it but initiates projects itself and in general draws up the country's industrial strategy.

A key role in this has been assigned to the Industrial Bank of Kuwait, set up in late 1973 by the Ministry of Finance and Central Bank (49 per cent) and commercial banks, insurance companies and some large industrial establishments (51 per cent). Though short-term funds for working capital purposes had been available at favourable interest rates from the commercial banks, there was a gap in the provision for medium- and long-term funds which the IBK was intended to fill at subsidised interest rates.

**Promising**

The objectives of the Bank are: to develop a long-term industrial strategy in Kuwait; to initiate industrial projects and investments in the most promising sectors; to provide equity and medium- and long-term credits for new sound and viable projects and for the expansion of existing ones; to finance projects outside Kuwait which benefit Kuwaiti industries and their development; and to bring needed technology to Kuwait and find foreign partners with the necessary expertise to participate in such ventures. A further aim of the bank is to encourage the wants to concentrate on projects for which the raw materials, if capital and money market is not available locally, are at least to be found in the Arab world. A further consideration is co-ordination with other Gulf states. A Gulf Organisation for Industrial Consultation was set up a year ago by Kuwait, Saudi Arabia, Iraq, Bahrain, Qatar, the United Arab Emirates and Oman, with headquarters in Qatar. So far, little has been done except to appoint a board of directors, fix the capital and name a secretary-general. But the serious work of co-ordinating studies on industrial projects should have begun in earnest by the summer, and Kuwait is hoping to pursue through this body its desire for a joint iron and steel plant to serve the whole region.

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### Projects

By the end of last year, the IBK had financed 39 projects costing about KD80m., of which the bank contributed KD38m. loans and equity. In 1976 also the IBK approved projects representing commitments totalling KD23.7m. In the IBK's annual report 1976, the chairman and managing director, Mohammad Sharekh, says these figures indicate the bank's "ability to provide a relatively short time to start industrial investment in the field of great profit expectations other fields."

Construction material projects continued to receive a large portion of the bank's commitments, though a bigger volume of financing was allotted to metal products sector because one project—a shipbuilding repair yard.

The annual report highlights three major developments in activities last year. One, identifying and promoting industrial projects, instead simply assisting with realisation of ideas suggested. This led to the setting up of projects to recycle plastic using local waste, paper and glasswork plant using sand. Another development was the increase in the number of projects designed to serve the whole Gulf area and not just Kuwait. A third point was the extension of the IBK's scope of operation to assist Kuwaiti entrepreneurs expand their industrial investment in the Gulf. Thus the bank is co-operating with Saudi and Bahraini investors to promote a project to expand a glass bottle manufacturing plant at Dammam, Saudi Arabia, to meet much larger regional demand. A similar line will be pursued in 1977, but for projects as these significant Kuwaiti participation in ownership will be shown. In addition, projects will not benefit from the full financial incentives accorded to industries in Kuwait.

A significant project considered by the bank is a plant to produce most of desalination equipment required by Kuwait, as well as a sugar export.

In the financial sphere, bank hopes, according to chairman, to float medium-term bonds in 1977, as well as to start issuing certificates of deposit.

The Housing Ministry has announced that it has decided to build a new housing project in the Shuwaikh area, and that it has decided to build a new housing project in the Shuwaikh area, and that it has decided to build a new housing project in the Shuwaikh area.

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With the longest record for social welfare of all its neighbour Arab states, Kuwait is embarking on a major programme of expansion and replacement of services. Among present plans is one for closer cooperation between the Kuwaiti and British health services.

## Social services

WAIT WAS probably one of the first of the oil States to set a welfare state encompassing free education, medical services and social benefits. When it was founded, it offered protection to its citizens "from the cradle to the grave." Nowadays social services have a hard time keeping up with the annual inflation which dates back many cases, nearly 20 years, to the words of the Minister of Health, Dr. Abdul Rahman Al-Awadhi, who said in the past few years, but there has been a change in the attitude by the Government. The State is embarking on a major expansion and replacement of facilities.

where is this expansion apparent in health, many of the State's hospitals are in the boom period of the late 1960s, not one hospital built in Kuwait since that time. The number of patients admitted to hospitals in 1976 was 41,000, an increase of 100,000 last year. The Ministry officials showed the expenditure per head of population had gone up from 1965 to only KD27 in 1976, a negligible increase in mind the rising cost of staff. In the period the number of outpatients attending clinics and surgery rose from 2.6m. to 7m. The doctor/patient ratio has actually

### eviated

dismal situation will be to a certain extent by the years' development which began last year, and aims to create five hospitals for every 1,000 people. The Ministry is currently mid-way in this expansion programme which is costing \$300m. It adds four major city hospitals and a total of 3,500 beds to the existing medical system. The four new hospitals are for the replacement of existing facilities, mainly in orthopaedic, chest, maternity, geriatric and

psychiatric clinics. The existing Sabah Hospital in Kuwait City is to have an additional 284 beds as well.

The completion of these four new hospitals will mean employing a further 300 doctors and specialists and around 2,000 nurses, and to solve the inevitable manpower problem which will arise within the next two years or less, the Kuwait Health Ministry has looked to Britain for help.

The British-trained Kuwait Health Minister, Dr. Abdul Rahman Al-Awadhi, seeks to have a more permanent arrangement with the British hospital system not only for the treatment of Kuwaiti patients in London, but also for the management of hospitals in Kuwait. "I don't want a re-creation of the two health systems," he explained. Already, the Kuwait Health Ministry has an arrangement with certain prestigious National Health hospitals in London for the supply of beds, but he is seeking a "twining" of hospitals such as Guy's and King's College with the new units that will be completed shortly in Kuwait. The kind of agreement now being sought by the Kuwaitis would entail management by British doctors of the new hospitals, additional facilities being given to Kuwaiti medical students in British hospitals and universities, a permanent supply of beds in London for all Kuwait patients, and possibly additional hospital staff such as British-trained nurses.

The Kuwait Health Ministry also seeks to increase the traffic of specialists who come for month-long visits from Britain. At the moment about 60 such visits occur every year. But the Ministry wants to increase this to 120 a year. "What we want is a linking of the two systems, something of a more permanent nature say for a period of 15 to 20 years," he says. Employing a commercial hospital management company, such as other Gulf states have done, is against Ministry policy. The proposals are still under study by Guy's Hospital and so far no response has been received from them. "If it was the Americans I was asking this

of, they would be jumping down my throat with offers," said the Minister. The negotiations are to be continued at Ministerial level when Dr. Al-Awadhi visits London later this year.

The impetus behind such moves lies perhaps in the Kuwaitis' discontent with the present haphazard arrangements they have with British private doctors and hospitals. Naming several well-known private clinics in London, the Kuwaiti Minister complained that some of them had been engaging in "sheer commerce" and that the practice of "fee splitting" was common. "I do not want to send Kuwaitis to private hospitals any longer," said the Minister. The Kuwaiti authorities spend about \$4m. annually on sending patients to London, and between 2,000 and 3,000 others go at their own expense spending a similar amount.

### Education

A similar expansion is also underway in education where the government is undertaking a three-year development plan not only to increase the number of places available but to replace existing facilities. About two-thirds of Kuwait's schools were built in the early 1960s. Total expenditure on education in 1974-75 was about KD65m. on both current and capital accounts—about 14 per cent of the total government outlay. Today, however, educational services take 24 per cent of the current budget expenditure. Over the next few years, the Ministry intends to build 182 new schools and train an additional 4,000 teachers. The present school system consists of about 300 schools handling approximately 250,000 pupils. There are over 18,000 teachers in the country, and every year the student intake increases by a further 10 per cent. This is largely due to the influx of new immigrants. Expatriates account for about 40 per cent of the total. In the year 1975-76, when the intake was 202,000, Kuwaitis accounted for 121,000, with the next largest sub-group being Palestinians at nearly

40,000. A further 15,000 Palestinians were outside at special schools run by themselves, though lately, room has been made for them in Kuwaiti government schools largely through afternoon lessons. Within the Kuwait education system the student/teacher ratio has now gone down to one pupil per teacher. Progress has been made also in the last few years to bring down the illiteracy rate and it is now down to 8.5 per cent, for Kuwaitis between the age of ten and 14 years, though among older citizens it still hovers at 48 per cent. Adult literacy classes increased from 81 centres in 1972 to 125 two years later and the number of students now number over 26,000.

Kuwait is also generous in providing facilities at Kuwait University for non-Kuwaiti Arabs. This academic year, expatriate Arabs will account for 40 per cent of the 7,000 students enrolled for the various degree courses. An engineering faculty has been added and there is a fully equipped and extensive medical training school. However, the majority of the students at the University were girls, for Kuwaiti male students are still going overseas for further education. Monthly overseas allowances average about \$1,300 for each student at a foreign university.

Not surprisingly in a country which has the highest per capita income in the world, the budget of the Ministry of Social Affairs and Labour has one of the smallest allocations in the government budget. The Ministry is currently assisting over 9,000 families in Kuwait by small cash payments. The Ministry is also undertaking to bridge the gaps which exist in the labour code as it applies to Kuwaitis and non-Kuwaitis. One of the ideas currently under study is a social insurance scheme to which the employer will contribute. Kuwaitis will be the first to benefit from the scheme, but it is planned to extend it later to expatriate Arabs.

K.B.

Kuwait still has a large housing shortage, which the Government is working hard to overcome. This is "House Building Year" and present plans envisage that there will be ample housing, particularly at the bottom end, by the end of the decade.

## Housing policy

STRIKING evidence of the visitor to Kuwait is the gleaming Cadillacs on the streets or the shops, but the houses and three-storey villas the avenues which lead to each individually and elegantly designed, often mirroring the owners' fantasies, resemble Chinese and most are large to serve as minor palaces. Yet a short distance from these monuments to the shanty towns of Kuwait where families live in a room.

question of housing at the very heart of the community, and government's desire to ferret out treatment to citizens who make up 50 per cent of the population. Before the dissolution of the national assembly, the most hotly debated was the housing and almost daily the deputies accused the government of neglecting the housing being in open with the landowning class.

### ramme

rdly a week goes by in without some announce- ing made about a new housing programme for low income families.

and although the Government's attention is naturally turned towards satisfying the needs of its own citizens, consideration is also increasingly being given to the requirements of the Arab expatriates.

The priority, however, is to provide free housing to low income Kuwaitis and to the growing class of technocrats who staff the Government ministries. The Housing Ministry divides applicants into two categories, a limited and middle income families; the latter are usually higher rank Government employees. In the immediate future, 21,727 units are to be built in 21 areas of Kuwait and in some instances new towns and villages are planned. The shanty towns, which are estimated to contain over 120,000 people, are to be pulled down and replaced by new communities and exclusive enclaves of Kuwaitis. New housing areas are planned for the areas of Jahra, Sulaibya, Ardiya and Aukathia. Over 15,000 of these houses will go to low income families, and more than 4,000 will be villas for middle income employees, and 2,000 family complexes are for higher rank civil servants. Each unit for low income families is estimated to cost over \$25,000 to build.

For middle income employees who wish to design and build their own house, the Government offers interest-free loans through the Bank of Credit and Savings. Immediately after the dissolution of the National Assembly, the capital of the bank was increased by KD200m. It is now KD320m, and it is currently some 60,000 units are handling over 2,300 applications. The bank grants loans of up to KD24,000 to middle income citizens payable over 40 years by which a house of their monthly salary. Following complaints from Kuwaitis on the Ministry's waiting list, to cover soaring construction

costs, the bank recently introduced a scheme whereby bricks, sand, cement and steel are available at approximately half the present market price. So far more than 12,000 units have been financed and built by the bank.

### Expatriate

However, most hard pressed by the current housing crisis is the expatriate community which forms the majority of Kuwait's present population of 1m. A number of foreign Arab civil servants come on foreign contracts, which guarantee free housing, but many do not. To understand the needs of the Arab expatriates it is necessary to digress a little into their history in Kuwait. The development of Kuwait's economy came relatively early compared with other Gulf States, and the influx of immigrant workers and administrators dates back to the early 1930s. Many of Kuwait's expatriates have been in the country for 15 years or more, particularly the Palestinians, whose arrival in the State dates from after the demise of Palestine. Thus many new arrivals come to join friends or relatives in Kuwait, and for those and others born in Kuwait, a local service contract is frequently offered which does not provide accommodation. For such people, and for many others working in the private sector, there is only recourse to the commercial property market.

The exorbitant rents now being charged in the city are taking their toll of the expatriates, and Kuwait is becoming a less attractive place than other, newer Gulf States. However, the problem is recognised by the Government and for the first time consideration is being given to expatriates in the new housing schemes to stop the flow of experts leaving the country. Various Ministries are

now planning to build more accommodation for their foreign staff to compete with more attractive offers from other oil States. But at the moment it is likely that the rent for an apartment will exceed the monthly salary of a locally-employed teacher. For the Western expatriate, rents are now in the region of £1,500 a month for a modest apartment. The major reason for the astronomical rents in Kuwait today lies in the heavy speculation in real estate which has allowed many local families to amass fortunes. Middle-income Kuwaitis are protected from the soaring land prices by a.d. from the Bank of Credit and Savings, which offers land at one dinar per square metre. Otherwise normal commercial rates range from £100 per square metre in the suburban areas to £240 per square metre in the inner city ring roads. Thus the incentive to developers is to build high-rise luxury blocks, which currently dominate the Kuwait skyline.

Until recently, tenants were frequently faced with annual increases of 30 per cent, with the landlords using various tactics to get rid of tenants who refused to pay up, such as cutting off water supplies or electricity. However, at the end of last year, the Government passed a decree forbidding increases of above 25 per cent, declaring that an owner could only increase rents by 25 per cent every five years. The measure was unpopular enough, but an additional clause stated that no building could be demolished until proved unsafe to live in. This step will mean that Kuwait will be able to retain more cheaper accommodation units and will to a certain extent hinder the redevelopment of land for the construction of luxury blocks that few can afford.

K.B.

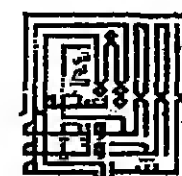


## KUWAIT NATIONAL PETROLEUM CO. K.S.C.

Now in its 17th year the company continues to develop as a leading integrated company in the international oil industry. Each year we expand our reputation as manufacturers and suppliers of high quality petroleum products to local and world wide markets.

We plan to extend our market penetration in the future and this will be backed up by increased capacity and further technical improvements to manufacturing and term-inalling facilities in Kuwait.

We look forward confidently to continuing success in the service of the State and People of Kuwait and the needs of our customers throughout the world.



## Kuwait International Investment Co. S.A.K.

### الشركة الدولية الكويتية للاستثمار

#### Principal Activities

Equity participations in industrial and banking ventures  
Management and underwriting of International Bond issues both in Kuwaiti Dinars and in foreign currencies  
Real Estate investments and financing

Private placements of debt and equity  
Management of and participation in syndicated euroloans  
Investment management advisory services  
Money market operations  
Financial consulting in the Arab World

#### Statements of Income and Appropriations for the year ended December 31, 1976

	1976 KD	1975 KD	Proposed Appropriations	1976 KD	1975 KD
<b>Income</b>					
Revenues	6,804,518	1,441,291	Net Profit	4,420,002	658,636
Interest paid	685,827	461,675	Profit brought forward from previous year	384,313	375,097
General and administrative expenses	274,542	155,822	Profit available for appropriations	4,804,315	1,034,633
Amortisation	192,875	98,958	Statutory reserve	462,830	65,885
Provisions	1,023,000	66,000	Optional reserve	1,041,365	65,885
<b>Total</b>	<b>2,176,244</b>	<b>782,455</b>	Stock Dividend	2,005,000	—
Contribution to Kuwait Institute for Scientific Progress	208,272	—	Cash Dividend	628,562	501,250
<b>Net Profit</b>	<b>4,420,002</b>	<b>658,636</b>	Directors' remuneration	27,000	17,500
			<b>Total appropriations</b>	<b>4,162,757</b>	<b>650,250</b>
			Unappropriated profit carried forward	641,558	384,313

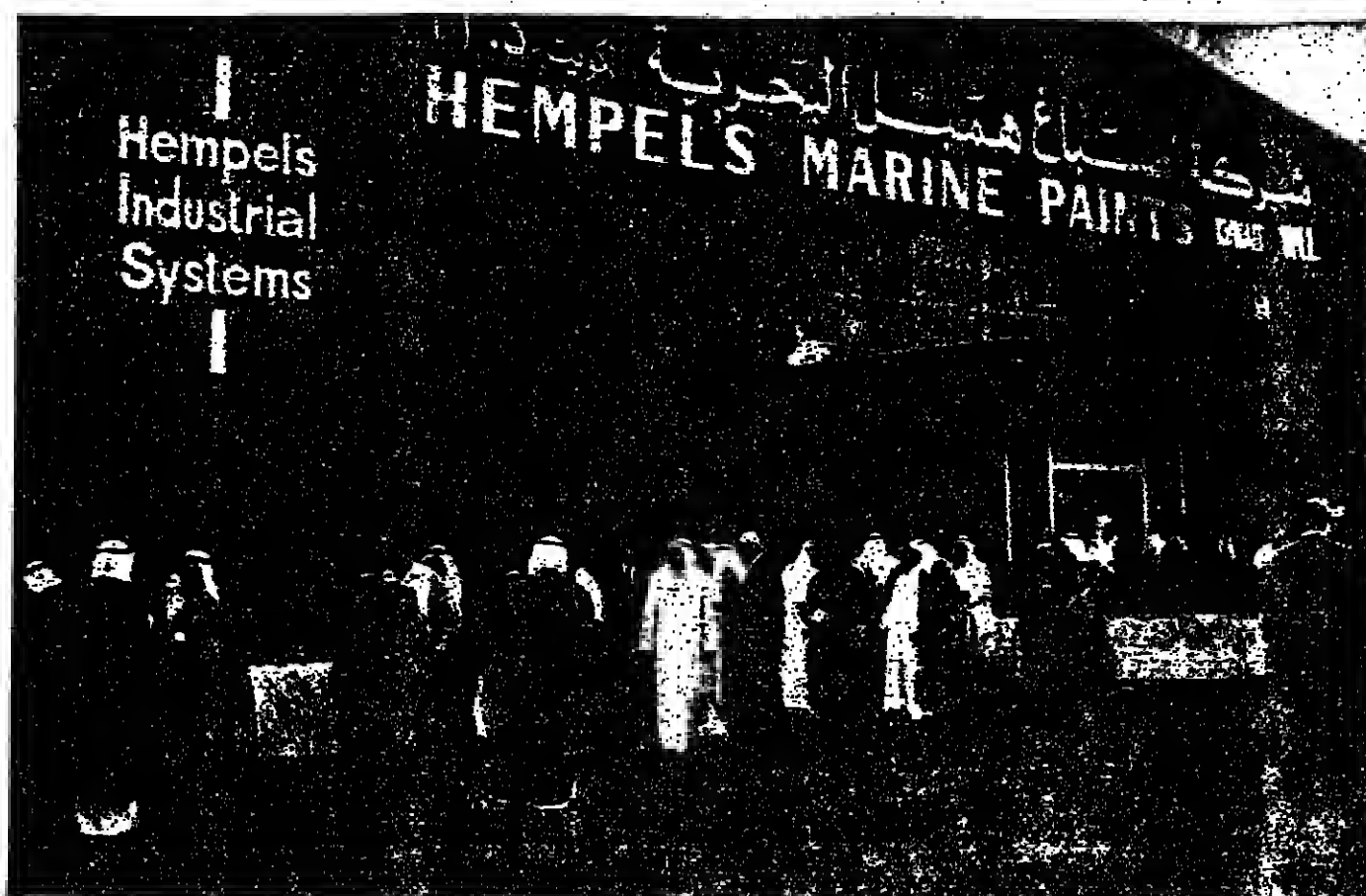
#### Balance Sheet at December 31, 1976

	1976 KD	1975 KD	Shareholders Equity and Liabilities	1976 KD	1975 KD
<b>Assets</b>			<b>Shareholders Equity</b>		
Direct Equity Participations	1,422,938	1,102,360	Authorised and issued share capital (par value: KD 8 par share)	10,025,000	10,025,000
Real Estate Investments	8,895,685	—	Subscribed Share Capital	10,025,000	5,012,500
Shares	1,343,882	285,582	Proposed Stock Dividend	2,005,000	—
Bonds	3,617,593	899,005	Statutory Reserve	575,715	112,885
Payments on Account of Investments	11,388,927	154,059	Optional Reserve	1,194,250	—
Uncollected capital due from shareholders	596,444	6,293,521	Profit carried forward	641,558	384,313
Accrued Income	457,478	264,406	<b>Total Shareholders' equity</b>	<b>14,401,523</b>	<b>5,822,583</b>
Time Deposits	3,712,872	5,669,225	<b>Liabilities</b>		
Negotiable Certificates of Deposit	621,857	1,135,726	Accrued Interest and Expenses	173,537	163,501
Cash and Bank	485,672	313,413	Miscellaneous Creditors	1,305,055	2,373,474
<b>Other Assets</b>	<b>337,095</b>	<b>172,538</b>	Due to Banks and other Borrowings	15,077,861	7,481,527
			Promissory Notes	4,733,333	—
			Provisions for Investments and Foreign Currencies	1,120,000	120,000
			Kuwait Institute for Scientific Progress	208,772	—
			Proposed Dividend	828,562	501,250
			Directors' Remuneration	27,000	17,500
			<b>Total Liabilities</b>	<b>23,270,120</b>	<b>10,667,252</b>
<b>Total Assets</b>	<b>37,671,643</b>	<b>16,288,835</b>	<b>Total Shareholders Equity and Liabilities</b>	<b>37,671,643</b>	<b>16,288,835</b>

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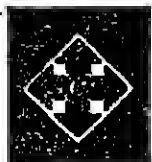
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- KUWAIT - Gulf Fisheries Co. W.L.L.
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- Sudanese Glass Co. Ltd.
- The Modern Match Producing & Distributing Co. Ltd.
- National Agricultural Organisation Ltd.
- Sudanese Chemical Industries Ltd.
- Medical & Sanitary Products Ltd.
- Sudan All Wear Industries Ltd.
- Khartoum Publicity Ltd.
- Gulf Services Co. Ltd.
- Sudanese Kuwait Packaging Co. Ltd.
- Chipboard & Particles Board Ltd.
- U.K. - Gulf International (U.K.) Ltd.
- EGYPT - Gulf-Egypt Hotels Co.
- LEBANON - Gulf International (Lebanon) for Hotels & Tourism S.A.R.L.
- SAUDI ARABIA - Saudi Arabian Hotels Corporation.
- Saudi Danish Dairy Co.

### ASSOCIATE COMPANIES

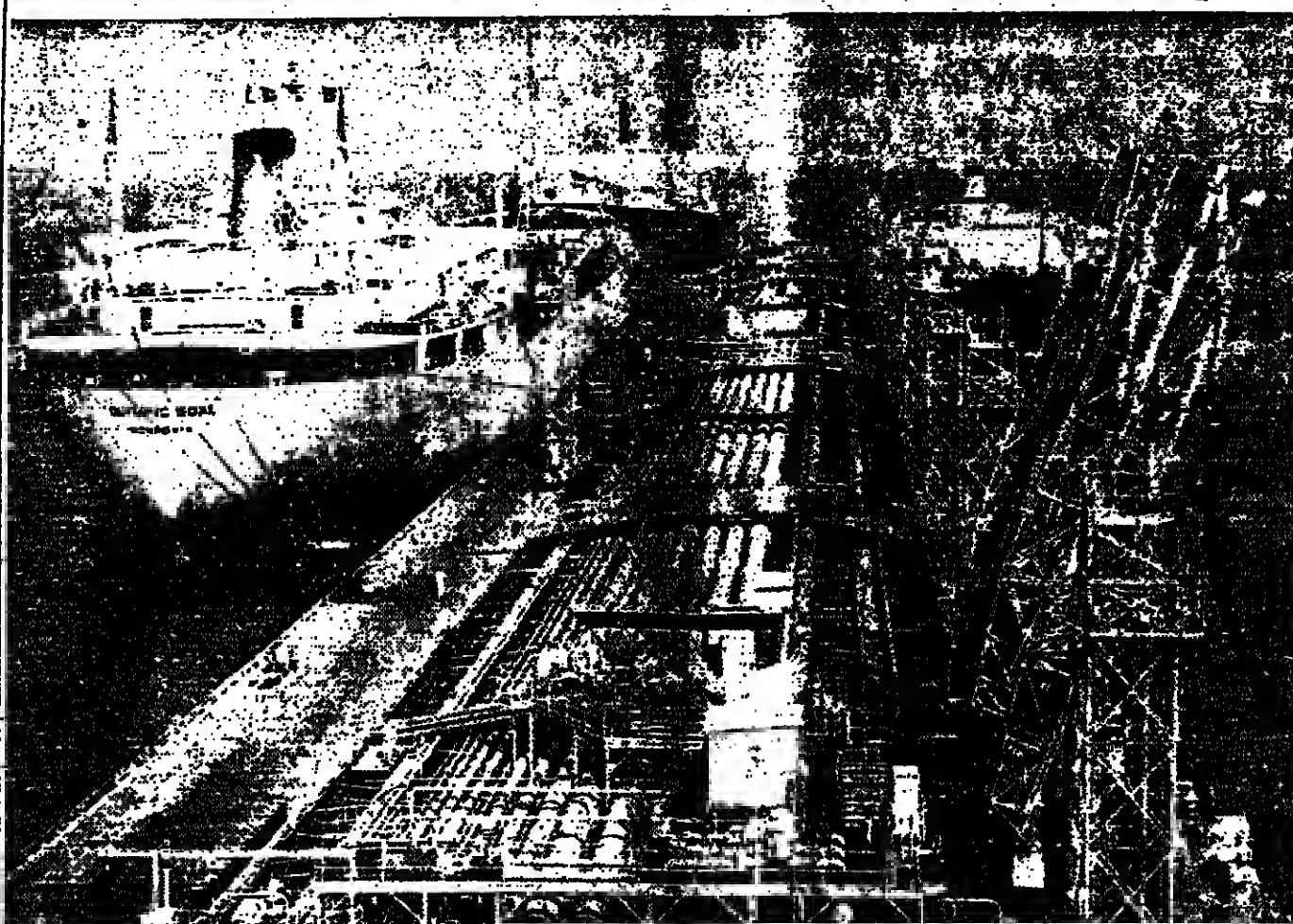
- KUWAIT - United Fisheries of Kuwait K.S.C.
- Hempel's Marine Paints (Kuwait) W.L.L.
- Danish Kuwaiti Dairy Co. W.L.L.
- United Realty Company
- Kuwait Tyre Company
- Al-Mubarkia Poultry & Fodder Company.
- SUDAN - United Insurance Co. Ltd.
- The Gulf-Sudan Asbestos Co.
- SAUDI ARABIA - Hempel's Marine Paints (Saudi Arabia)
- SHARJA (U.A.E.) - United International Hotels Corporation.
- Al Sharja Danish Dairy Company
- Hempel's Marine Paints (Sharja) Ltd.

### GROUP INTERESTS:

The Group also maintains certain interests in the following Companies:

- SHARJA (U.A.E.) - Sharja Group Company
- JORDAN - The Jordanian Kuwaiti Bank

## KUWAIT X



Oil tankers loading at the Kuwait Oil Company north pier at Mina Al-Ahmad.

As its oil revenues are central to every aspect of Kuwait's development, events of the past year, notably the OPEC two-tier pricing agreement, are of crucial significance. Any reduction in output could pose a threat to a number of important areas such as industrial power supply.

## Oil revenues

THE KUWAIT Oil Company (KOC) has had an eventful, not to say stressful, first year of operations since the government took over full control in November 1975. The reorganisation of the industry's structure was completed, but only after disagreements and even now there remain overlapping interests and conflicts to be removed.

But more crucial were the effects of the two-tier pricing agreed on at the December meeting of OPEC in Doha. The next few months will be crucial for if no compromise is reached before the next meeting of OPEC in Stockholm in July Kuwait will undoubtedly experience a fairly disastrous fall in output. This need not last for long, but it would underline how great is Kuwait's dependence on hydrocarbons.

First, a prolonged fall in output, and therefore revenues, could affect the build up of funds for investment. Second, Kuwait is exceptionally vulnerable on the market because of its heavy, sulphurous crude, and a halt in production for any period of time could lead to the loss of traditional customers. Indeed, Oil Ministry officials are only too aware of Saudi Arabia's attempts to steal some of these, because for the first time its comparable crude is cheaper. Thirdly, for Kuwait's industrial plans, which are heavily dependent on associated gas production, fall in output could affect the running of desalination and water plants but could also even call into question some important development projects.

The importance of oil is easy to grasp. Oil revenues in the budget are estimated at KD2.111bn. (an increase of 25.2 per cent. over the previous year's revenues of KD1.686bn.). The budgetary revenue was made up of crude oil sales worth KD1.926bn. (up 65.5 per cent. on 1975-76), income from companies' tax payments KD146.8m. (down 57.7 per cent.), and royalties of KD38.2m. (down by 80.4 per cent.).

The final moves towards Kuwait's takeover of its oil resources began in 1972 when a 25 per cent. participation arrangement was accepted. But the National Assembly rejected the terms and in June 1973 the government had to re-open negotiations.

By the following January 60 per cent. participation was agreed. An element of lapping and competition with KOC, which as a separate Saudi Arabia in its negotiations with Aramco accelerated its international operations,

OIL SECTOR SURVEY						
Period	Crude oil production m. barrels	Crude oil exports m. barrels	Refined products exports* m. barrels	Natural gas production bn. cu. ft.	Natural gas utilisation bn. cu. ft.	Oil revenues m. KD
1969	1,011.3	894.2	121.8	513.7	226.0	243
1970	1,090.6	941.7	154.6	570.4	188.0	280
1971	1,116.4	1,008.9	155.0	643.7	227.5	321
1972	1,201.5	1,070.5	146.5	647.8	246.8	301
1973	1,102.5	966.0	148.9	581.1	265.1	532
1974	929.4	804.3	132.7	466.9	251.4	578
1975	760.7	652.6	106.3	392.4	226.0	2,535
1976 (Jan.-Aug.)	447.7	368.5	88.1	225.5	156.3	2,443

\* Including bunkers and exports of liquefied gas.

Source: Ministry of Oil.

Kuwait's approaches to KOC, and on March 5 1975 the takeover was announced. After often acrimonious negotiations the final terms were settled (and ratified on March 15, 1976) whereby KOC was taken over, but 22 and Gulf agreed to buy 450,000 b/d over five years and 300,000 b/d a year apiece (with a built-in tolerance for over or underlifting of 10 per cent. a year or 15 per cent. overlifting or 12 per cent. underlifting per quarter) at a 15 cent discount. In addition, the companies agreed to use KOC tankers and to pay their royalties and taxes in dollars.

Kuwait was strengthened in its negotiations with the oil companies by the fact that both the main Burgan field (whose reserves are put at between 40 and 50bn. barrels) and the others were relatively cheap and easy to run with no pressure problems, small distances to loading points and textbook reservoir structures. As a result there are a mere 12 members of BP and 16 of Gulf (plus 160 on direct hire, helping to run KOC). The development of a state structure has been less smooth.

In July, the 1974 plan for a monolithic, Petrochem-type organisation—the Kuwait Oil, Gas and Energy Corporation (KOGEC)—was dropped in favour of the government retaining the three existing companies—KOC handling production, the Kuwait National Petroleum Company (KNPC) to control refining and markets, and the Petrochemical Industries Company (whose remaining 5.5 per cent. in private hands was taken over). These were placed under the Oil Ministry, whose ultimate guidance comes from the Supreme Oil Council, headed by the Prime Minister.

The concession holders Arabian Oil Company (of Japan) and Aminol have no direct relations with the SOC but deal with the Oil Ministry. According to the authoritative Petroleum Intelligence Weekly, the KOGEC approach was halted by fears of the effects of over-centralisation. However, this reorganisation has left areas of responsibility vague and in some cases overlapping. Both KOC and KNPC have separate refineries, yet KNPC is charged with marketing KOC's products.

The PIC aromatics plant depends on cheap oil from KNPC, which as a separate profit centre, making losses on with Aramco accelerated its international operations, objected to KOC's expansion. In the peak production year of 1972, and close, according to plans for a separate tanker fleet senior KOC officials, to the represented one company capacity. In addition, an exodus took place of experienced officials from the public to private sector, disillusioned over the state of the national oil companies, and their rivalries, creating a sophisticated manpower problem. At the OPEC conference at Doha, Kuwait lined up with the 11 members who opted for a 10 per cent. price rise from January 1, followed by a further 5 per cent. from July (leaving Saudi Arabia and the UAE taking a 5 per cent. rise). The Oil Minister, Abdul-Muttaleb al-Kazemi, on December 20 justified Kuwait's position on television. He pleaded a 26.2 per cent. inflation rate exported to OPEC countries; the failure of the North-South dialogue; stockpiling by industrialised nations; and the need for an increase in prices to compensate oil producers for their losses. He stressed the importance to Kuwait of "the unity and solidarity of OPEC," but believed that a two-tier pricing policy was tolerable because Saudi Arabia and the UAE would not swamp the market. This has remained the official Government position but Kuwait has a very strong interest in negotiations which could produce a compromise.

### Ceiling

"The production ceiling in Kuwait," as Mr. al Kazemi said last December, is 2m. b/d as an annual average." In the past, the National Assembly tried to impose a limit of 1.5m. b/d for conservation purposes. Kuwait is fortunate, however, in having reserves amounting, according to the daily al-Sayra last September, to 71,200m. barrels, and capable of lasting for at least a century. The overall average production last year was 1.7m. b/d, but under the stresses of pre-OPEC stockpiling, which affected even the heavier crudes such as Kuwait's 31 degrees API, production rose from 1.91m. b/d in August to 2.70m. b/d in November. In December, the average was 3.3m. b/d, the highest ever and matched only by the Chinese Petroleum Corporation of Taiwan, and Japan.

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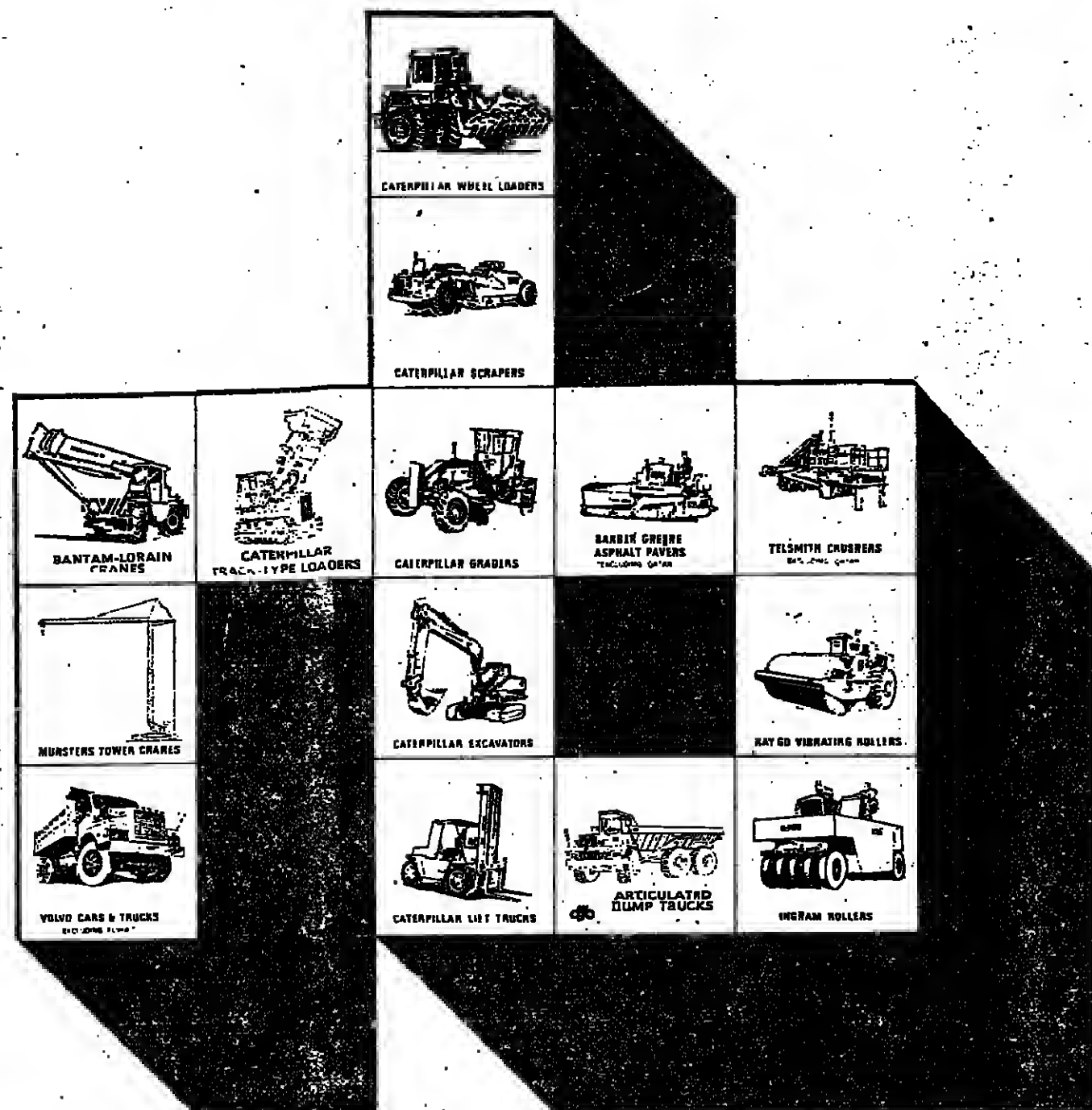


# Natural gas

**A. McD.**



## KUWAIT XII



A housing estate for lower income Kuwaitis.

British construction companies are notable by their absence from the Kuwait market, having been frightened away by the strict contract terms introduced some years ago. But there are now some signs of relaxation of the rules as Kuwait's second development boom gets under way.

## Construction

FIFTEEN YEARS ago when Kuwait began its boom period, British contractors were thick on the ground. That lasted until the introduction by the Kuwaitis of fixed price contracts. Soon afterwards, the U.K. building presence de-camped en masse in search of easier work. Since then not one British company has been awarded a construction contract in Kuwait.

Now the Kuwaitis are moving into a second development boom, and building new public facilities to replace the original infrastructure, and the contracts are getting larger. Yet British contractors are still wary of the Kuwaiti market. So far only two U.K. companies have moved back in and set up a representa-

tive office. For the majority of British companies, the lower Gulf has proved an easier market, particularly the United Arab Emirates.

However, competition in the Middle East is getting warmer. In general terms, there seems little change in contract conditions, but the fixed price contract with hefty performance bonds has become the norm in the Middle East. Nevertheless there are perceptible changes to be seen in the Kuwaiti attitude towards contract terms in major construction projects.

While the British have decided that the Kuwaiti market is a risk, other international contractors have not. When U.K. companies turned their attention elsewhere, the Germans, Dutch, Japanese and Americans moved in. What the British decided was possibly unprofitable and risky, others did not.

seemingly led the Kuwait authorities to re-examine the contractual terms.

It appears that the Kuwait authorities are keen to have the British back particularly, and their names appear on almost every pre-qualification list for international contracts. One local consultant reasoned that British expertise is now the cheapest in the West.

Whatever the reason for the invitation, the willingness to think again about contract terms was evidenced recently by a visit made at the instigation of the Kuwaitis by Britain's Export Group International, an association of British international contractors. A three-man team led by the top executives in the most prestigious U.K. companies visited Kuwait late last year, and have subsequently submitted a lengthy report to the local authorities concerning contract conditions. The official reaction has yet to come from the relevant government departments, but recent tenders issued do show variations on previous attitudes.

Another significant development has cropped up in a contract for the construction of a government ministry complex. In this case, the performance bond has been lowered to 5 per cent and advance payment has been increased to 20 per cent, while above normal in Kuwait.

The advance payment is payable in stages, 10 per cent within one month after signing of the contract, 5 per cent upon presentation of sub-contracts, and the last 5 per cent when labour accommodation has been built. While such payment may be the norm in the parts of the Gulf and Arab world, Kuwait only began five years ago, and latest contract may indicate willingness to get into the practice in other areas.

## Risky

In the British view, fixed price contracts are still risky. "We're in contracting, not gambling," a U.K. contractor recently told a Ministry of Public Works official in Kuwait. The great impediment to wages for unskilled labour when there is a shortage of labour in Kuwait, and materials, when port congestion is currently running at over 50 days for conference line vessels. Basic construction materials go through radical price fluctuations in Kuwait.

The other major problems (common to all Gulf countries) are the Kuwaitis' insistence on 10 per cent performance bonds backed by bank guarantees, and the possibility that any dispute arising between client and contractor goes to an arbitration court. Other considerations to the past were that there were enough local contractors of sufficient expertise to handle many of the government contracts. Kuwaiti construction companies have attracted a great deal of Western engineering expertise, mostly British, and now their major companies are capable of a high standard of diversified work. Many of them have annual turnovers of over £200m. and have begun tendering in other Arab States for work. They are saturated with work locally, derived not only from the public sector but also from private development.

However, the Kuwaitis now want the larger Western specialised contractors back, particularly the British. During the past 15 years, the fixed price contracts policy has caused unexpected problems for government departments, the most frequent being a lack of tenderers. The normal process in tendering in Kuwait is that the government approaches a number of international companies and considers suitable for the job. In the past, what may have started as a pre-qualification list of 22 companies, has frequently ended with only two or three companies actually tendering.

This has happened on several major contracts in Kuwait recently such as one of the new hospitals, a \$70m. project which only attracted three bids. Two British companies were invited to tender for the work, but declined to do so. Only three or four bids were received for a \$100m. contract for the construction of Kuwait's new airport terminal. These five bids from Britain, and from other problems incurred from contracts recently, have the U.S.

## Arbitration

The other apprehension by British contractors concerned arbitration. It is years since a dispute has taken an arbitration court, and contracts specify that nominees on the tribunal so comprise of one representative from the client employers, one from the contractor and one chosen from the International Chamber of Commerce in London. The last case which occurred was tried in England.

For British contractors, it is advisable to fully inform the client about the exact nature of the local tie-up, for British companies nearly always find the international contract to be the department misuser of the fact that it would be local partner of the company which would be under the major part of the work under British supervision.

Kuwait is thus rapidly becoming a market of interest to international contractors, only through these variations in contract conditions, but also other local conditions. Labour is no problem and though theoretically search has to be made in Kuwaiti labourers, then and then Muslim, permission import Asians is reportedly easy to secure. If the authorities prefer it, they do not want contract large projects taking numbers of labourers out of Kuwait market, thus putting up daily rates.

Another consideration is the Kuwaiti market is not with the embarrassment "baksheesh factor" which exists in other areas. The K administration is relatively sophisticated and strict to preclude the necessity of such payments. An additional factor is that the Kuwaiti market is more quality-conscious than perhaps other states; the black collapsed killing people is vividly remembered by many.

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مكتبات الأصل



# Counter-attack against the Left

COUNTER attack against all other political virtues. Left within the Labour Party is now gathering momentum and while this phenomenon has been predictable, the turn of the tide since the New Year has been sufficiently marked to merit some description of the campaign.

At the change in the of opinion in Labour, the Government has started to be noticeable. I have talked good many Labour MPs this recently, particularly on the Right of the Party who have been under from the Left in the past. There has been a perceptible change in feeling against the attacks, of course, and it seems to have changed a willingness of normally or complacent, centrists and up and challenge the of the argument.

Parliament has been particularly where the basis of the has in the past been the deplorable tendency to the Government in its anti-socialist policies. Indeed it is pretty plain what has really occurred in the grassroots has been a change in feeling among party members. In retrospect one can at the Labour Party conference in Blackpool was the point here. The of the National October to moderate candidates of the Party (or at the majority of it) with the militants in the Prime and howling down the Prime was too much for a trade unionists and solid in the centre of the for whom the word "stands at the head of



Labour's Right's most plausible standard bearer, Mrs. Shirley Williams, and her nearest rival, Mr. William Rodgers.

against the Left. It not only substitutes a convinced and active Europeanism for Mr. Crosland's slightly reluctant variety, it catapults into public prominence a new centre-right star who now has 20 years, if he wants it, to build up his position from a very advantageous base.

For this state of affairs most of the responsibility lies with the Prime Minister. None of it would have been thinkable under Sir Harold Wilson's regime. For one thing, Sir Harold would never have provoked the Left at Blackpool with the kind of no-holds-barred speech made by Mr. Cal-

aghan. And even if there had been a Left-wing demonstration there might never have been a loyalist backlash—for who can suffer a revision in favour of ambiguity?

Again, Sir Harold would not have contemplated the launching of an anti-Left Campaign for a Labour Victory by a member of his own Cabinet and he would never, surely, have taken such risks with the Foreign Secretaryship. He had a soft spot himself for Dr. Owen but to have promoted him in such a positive gesture of defiance to the Left would have been entirely outside his range.

So far, so good. But how much further can these gains

be carried? The Prime Minister has certainly opened the way to the counter-attack and driven it home a certain distance himself. But the difficult part seems to me to begin from now on. There are at least four major problems which the centre-right of the Labour Party faces before it can be certain that it is winning and over two of them it has precious little control.

The first prerequisite of any major roll-back of the Left-wing encroachment is that the swing to the Right from the trade unions should continue. A Left-dominated trade union movement could wipe out all effects

of Right-wing resistance in very short order if it was really determined to do so. It would swamp the National Executive, exercise its muscle in many constituencies and blackmail the Government into social contract commitments at national level. There is, fortunately, no immediate prospect of this (much to the chagrin of the Tribune Left). But who knows whether the opposite will occur? The ebb and flow of opinion in the trade union movement operates according to obscure laws which seem to have no more than a remote connection with what is happening elsewhere on the political scene and which few politicians or even trade unionists claim fully to understand.

Another variable, not much easier to control at this stage, is the outcome of the next general election. It is indeed very appropriate for the centre-right activists to call themselves a "Campaign for a Labour Victory" since if there is no Labour victory there is a very fair chance that the Left will successfully revive the mythology of betrayal and cast them into outer darkness. The policies to which the moderates are now urging "loyalty" will be pilloried as having brought about the electoral debacle and will be attacked with the more ferocity because they are likely to be the policies (at any rate on the central economic front) adopted by a new Conservative Government. In these circumstances, once again, the attitude of the unions would be crucial, but in general a sharp move to the Left in a defeated Labour Party must be regarded as the norm.

At first sight this seems to

rule out any possibility of positive action on the part of the moderates to avert their fate. The Government is committed to its present economic strategy and is, in fact, shackled to it by the IMF. This will either work or it will not, and the difference between success and failure seems to lie to the hands of external forces—President Carter's economists, the Scottish Nationalists, and whatever malign microbes are lying in wait for members of the Government benches. Nevertheless, this is not quite the end of the story. The Labour Right can in fact still contribute something to the climate in which the next election is fought and it can find itself (supposing that that election is lost) in a better or worse condition for fighting a subsequent rearguard action against a probable Left-wing reaction.

The two essentials are first that it should have some kind of distinctive philosophy and the second that it should have some kind of unity. Neither of these is easy—mainly because there is nobody around to provide them. Now that Messrs Jenkins and Crosland have left the stage, the Right of the Labour Party lacks clear leadership. Mrs. Shirley Williams is at present far the most plausible standard-bearer, having a real following in the Party and in the country and being a member of the National Executive as well as the Cabinet, but so long as there are doubts about her toughness and about the willingness of the old Labour Party to vote for a woman, she is bound to be challenged. Her nearest rival on that wing is Mr. Rodgers, but he is not on the NEC and lacks her charisma. Mr. Roy Hatters-

ley and Dr. Owen are going to be in the running some day and may well prefer to play lone hands in the meantime. In other words, the failure of the Right to unite—which really constituted the chief cause of its downfall after the death of Hugh Gaitskell—could easily prove its undoing again.

The lack of a doctrine looks, at first sight, less serious. The Right has always defined itself to some extent by simple opposition to the Left and there is no particular difficulty, God knows, about perpetuating that distinction to-day. Nor is it too difficult to piece together a perfectly sensible eclectic programme of measures on the leftward side of a central moderate consensus. One could concoct a modern Butskellite programme of this kind for instance, by picking out sentences here and there from the editorial columns of the Financial Times and the Guardian. The difficult trick is to tie to grips with the kind of fundamental questions Anthony Crosland tried to answer 20 years ago in *The Future of Socialism*.

Labour politicians who are not simply Marxists cannot evade the problem that the temper of the times is against the socialism of the last 20 years. What is needed is a new synthesis which will explain to intelligent people why modern socialism need not entail curtailment of liberty, loss of incentives, stifling bureaucracy and overpowerful trade unions. The man who can produce and project such an explanation deserves to lead the Labour Party in the next generation for he will have solved the Party's electoral problems. But until he (or she) has appeared the outlook is very uncertain.

## Letters to the Editor

### GLC as an agent

The Chairman,  
London Council  
Development  
Dept

—Joe Rogaly's facetious (February 18) is at least right in the tradition of realism we would expect he holds, not from the fact that he gave no sign of the case for a municipal estate agent that case I believe rests on the fact that the GLC is a public body and as such should be subject to the same rules as other public bodies. It is a subject to which the City of London has already addressed itself. The problem of local government is a hard one to solve and the GLC is a hard one to run.

are, I suppose, hundreds of agencies in London, but mainly small businesses accepting properties on a small scale. This is nothing to do with the GLC, which is a large body with a large staff and a large budget. The GLC is a public body and as such should be subject to the same rules as other public bodies. It is a subject to which the City of London has already addressed itself. The problem of local government is a hard one to solve and the GLC is a hard one to run.

ture could be noted that the lack of a tenure group is a most notorious problem in modern housing crisis. We are still hundreds of thousands on the council waiting lists, and large numbers of young people are being housed in sub-standard accommodation. So, the GLC is a public body and as such should be subject to the same rules as other public bodies. It is a subject to which the City of London has already addressed itself. The problem of local government is a hard one to solve and the GLC is a hard one to run.

services could be provided, more cheaply than private estate agents provide. This opens up a new area of activity for the GLC, which is a public body and as such should be subject to the same rules as other public bodies. It is a subject to which the City of London has already addressed itself. The problem of local government is a hard one to solve and the GLC is a hard one to run.

### Problems for a statistician

From the Director of Statistics,  
Department of Industry, Trade  
and Consumer Services

Sir, —Mr. Brittan ("Trade figures may be wrong" and "Import bill may be too high" February 21) is correct in pointing out that there are problems in measuring the sterling value of transactions in the balance of payments when the exchange rate is fluctuating. The problem is both conceptual and practical and we are looking at them. The problems do not relate only to imports of goods, and it would be too simple a conclusion to say that the visible trade deficit in 1976 is greatly exaggerated.

Valuation problems, such as that to which Mr. Brittan refers, affect many transactions in both the current and capital accounts of the balance of payments. For example, when the exchange rate is fluctuating, the sterling value of the exports of goods and services recorded in the current account may not match the corresponding financial entries in the capital account. This is a problem which is being studied by the United Kingdom Statistics Office.

There are, of course, other problems of valuation and timing which affect the overall consistency of the balance of payments. At present, there is no evidence to show that the total effect of the difficulties in valuing transactions is leading to a substantial unfavourable bias in either the balance of visible trade or the current account. Thus, if the visible trade deficit in 1976 were overstated, we might expect to find some evidence for this in the form of a positive balancing item in the balance of payments. In fact, the indications are that the balancing item for 1976 will be negative.

Finally, on a point of history: not until recording of exports in 1968 is estimated to have been £130m, as shown in Table 4 of the United Kingdom Balance of Payments, 1968-1975.

L. S. Berman, C.B.  
1, Victoria Street, S.W.1.

### Pricing goods and theft

From The Managing Director,  
Lodge Service International.

Sir,—I was interested in Mr. Maughan's reply (February 22) to my letter of February 11, which he seems to have somewhat misunderstood. The point, of course, is that retailers do not want to lead customers into temptation. I am fully aware that shoplifters have been known to remove labels, but with bar coding they will not even have to bother. Further, I was not referring to low cost, fast moving products, which are not necessarily visually price marked at present, but to the high cost items such as the loss of which takes a lot of replacing out of this world more expensive than margins. Mr. Maughan states that the use of it if it doesn't shrinkage occurs in the property market will delivery boys and storage areas

### The CBI and small firms

From the Deputy Director,  
General Confederation of British Industry

Sir,—I read with much sympathy the letter from Mr. Goodwin which appeared on February 17, as it illustrated only too vividly how the nation's human potential is being wasted, and unemployment forced up, by misguided Labour and union policies. I forbear to say Socialist policies, since they are certainly not that.

### Civil Service pay and pensions

From the Secretary General,  
Civil Service National Whitley Council.

Sir,—In his letter of February 16 Mr. T. Laybourn produces such a mishmash of fantasy and unsubstantiated allegations that there is a great temptation to ignore him. On the basis, however, that uncorrected errors often come to be accepted as the truth, I have a representative sample of good to answer the more extreme of Mr. Laybourn's inaccuracies.

First, it is not true that no private occupational pension schemes have built-in right to inflation-proof pensions. There are at least four to my certain knowledge. And there are a number of private schemes which in practice do fully inflation-proof their pensions. Since the cost is to a large extent offset against the taxable income of the companies concerned, it can be said that the taxpayer pays a substantial part of the increases in private pensions.

This deals to some extent with Mr. Laybourn's allegations about the Government Actuary's ability to compare the civil service pension scheme with the benefits provided by outside employers. With regard to forecasting inflation, the Government Actuary certainly cannot do this, but he can assess the effect of current inflation. Presumably, he will do this if and when pay research is restored for the civil service.

Next, the impartiality of the Pay Research Unit. Of course it is staffed by civil servants, but they are on secondment and, in my personal experience, are utterly independent in carrying out their fact-finding exercises. There is a standing interchange of information with their contacts in the outside world (including just those outside personnel officers who Mr. Laybourn would like to see supervising the P.R.U.'s activities), so even if they wanted to, the opportunities for fiddling the evidence simply don't exist. In any case, Mr. Laybourn, if you cannot rely on the civil service to be impartial, just who can you trust in these deeply suspicious days?

### Is it still worth being self-employed?

There was only one point in his letter where I found myself in disagreement with Mr. Goodwin and that was when he expressed the view that his business hopes that retailers will not take Mr. Maughan's suggestion too seriously, for they will be spending their time watching the designated items in the delivery and store area, while it is a well established fact, that the largest single danger area in retailing is at the point of sale. Cashiers, bypassing the cash system can pocket the cash or hand out goods to relations and friends and those goods will be undetectable as and when bar coding takes place.

The burden of high taxation and its inhibiting effect on enterprise, investment and growth are major preoccupations of the CBI. In our recent Budget submission to the Chancellor of the Exchequer, we pressed on him the imperative need to cut company and direct taxation as the only way to restore prosperity; and this was just the most recent of many activities the CBI has taken in the same end. We have been in the van, for in attacks on the capital transfer tax and the wealth tax, and shall be unremitting in our opposition to these most iniquitous taxes.

I should like to assure all those with small businesses that the CBI welcomes them in the conviction that through their membership, their well-being and ours—and indeed, that of the nation—are certain to be increased.

Edward James, CMG, OBE,  
21, Tophill Street, S.W.1.

civil service: he alleges that only "the larger and more financially successful companies" are used. Speaking as a pay negotiator for the unions, I only wish this were true. I have never found the official side negotiators anything but extremely devoted to finding a representative sample of good employers as defined by the Priestley Royal Commission.

Penultimately, Mr. Laybourn raises the old chestnut about abatement of the amount of the state retirement pension. It is common practice in many pension schemes to take account of the state pension in order to avoid over pension provision, and in this respect the civil service scheme is no different. The civil servant, however, pays a full contribution for his total pension income, whether from the state or the occupational scheme, and therefore surely has a right to expect to receive the benefit when he retires.

## To-day's Events

Second volume published of White Paper on Government's Expenditure Plans.  
Cabinet holds special meeting to formulate policy on direct elections to European Parliament.  
TUC Economic Committee meets Mr. Denis Healey, Chancellor of the Exchequer, to discuss Budget.  
Greater London Council expected to consider report of its General Purposes Committee recommending that Government should abolish City of London as separate entity.  
Mr. Robert Crier, Under-Secretary, Industries, London Chamber of Commerce and Government Policy towards Small

Firms, 69, Cannon Street, E.C.4, 11.30 a.m.  
Sir Robin Giffitt, Lord Mayor of London, on visit to Vienna.  
PARLIAMENTARY BUSINESS  
House of Commons: Private Members' Bills.  
COMPANY RESULT  
British Enkalon (full year).  
COMPANY MEETINGS  
CGSB, Newcastle upon Tyne, 2.30.  
Cambridge Water, Cambridge, 4.30.  
Grange Trust, 70, Finsbury Pavement, E.C.2, 12.30.  
Sakris (Red), Renshaw, 3, Tolleridge, 10.30.  
Turner Manufacturing, Wolverhampton, 12.30.

Ward (Thomas W.), Sheffield, 11, Wearra, Kettering, Northants, 12.  
EXHIBITIONS  
"Unofficial" art from Soviet Union, ICA Galleries, The Mall, S.W.1 (until February 27).  
Indian Ocean stamps, Gibbons Gallery, 399, Strand, W.C.2 (until February 28).  
Pompeii AD 79 Exhibition, Royal Academy of Arts, Burlington House, Piccadilly, W.1 (until March 13).  
"A Tonic to the Nation": 25th anniversary of Festival of Britain 1951 Exhibition, Victoria and Albert Museum, Exhibition Road, S.W.7 (until April 5).

OPERA  
Royal Opera production of Un ballo in maschera, Covent Garden, W.C.2, 7.30 p.m.  
English National Opera perform Katya Kabanova, Coliseum Theatre, W.C.2, 7.30 p.m.  
OPPERETTA  
D'Oyly Carte Company in The Mikado, Siders' Wells Theatre, E.C.1, 7.30 p.m.  
MUSIC  
Royal Liverpool Philharmonic Orchestra, conductor Sir Charles Groves, with John Lull (piano) in programme of Beethoven (Overture, Donna Diana), Tchaikovsky (Piano Concerto No. 1 in B flat minor) and Shostakovich (Symphony No. 10), Royal Festival Hall, S.E.1, 8 p.m.

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# FINANCIAL TIMES SURVEY

Friday February 25 1977

## Curacao, Aruba and Bonaire

### Colony of little change

LICHES CAN come true and journalistic one is the talkative taxi driver who provides sport for visitors and a summary of what is going on.

The man in the street in Curacao, said the taxi driver, as not happy with what was going on. Everything was a jumble, the politicians were interested in lining their pockets with money, young people were too lazy to work, crime was increasing at an enormous rate and the entire society, he wouldn't be at all surprised, was poised to embrace communism at the first opportunity. The guardianship of free enterprise, he implied, was left largely to himself—a job which he admittedly demonstrated by converting the fare the other end into U.S. dollars at a rate outrageously advantageous to the taxi trade. Fortunately, spiteful tax drivers are not the only yardstick of a country's condition. By more conventional measurements the ABC islands (Aruba, Bonaire and Curacao) are not doing so badly at all.

Aruba, Bonaire and Curacao are the largest of the six islands that make up the Netherlands Antilles. They lie close to the western end of the Venezuelan coastline, some 500 miles to the southwest of the other three islands.

Discovered in 1499 by Amerigo Vespucci on one of his first Caribbean package tours, the islands were briefly occupied by the Spanish and English before being restored permanently to the Dutch in 1816. In 1954, the six islands, as the Netherlands Antilles became an integral part of the Kingdom of the Netherlands, whose last colony they now effectively are.

Economically, the islands have been more fortunate than many of their neighbours. Considerable Dutch development aid, associate membership of the EEC, well-established oil refineries and terminals, a successful tourism industry (especially on Aruba), together with offshore financial business and a thriving harbour on Curacao, have pushed up wages and the standard of living on the islands. Today, according to Prime Minister Juan Evertz, the Netherlands Antilles rank second only to Puerto Rico in per capita income in the Caribbean.

Consolidating or improving this position is, however, a difficult task. The last Central Bank report (for the third quarter of 1976) noted gloomily that economic activity had at best stagnated in that period and that unemployment had increased—there are no official figures but the jobless rate is now estimated at 20 per cent on Curacao.

The balance of payments, the bank reported, again showed a surplus of more than seasonal size, resulting in a NAFIs.85m. (£27.5m.) increase in international reserves in the year ending September, 1976. Public expenditure, though continuing to expand at a very high rate, said the report, gave no net impulse to overall demand, covered as it was by temporary high tax receipts.

As long as it is not recognised that wages and social security have been growing at a too fast rate, and continue to drain so, profits and export earnings

will get more affected, resulting in layoffs that may compensate and eventually outgrow the generation of new jobs from public sector projects," the report continues. "The public sector will run into increasing deficits, the balance of payments surplus will disappear and only large unemployment requiring drastic measures, will remain."

#### Revision

The report goes on to call for the introduction of a wage freeze and the revision of the dismissal law on the islands. This law has been bitterly criticised by businessmen as being so over-protective of the workforce as to decrease productivity, increase absenteeism and stifle investment.

Like all small developing countries in the Caribbean, the Netherlands Antilles is extremely anxious to diversify its economic base. For many years, the economy of the islands (and especially of the ABC islands) has been dominated by the oil refineries (established in Curacao in 1915 and Aruba in 1929) and, more recently, by the transshipment terminals, including one on Bonaire, which have been established.

The refineries and terminals are there because of the ABC islands' proximity to Venezuela, the deep natural harbours and the nearby network of shipping routes. The refineries have always been essentially an, export

Curacao, Aruba and Bonaire—the three largest of the Netherlands Antilles Islands—still have the benefits of colonial attachment to a European State. Although they are moving towards economic self-sufficiency, desire for political independence appears muted.

This report was written by  
**JOHN MCCAUGHEY**

tension of the Venezuelan oil industry and it is an arrangement which continues to satisfy both countries. Oil refining brought a high degree of employment and prosperity to the ABC islands, especially during World War II, when the refineries were of great strategic importance, and the boom continued for a decade thereafter.

In the mid-1950s, a combination of adverse factors in the oil refining sector began to cut employment and (aggravated by increased mechanisation) the trend has continued. Diversifying the economy was a logical response and the first phase of a Multinational Development Plan went into effect from 1961-66.

The diversification programme—with the exception of tourism—cannot really be said to have worked very well. High labour costs, a small local market, the lack of natural resources and the much criticised labour laws have combined to make the diversification goals difficult to attain. Always very vulnerable to external factors, the Netherlands Antilles economy was severely hit by the oil crisis in 1973 as well as by the rapid inflation of 1974-75 in the main countries from which it imports consumer and investment goods.

Tourism in Curacao, though not Aruba, also felt the adverse effect of the U.S. recession. In Curacao too, only the drydock company continued to expand and last year it began to feel the pinch and expects to at best break even in 1978. Plans for a ship-building yard to construct medium-size tankers in Curacao also—not surprisingly—fell through recently.

Overall, increased employment in tourism and the public sector has not kept pace in recent years with declining employment in the oil refining industry—the ABC islands' traditional mainstay. Half the population of the country is under 21 and the underlying structural unemployment problem remains unresolved. The free zone on Curacao has had at best limited success and revised tax provisions and new investments are underway to try to make it more attractive.

Nevertheless, as an IMF study pointed out last year, an oil refining and tourism economy is at least more diversified than an economy based simply on the former industry. In addition, Dutch and EEC aid has considerably improved the industrial and social infrastructure on the islands, leaving the economy much better prepared

for further development efforts.

The political framework within which such development will take place provides some encouraging room for speculation. Politics in the Netherlands Antilles are a tortuous network of arcane personality conflicts and parochial jealousies, complicated by any but the most hair-splitting ideological differences between parties.

Except for some matters of general importance (such as immigration, justice and police or postal and telecommunications), each island territory—that is ABC and the Windward Islands—has its own island council with local legislative powers. The central government, however, is based in Curacao and it has the real power. There are 22 members: 12 from Curacao, eight from Aruba, one from Bonaire and one from the Windward Islands.

The most contentious political issue at the moment is a re-emergence of a long-simmering dispute over the desire by Aruba to go independent. On March 23, a referendum is due to be held on that island to solicit the views of the inhabitants on the proposal.

The independence issue is being pushed by Mr. Beltico Croes, a passionate Aruban politician and leader of the MEP (Popular Electoral Movement) party. Still in control of the Aruban island government, although fractured by internal disputes, MEP was a ruling partner in the Curacao-based

Central Government until Prime Minister Juan Evertz's NVP (National People's Party) managed to get a working majority without its assistance.

Since MEP is organising the independence referendum on Aruba, other parties there are undecided on whether or not to boycott it. Opponents of Mr. Croes point out that the form in which the referendum question is couched will largely dictate the reply.

For a number of reasons, there is no doubt that the independence issue can command considerable support on Aruba. The reasons are partly economic and partly racial. Aruba, with a smaller population but more strongly based economy (banks Antilles are a tortuous network to tourism) than Curacao, feels dominated by the larger island and believes that it is not getting its fair share of central government revenues.

The Aruban population is also of much more Indian and white extraction than that of Curacao, which was once a centre for the slave trade, and feelings of racial superiority can be easily detected in a number of the islanders.

#### Bluff

What is going on essentially is a complicated bluff. Intelligent Arubans realise that the MEP demands for total independence are a wild overstatement of a political programme and that the party has barely given a thought to the economic consequences of independence. Most Arubans have no desire to declare UDI, to cut themselves off from Dutch aid or indeed to do anything that might damage the tourism industry.

MEP continues to get support because it voices—with how-ever much exaggeration—a general desire by Arubans to alter the balance of power in the Netherlands Antilles. The referendum, like this year's central government elections, is unlikely to change

BASIC STATISTICS	
Total Area	383 sq. miles
Population	239,500
Trade with U.K. (1975)	
Imports	£12.0m.
Exports	£31.2m.
Trade with U.K. (1976 to end November)	
Imports	£14.0m.
Exports	£47.5m.
Currency	Antillean guilder £1=N.A. Fls.3.07

much in the islands. The principal agent for change in the Netherlands Antilles would be a movement in Holland to get rid of the country's last colony and there is no sign of such a movement emerging there. Antillean Prime Minister Evertz is in no hurry either. He says that he might discuss — no more — the issue of independence after 1980.

A mixed Antillean-Dutch commission and another team led by a Dutch professor are currently studying the independence issue, prompted in some degree by a Dutch Government desire to make a more successful exit from the Netherlands Antilles than was made from Surinam. Venezuela (the other country with an interest in the matter) has excellent relations with the Antilles, and the refinery link very useful and is quite content to let the islands plot their own course at their own speed.

In a taxi en route to the airport to leave Curacao, the driver listens carefully to the opinions expressed by his colleague a week earlier on the state of the nation. He explodes into great gales of laughter. "He lie you! He lie you!" the driver chuckles between giggles. "Must have been an Aruban," he adds thoughtfully.

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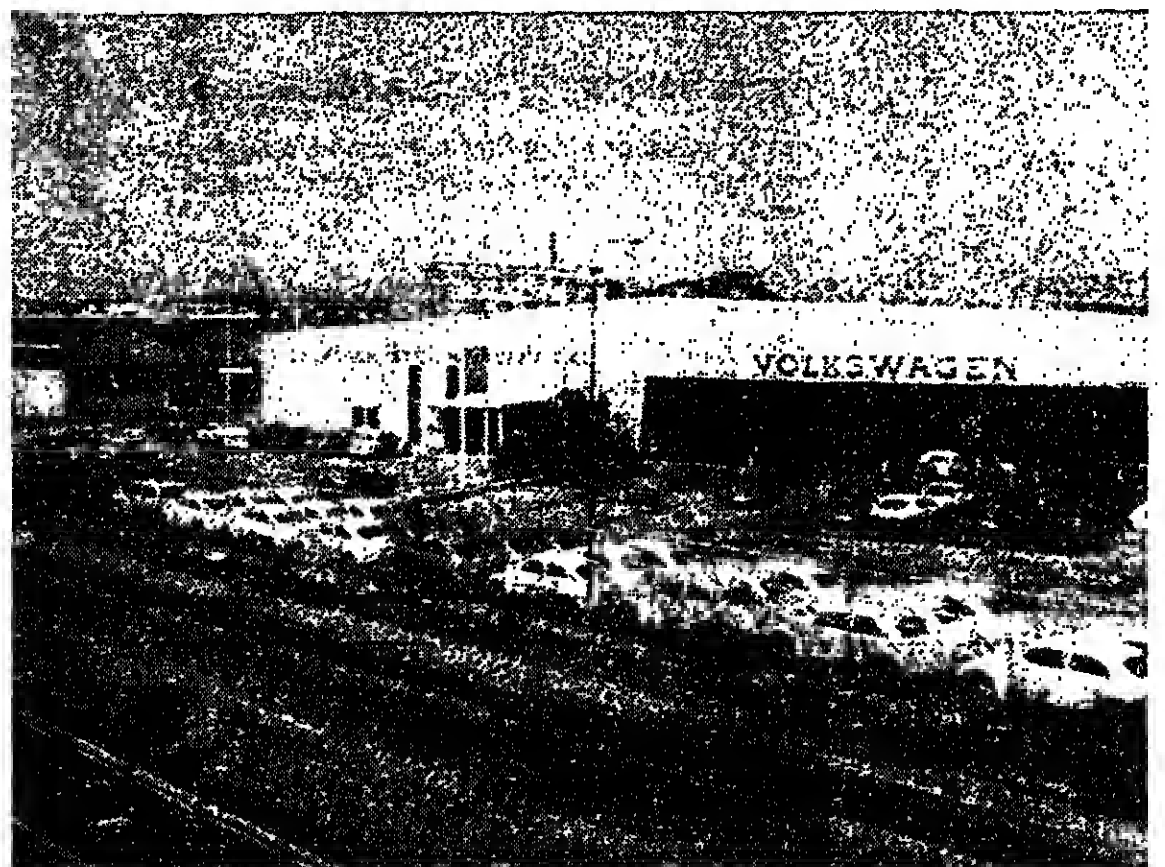


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## CURACAO, ARUBA AND BONAIRE II

# Successful growth of offshore business

**BUSINESSMEN** in the offshore banking and finance world in Curaçao, where almost all such activity in the ABC islands is conducted, are very discreet—so discreet, in fact, that they make the Bahamians seem like blabbermouths.

Unlike the case in the Bahamas, the Cayman Islands or other Caribbean offshore centres, their discretion is not founded on the fear of U.S. Internal Revenue Service agents conducting purges against American citizens evading their income tax. The Netherlands Antilles are not a tax haven in the sense that (with their zero tax base) those other islands are, and very few attempts are thought to be made by Americans to use the country for tax evasion purposes.

The Antilleans' discretion is, however, American in origin. The U.S. and the Netherlands Antilles (NA) have a tax treaty which is vital to the smaller countries, appeal as an offshore centre and, although they will only reluctantly admit it, Antilleans offshore financial businessmen are in a constant state of anxiety that any discussion of this treaty outside their own cloistered professional circles could prompt a move in the U.S. Congress to end or at least

remove some of its more favourable features.

The U.S. and the Netherlands concluded a tax treaty in 1948 which was extended, with minor modifications, to the Netherlands Antilles in 1955.

The immediate effect of this was a boom in investment companies being formed in the NA by people wanting to invest in U.S. stocks and bonds. NA corporate tax of 30 per cent. was reduced to 3 per cent. for investment companies, and the U.S. under the treaty, reduces its withholding tax on dividends to 15 per cent. (or 5 per cent. on dividends paid to parent companies) and to zero on interest. The result was that combined U.S./NA tax on interest or dividends paid to a NA investment company was substantially lower than the normal U.S. 30 per cent. tax rate.

### Boomed

Business boomed in the 1960s, particularly in investment in the U.S. stock exchange through offshore mutual funds—many of the latter incorporated in the NA. Two factors were instrumental in ending the mutual funds bonanza: the Bernie Cornfeld / Investors Overseas Service debacle and a protocol to the NA/U.S. tax treaty initiated by the U.S. in 1963 which brought the U.S. withholding tax back to 30 per cent. for investment companies which benefited from the 3 per cent. NA corporate tax rate.

Since then NA tax rates on investment companies have been increased to 15 per cent. on U.S. dividends and 30 per cent. on interest, which the U.S. has accepted as high enough to allow the reduced U.S. treaty withholding tax rates to apply. Two tax experts, Marianne Burge and Peter Weiss of Price Waterhouse and Co. in New York, drew a moral from all this recently. Tax treaties of the type between the U.S. and the Netherlands Antilles, they said, "are an acceptable and legitimate vehicle for achieving certain tax and economic objectives by taxpayers and governments, but things which are too good to be true will not remain true for long."

The 1963 amendment to the U.S./NA tax treaty did not remove the provision of the treaty which made it attractive for U.S. corporations to use the Netherlands Antilles to float Eurodollar bond issues or engage in other foreign financing, and this continues to be an important part of the total offshore business in the NA.

Foreign investment in U.S. real estate, however, is fast becoming one of the most active aspects of the Netherlands Antilles' offshore business. Many non-Americans, either for political reasons related to their own domicile or because they are seeking a solid hedge against inflation, are anxious to make this type of investment.

The advantage that an NA-based corporation owning U.S. real estate has over other foreign corporations doing the same things lies in the fact that (as a result of the U.S./NA tax treaty) the Netherlands Antilles corporation can elect every year to be taxed in the U.S. on the basis of being "engaged in business" there, even though the corporation could if it wished avoid such a designation by the tax authorities.

The reason that many elect to be termed "engaged in business" is because of the annual nature of the decision. Any foreign corporation owning U.S. property and receiving rents which elects to be taxed on this basis only has to pay tax on the net rental receipts, rather than a flat 30 per cent. of the gross rental income. On the net basis, considerable deductions are permitted against U.S. tax, which means usually that no tax is paid on the rental income.

The catch for a non-NA corporation is that, having once elected to be taxed on this net basis, it cannot change its mind and is liable to large U.S. capital gains tax when the property is sold. The decision to be taxed on a net basis saves the foreign corporation a lot of tax during the rental life of the property but lands it with a large U.S. tax liability when the property is disposed of at a profit.

The NA corporation simply elects to be taxed at a net basis during the years when the property is rented, deducts sufficient expenses to avoid any tax on the rental income, but in the year in which it sells the property decides to not be "engaged in U.S. business." By so deciding, it lands itself with a U.S. tax bill for 30 per cent. of the rental income that year, but that is completely outweighed by the fact that the designation "not engaged in U.S. business" means that it pays no U.S. capital gains tax on the profit from the sale of the property.

Equally, there is no NA tax on the corporation's income from U.S. real estate. Interest paid by an NA corporation on money it has borrowed from a foreign lender to finance or part-finance the U.S. real estate purchase is not subject to U.S. withholding tax or to any NA income or profit tax.

With such advantages, it is not surprising that the formation of companies to buy U.S. real estate is generating considerable new business at the moment in the Netherlands Antilles.

The exact amount of international capital flow routed through the country by these companies and others in the offshore financial world is not known, and even the Central Bank will not venture a rough estimate. Under the National Ordinance for Supervision of

Banking and Credit Institutions (1972) offshore financial companies are legally exempt from the Central Bank's supervision. Offshore companies are only obliged to report incorporation and to obtain approval for operation.

Figures for what the offshore companies pay in taxes to the Netherlands Antilles Government are also difficult to come by. In 1974 NA Fls.35 (\$11.3m.) and the best estimate for the last year suggest a figure of some NA Fls.60m. (\$19.4m.). The companies are very important to the country in providing employment and in the inflow of foreign currency they provide to pay local costs taxes.

Company registrations in the Antilles were approximately 7,000 last year—the highest ever—and some 400 people are estimated to be employed in the sector.

The continuing prosperity of this offshore financial centre depends on a number of factors, of which a stable political environment is perhaps the most important. The Netherlands Antilles have that as well as infrastructure of lawyers, accountants and other personnel which is superior to that of Caribbean offshore financial centres. Only some drastic change in the country's treaty with the U.S. could threaten the offshore business and the estimate. Under the National Ordinance for Supervision of

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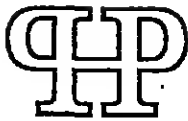
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## Oil refineries hard hit

IT WOULD be ironic indeed if, more than 60 years after Shell established its first refinery on Curaçao to process Venezuelan crude, the Netherlands Antilles (NA) were at last to find some oil of their own to refine.

Ironically or not, the possibility exists. In March, drilling for oil is scheduled to begin off the Windward Islands of Saba, and a few months later seismic exploration should begin off Aruba and Curaçao.

Searching for oil is still a pot-luck business, and opinions of the likelihood of it being found off the islands vary. Shell, who because of their long association with the NA Government might have been expected to join the search, turned down a Government offer of participation. Instead, the searches are being made by the Government, in conjunction with two consortia—one (off Saba) led by Weeks Natural Resources and the other by Getty Oil Company.

The Government's share of any oil found will be refined in the NA, although the consortium members are under no obligation to use the same refineries. An oil find in the NA would be a boon to the Government in more ways than one.

The profitability of the refineries on Aruba and Curaçao (especially the latter) has been markedly declining. Shell, which once employed more than 10,000 people on Curaçao, now employs some 2,800 and is said to have 600 more staff than efficiency demands. Lago on Aruba, which once provided work for some 9,000 people, now employs 800 and is expected to lay off some workers later this year.

The automation of the companies facilities that started in the late 1950s and the growth in crude trans-shipment are easily identifiable reasons for this decline, but there are other causes.

On Curaçao, a senior Shell executive pointed to U.S. Federal Energy Agency (FEA) rules, which give a sharp competitive advantage to the Hess refinery on the U.S. Virgin Islands (it is treated as being on the mainland U.S.), to explain why the Curaçao refinery's share of its traditional U.S. market has dropped to 15 per cent. of what it used to be.

Capacity at Shell's refinery on Curaçao is now down to 360,000 barrels per day, with utilisation varying between 250,000 b/d and 300,000 b/d. The refinery previously had a much larger capacity but has scrapped a sizeable proportion of its intake facilities. It does, however, produce a very wide range of products and last December completed a new thermo-cracking unit—the rounding off of a building programme begun nearly 20 years

earlier. During that period a lot of the refinery's processing plant and ancillary systems were renewed and a highly-automated oil movement system installed.

Nonetheless, the refinery, executives say, has been making a loss for the last two years. It has had some success at finding new markets in the Caribbean, South America and, to a much lesser extent, Europe to fill the gap left by the near-closure of its traditional U.S. market.

Glumness, though, seems to be the prevailing mood at the refinery, which dominates one side of Willemstad Harbour, and the glumness is not eased when every year—loss or not—a Shell cheque for the company's agreed, minimum tax of NA Fls.28m. (\$9.1m.) goes off to the Curaçao Island Government.

On Aruba, things are slightly better at the Lago refinery. Unlike Shell in Curaçao, which has no contractual arrangements with Shell in the U.S., Lago (owned by Exxon) simply refines its crude at the speed dictated by Exxon in the U.S.

Capacity at Lago is 440,000 b/d and the U.S. is its main market. Last year the company says it found a strengthening of demand from the U.S., and the exceptionally cold winter there at the moment has boosted demand further.

The commercial third behind the trans-shipment terminals is simple. Curaçao port facilities for delivery of Middle East and African crude

Despite this, Lago also says that it has been making a loss for the past two years. It pays a minimum tax to island Government, NA Fls.33m. (\$10.7m.) a year but recoups some of this by credits set against profits.

Unlike Shell in Curaçao, which now only processes about 60 per cent. Venezuelan crude with the rest coming from Middle East and Africa, Lago in Aruba relies principally on Venezuelan supplies. Lago conducts a trans-shipment of crude for Exxon U.S.A. company's trans-shipment city is approximately 300,000 b/d.

Trans-shipment is an Aruba industry that has been expanding rapidly at the time as the refineries have been trimming back capacity, cutting their workforces.

The newest trans-shipment term is on Bonaire, where Bonaire Petroleum Corporation (BOPEC) facility became operational in September.

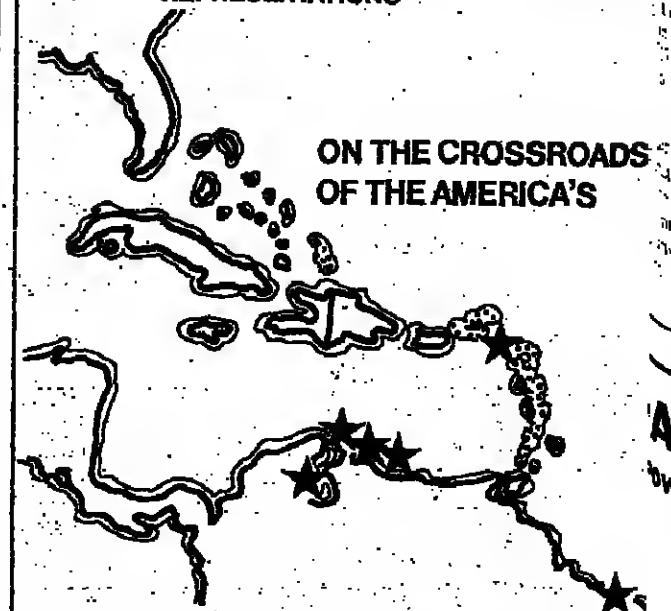
BOPEC is a joint venture of New York and Paktank of Rotterdam.

The commercial third behind the trans-shipment terminals is simple. Curaçao port facilities for delivery of Middle East and African crude

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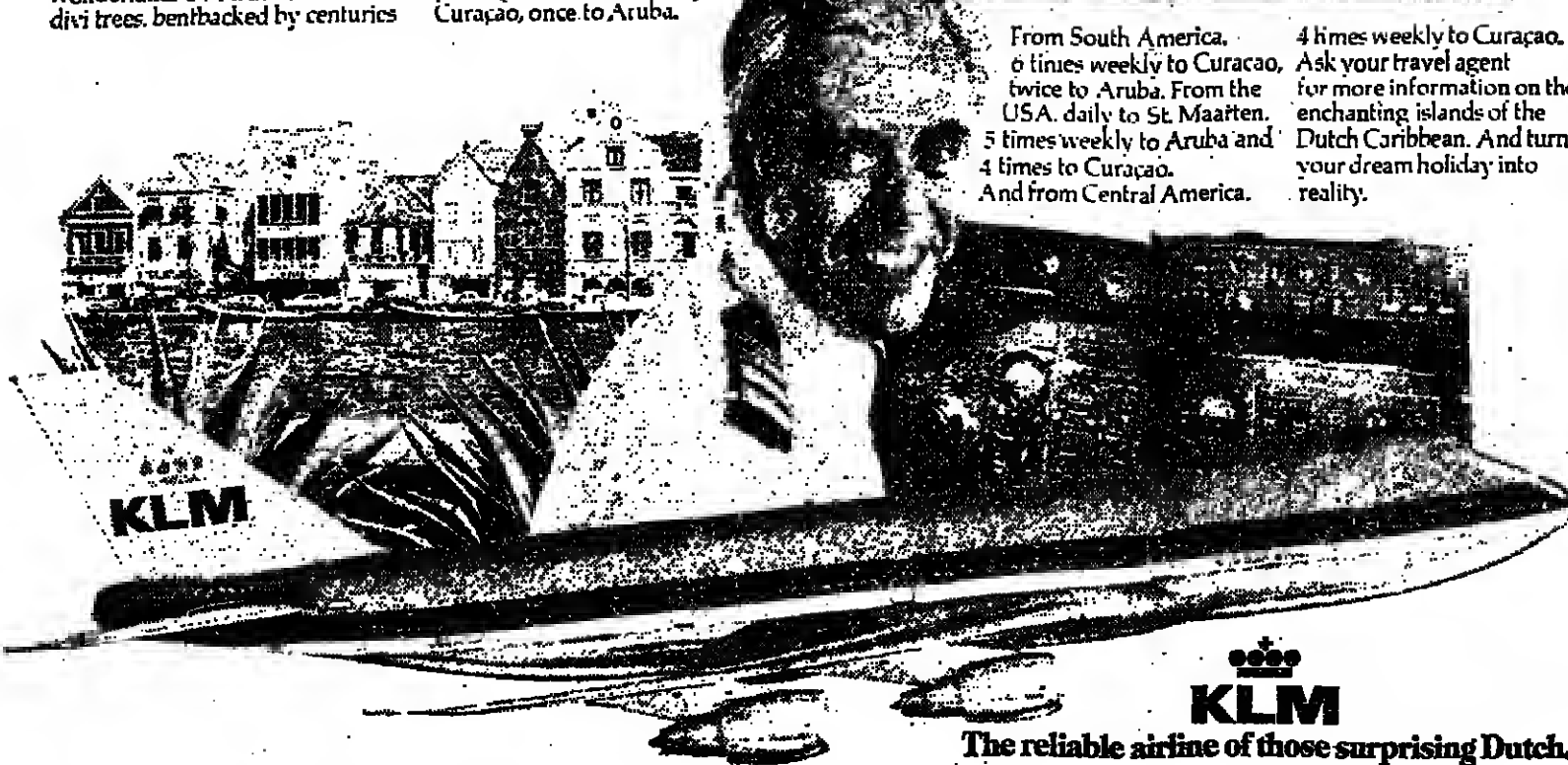
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## CURACAO, ARUBA AND BONAIRE III

## Container competition threatens harbour

ISLAND of Curacao—as its name readily acknowledges—is a great rock sticking out of the sea, arid and barren with one exception, hardly a resource to call its. The exception is Willem Harbour, one of the finest in the Western Hemisphere and economic backbone of the island.

Curacao is the seventh busiest port in the world, some 10,000 ships a year use its facilities and from neighbouring islands and the South American mainland make an additional call—prompting the Queen Emma pedestrian bridge across the harbour to open and close constantly.

Established a refinery on some of the harbour in 1935, a large factor in the discovery of oil fields at Maracaibo in Venezuela. The refinery is now the largest in the Caribbean, accounting for some 78 per cent of the 82.7m. tons of oil moved annually in the harbour, although, with their carrying capacities, they are only 22 per cent of the 182 piloted ships which last year.

## fortunate

Curacao's fortunate geographical position at a natural crossroads for ships using the Canal or trading between North and South America has been a large factor in the harbour's success as a bunkering centre, repair industry traces back to 1835 when the Dutch East India Company called at on their way to Brazil. The Curacao Drydock took over ship-repairing from the two companies previously active in the harbour, Curacao and Pictor (Pictor) and to-day the drydock is the largest on the Atlantic coast of the Western Hemisphere.

The Antilla graving dock with a capacity of 120,000 dwt is open and plans for an additional dock with a capacity of 80,000 dwt. The world recession on the repair market, however, has led to plans for the new dock which the company's growth which, between 1975, averaged more than 10 per cent a year. The attraction of business to the harbour is evident. J. B. Roggeband, a local businessman, means that the company can break even or slightly lose last year. The company currently employs 1,345 men with an additional 1,345 men for sub-contractors. The planned additional civil engineering work on the

of the new graving dock would mean an expansion of the full-time workforce to 1,500.

Preliminary figures for last year show that more than 700 ships, with approximately 12m. gross tons, used the yard's repair, maintenance and conversion facilities. Comparable figures for the previous two years show 866 ships in 1974 with a gross tonnage of 10,362,000 and 848 ships in 1975 with a gross tonnage of 10,595,000. The larger ships being handled by the company account for the decline in the number of vessels but rise in gross tonnage.

Prices charged by the company are currently about 10 per cent lower than those in the U.S. but higher than in Europe or in many South East Asia yards. Some shipbuilding yards in Europe and Japan have also provided competition by turning to ship-repair work in the current ship-building recession.

Although expansion has slowed down at the Curacao Drydock Company, some facilities were added to the yard's network of two graving docks, a floating dock and extensive repair wharves and repair shops. A new 1,500 feet quay, owned by the island government, with a 40 feet draft and access to the company's shops was put into service and two 60-ton cranes will be installed there this year. Another quay, adjacent to the 28,000 dwt Beatrix dock (all the companies facilities are named after members of the Dutch Royal Family), is being rehabilitated and lengthened and the company's marketing effort was strengthened with the opening of its own New York office and the appointment of an agent in Uruguay, bringing the strength of that network worldwide to 21.

Like the drydock company Willemstad Harbour generally is having to fight hard at the moment to consolidate its position as a leader in its field. The harbour's development has always been along the lines of conventional cargo ports and the abrupt growth in containerisation in the shipping industry in recent years has not been matched with a corresponding ability by the harbour to handle this type of traffic.

Harbour authorities and the central and island Governments are alert to the deficiency and, as usually happens in the ABC islands, have turned to the Netherlands for help. The harbour's 1,500 feet of jetty with depths alongside of 37 feet are enough for the largest container ships but the harbour needs two container derricks which will cost an estimated \$9m., with another \$3m. for the planned additional civil engineering work on the



An aerial view of Aruba's harbour.

container terminal.

Work is supposed to start on the project this year, with the Netherlands financing the civil engineering side, but Harbourmaster Captain Jan Oenes complains that the Dutch are dragging their feet in approving the scheme and as a result his harbour is losing ground to other Caribbean ports, like Jamaica, which are better equipped to handle containers.

A container terminal is obviously vital to the harbour's development and Curacao, with such a facility, believes that it could attract a very large amount of business in transshipments to Venezuela, whose coast is just 40 miles away and whose ports are extremely congested. Aruba is also anxious to have a container terminal at its port of Oranjestad, the island's capital, and a team of Dutch container port experts came to the island last month to make a feasibility study.

The Arubans' eagerness for a container terminal was increased last year when a group of British, Dutch, French and German shipping lines started Caribbean Overseas Lines (Carol), a joint fully containerised weekly service to ten Caribbean and Central American destinations, including Aruba.

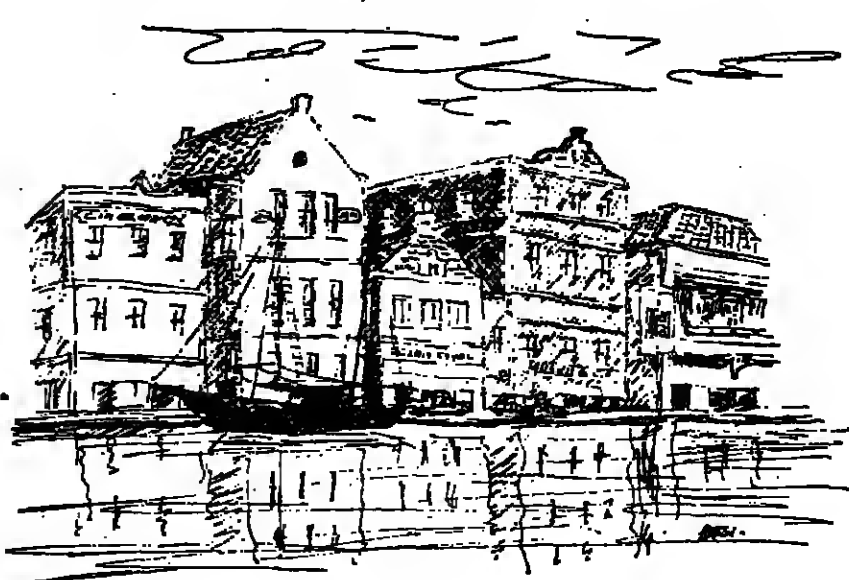
Without a container terminal, the Arubans feel, Carol will remove the island from their list of destinations and much of the 40,000 tons of cargo that the island imports annually from Europe, as well as a great proportion of imports from the U.S., will go to other islands with container facilities.

## Latest

The Arubans are eagerly awaiting the result of the latest study because an earlier report by a Dutch expert described the plan as "a white elephant" and too ambitious for an island of 60,000 people. The current plan envisages some \$7m. expenditure on a new pier with a container crane on rails to handle the cargo. An earlier EEC plan to finance the project has also fallen through.

The immediate issue of facilities to deal with containerisation and the broader questions of developing the ports and harbours are vital to the economic development of the ABC islands, where everything from heavy machinery to the tourist's steak dinner is imported. The harbours, especially in Curacao, have been the islands' greatest natural asset for more than four centuries but

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A. VAN DER MEER, Managing Director of the Foundation, gives the answers.



By providing guidance on:

- Legal matters
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- Government relations
- Labour permits and requirements
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- Local ecology.

The Foundation will also assist with market surveys and participate in feasibility studies to help potential investors to make the decision to locate in the Antilles.

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The Netherlands Antilles consist of two groups of islands: the three Windward Islands: Saba, St. Eustatius and (about one half of) St. Maarten, and the three Leeward Islands: Aruba, Bonaire and Curacao.

The Windward Islands are situated several tens of miles east of Puerto Rico while the Leeward Islands are off the coast of Venezuela.

The favourable geographical situation of the Netherlands Antilles, and more specifically the islands of Curacao and Aruba, between Europe, North and South America, has made it a suitable centre for the very busy trade and traffic between the continents, by air and sea.

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Aruba and Curacao have excellent harbours which offer free zone facilities. More than 160 ocean vessels are

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## refineries

CONTINUED FROM PREVIOUS PAGE

coast of the U.S. \$880,000. One jetty at the terminal can handle two VLCCs of up to 500,000 dwt each, and a secondary jetty can deal with tankers from 20,000 dwt to 200,000 dwt. Offloading facilities move crude at the rate of 450,000 barrels per day and storage tanks can hold up to 8.3m. barrels.

Potential oil spills pose hazards for Bonaire's tourism but the island Government has insisted upon a number of ecological safeguards and is clearly keeping its fingers crossed that nothing will go wrong, while at the same time computing the economic advantages of BOPEC to the island.

As the heavy dependence of the U.S. on crude imports continues to grow, the ABC islands' transshipment terminals are thriving. However, the approval by President Ford just before he left office of plans for two deepwater ports in the Gulf of Mexico could be thought to pose a threat to their continued viability. Mr. Ford's approval covered two projects—Seadock

off the Texas coast and LOOP off the Louisiana coast, both in the Gulf of Mexico. The ports would be the first in the U.S. that could handle supertankers.

Executives at the Antillean terminals point out, however, that they have at least a five-year lead on the two ports, even if the latter get final approval quickly. They also point to environmental objections in the U.S., the cost of the facilities (an estimated \$650m. for Seadock and \$350m. for LOOP), costs which must be reflected in rates charged, and the siting of the proposed Gulf ports in areas which are subject to rough weather and hurricanes.

Perhaps, though, the most serious threat to the terminals could come from within the ABC islands themselves. The \$100m. Shell-owned Curacao Oil Terminal, which began operations in June, 1974, and can handle some 1m. barrels per day, was given a 10-year tax holiday by the Netherlands Antilles central Government when it began operations.

The Curacao island Government has recently announced its intention to take over ownership of a portion of water around the COT installation at Bullen Bay in Curacao. The island Government then plans to impose a levy for "use" of this water on COT and users of COT installations.

Shell has objected strenuously to the proposed levy but offered the island Government NA Fls.6m. (\$2m.) without prejudice "in recognition," as a company statement tactfully put it, "of agreement reached about the interpretation of certain items about which there might be a difference of opinion."

The Curacao Government turned down this offer and is due to come to a decision about the matter at the end of this month. The implications for COT, the other oil terminals and the credibility of Netherlands Antilles tax holidays are considerable and the island Government's next move is being awaited with interest and some trepidation.

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## CURACAO, ARUBA AND BONAIRE IV

## The tourist industry

WHEN SNOW fell in the for the first time the total of Bahamas last month and an visitor-nights spent on the island unseasonable chill sent out-raged tourists. This year check out of Florida hotels, nearly 700 rooms, with the they discreetly fell about laugh-ling in the Netherlands Antilles and got ready to check the tourists into their own hotels.

Quite a number came. An American social security card (or, less officially, just a credit card from a big New York department store) is all the identification that citizens of the United States require to get into the islands—such is the importance of the American tourist market to the local economy and the cut-throat nature of the competition from other Caribbean resorts.

Unfortunately for them, a windfall like snow in the Bahamas does not come along often, and for the rest of the time the ABC islands have to place amid the blandishments of many other Caribbean countries—all peddling the same vision of a terrestrial paradise manufactured out of sand, sea and tanker-loads of suntan oils. How the three islands have approached this task and the widely varying degrees of success that they have encountered illustrates more readily than any other yardstick the essential differences between them.

Aruba is the unquestioned leader in the field, with a tourism success story that would make a public relations man blush. There are 1,574 hotel rooms on the island and occupancy in the winter season can go as high as 91 per cent.

The average occupancy rates for the last five years chart a trend that seems to rise inexorably. In 1972 it was 70 per cent, the following year 76 per cent, the year after 80 per cent, and only in 1975 did the figure slip back to 74 per cent—a dip which Aruban tourism officials apologetically explain as being caused by 550 more hotel rooms suddenly becoming available. Last year occupancy rose again to 82 per cent, and

The ailments that afflict tourism in other parts of the Caribbean leave Aruba untouched. Social unrest elsewhere and the "attitude problem" (a Caribbean euphemism for the resentment local people often display towards tourists whom they dislike for racial reasons or view as being offensively rich) only burnish Aruba's complacent reputation for stability and smiling service.

And the marked fall-off in visitors to the "Inw" summer season with which many other tourist economies in the region have to cope is largely eradicated in the island by the flow of relaxation-seekers from nearby Venezuela.

## Boom

A tourism boom of this nature brings its own problems, however. When the 540-room Concorde Hotel opens this autumn, the management will need to find and train, it is estimated, some 700 additional workers. No one knows where the workers are going to come from, the other hotels on the island are worried that their staff will be poached. Wages, and as a result charges, are likely to increase with the competition, and the standard of service will almost inevitably fall.

The boom has also been achieved in just 18 years. In 1961, Aruba had only 12,000 stay-over visitors, but by 1976 that had increased to 148,000. As a result, the tourist industry on the island has become accustomed to the enviable position of having more tourists than it can handle. As more and more hotel rooms come on the market, however, fears are being expressed in the industry that advertising budgets are not keeping pace and that a lot more money will have to be spent to feed the

There are a few little local difficulties too, which the island Government is being markedly slow in solving. Renting a car in Aruba is often impossible because the local taxi drivers form a stringent lobby and have managed to have their livelihoods securely protected at the expense of the car hire companies, who are only allowed to increase their small fleets after the most prolonged pleading and provided that there has been a simultaneous increase in the number of taxi drivers.

This causes much behind-the-scenes bickering between the hoteliers and traders on the island and the Government. The traders fret because the tourists cannot get from the hotel on the beachfront to the shops, and the hoteliers squirm because they bear the brunt of the tourists' complaints.

Irritating as they are (like the odd cases of hotel overbooking that are reported), these problems have done little to dent the island's spectacular success in the field. "Aruba's main problem," said one tourist board official wistfully, "is very simple: it's just to keep everything the way it is."

If Aruba, with its 62,000 inhabitants, 1m. visitors, three miles of white-sand beach and teeming hotels and casinos represents one end of the spectrum of Caribbean tourism, Bonaire with only 8,400 people represents the other extreme. It is larger than Aruba (112 square miles as opposed to the latter's 70 square miles) and it is easily categorised as a sleepy, unspoilt island in the sun. Tourists there have traditionally come for the excellent scuba diving and the largest number of overnight visitors recorded so far was the 11,000 in 1974.

## Airport

The principal limitation on tourism is the size of the airport. At present the largest aircraft that can land there is the 130-passenger DC9 but the island Government (through the Netherlands Antilles associate membership of the EEC) hopes to get a grant from the European Development Fund to extend the runway to accommodate much bigger jets and eliminate the existing stop-over for tourists in Curaçao.

The completion of this work in 1979 is likely to have a dramatic effect on tourism to the island. A number of hotel owners and operators are anxious to move in immediately afterwards, and the present total of 250 hotel rooms is likely to increase sharply.

The prospect cannot be viewed with total enthusiasm by either the underwater enthusiasts or the 6,000 graceful, silt-legged pink flamingoes who inhabit a reserve on the island and their caution is shared by the local tourist Board.

While anxious to build up tourism to the point where Bonaire's "poor cousin" economic relationship to the other islands in the Netherlands Antilles is relieved, tourism planners are also concerned not to lower the 35 per cent repeat-visitor rate or to alter the island's appeal as a secluded, unspoilt retreat. "If someone is looking for a go-go island," one official said sternly, "he should not come here."

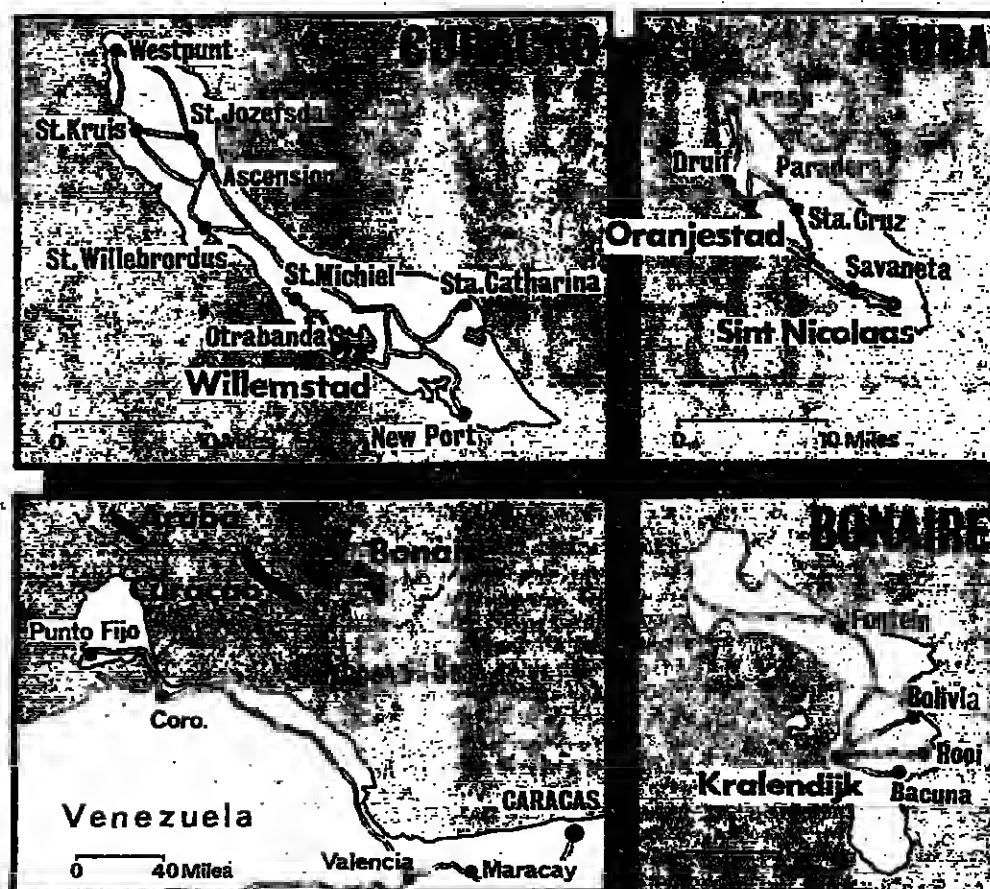
Nonetheless, the Government believes that the addition of 500 hotel rooms at a controlled pace would be a manageable expansion. As is the case elsewhere in the ABC islands, most visitors to Bonaire come from the U.S., with Venezuelans in second place. Bonaire is also proud of its reputation as the favourite holiday spot for Antillians themselves.

"We are not commercialised, thank God," said Niki Tromp, of the Bonaire Tourist Bureau. But whether once the bigger aircraft can land there—the island remains its present unspoilt self or succumbs to the lure of many more tourist dollars remains to be seen.

Aruba and Bonaire—in their very different ways—are satisfied with their lot in tourism and face few real problems in developing the industry. Curaçao by contrast is weighed down with physical and psychological difficulties in the same sector.

The largest (180 square miles), most heavily-populated (156,000 people) and the wealthiest of the ABC islands, as well as being the seat of the central Government of the Netherlands Antilles, it is still so poor in tourism terms that it remains that rare-enough thing—a Caribbean island which cannot provide a beach for visitors.

There are beaches on Curaçao (though none to compare with the other two islands), but most



of them are owned by local residents—often the heirs or successors to Dutch colonial officials who bought them for next-to-nothing half a century ago. The privacy of these beaches is zealously guarded, and those few of the public who do have access require a degree of dedication and map-reading skill that is beyond the scope of all but long-time local residents.

## Beaches

Three of the larger hotels in Curaçao have attempted to circumvent the problem by making their own beaches, but the result is no serious competition to nature or to other Caribbean islands.

The beaches problem reflects a widespread absence in Curaçao of any infrastructure for the tourism industry. There are no golf courses, few sports facilities of any kind (unless the island's four casinos fall into that category), inadequate public transport, badly-signposted roads and service in the hotels which while not constituting an "attitude problem" is certainly less friendly than in Aruba or Bonaire.

In 1968 Curaçao had 101,000 stopover visitors, which fell to 91,000 the following year when several days of riots following a labour dispute prompted the Netherlands to send in marines to keep order and propelled the island briefly into newspaper headlines all over the world.

In 1970, stopover visitors recovered to 101,000, went up to 108,000 for the next two years and rose to 123,000 in 1973. In 1974, the figure dropped again to 110,000 and in 1975 declined further to 103,000. Figures for the first three-quarters of last year suggest a substantial improvement on that. During the period 1969-75, total cruise passengers (an important segment of the industry on the island) increased from 92,000 to 178,000.

Curaçao has traditionally relied on the established refinery and harbour businesses to provide employment, and it is only now when the workforce in those industries is being cut back that the Government is looking to tourism as an alternative employer and attempting to safeguard its own considerable investment in the field (it owns or has majority holdings in all the island's four hotels).

Because other industries have been competing for the workforce in Curaçao, tourism has to a degree been neglected. With employment in many of

these other industries (particularly the oil refinery) falling, islands together, and advertising the American public to learn its ABC—Aruba, Bonaire and Curaçao. The attempt collapsed in a series of bureaucratic squabbles about who would pay what share of the budget. Aruba and Curaçao maintain whether the ads, as Curaçao separate tourism offices in New York to woo American tourists, would not "read better" in and in 1967 someone had the idea that this was perhaps a islands have marketed their wasteful duplication of effort, different products in different A unified attempt was therefore ways.

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As this business of promoting a country is very competitive we would not like to bother you with the same details about government assistance, tax-holiday, real estate, developed infrastructures, etc. We would rather give you our unique selling propositions or as we like to call it: our edge on the competition.

## 1. Edgy about politics?

We can take the edge off that feeling because of our proven real social and political stability. And in this part of the world that should be an important consideration.

## 2. The labor edge.

Primarily a young people, we have many with the skill and education that need very little extra training, if any. Our population is more than 98% literate and rigorous (Dutch) education systems allow anybody to be adequately communicative in four languages including English and Spanish.

## 3. Monetary freedom.

There are relatively very few restrictions on the movements of money in any foreign currency. Curaçao is one of the oldest and most trusted offshore financial centers in the world.

## 4. Beyond the edge of hurricanes.

Your investments are in a safe location well outside the hurricane and earthquake belt. We are not at the edge of the world though—on the contrary—we are at its crossroads; the threshold of the Americas.

## 5. Edging your way into other world markets.

Being an associate member of the E.E.C. makes us a gateway to Europe. We are also admitted to the generalized system of preferences of several industrialized countries.

## 6. Establishment should not put you on edge against The Establishment.

In many countries the jungle of red tape may make you lose a lot of valuable time. Of course we are not completely without—who is?—but we strongly believe that you should be able to concentrate on the business end of your establishment and not on the cumbersome details surrounding it. This is where we help—this is our job.

In short—besides incentives—we are offering the keen edge—to the sharp.



For more information ask for our introductory picture booklet on Curaçao.  
**DEPARTMENT FOR INDUSTRIALIZATION AND DEVELOPMENT**  
Government of Curaçao, Abraham de Veerstraat 12,  
Curaçao, Netherlands Antilles.







## STOCK EXCHANGE REPORT

Equities close below best on end-Account influences  
Index up 0.2 at 402.3 after 406.1—Golds pushed higher

## Account Dealing Dates

## Option

## First Declared

## Last Account

## Dealing Dates

## Feb. 14 Feb. 24 Feb. 25 Mar. 3

## Feb. 25 Mar. 10 Mar. 11 Mar. 22

## Mar. 14 Mar. 24 Mar. 25 Apr. 5

## \* "New time" dealing days take place from 9.30 a.m. to 4.00 p.m.

## After the recent strong market

## recovery, investors were yesterday

## unwilling to extend commitment

## beyond several important

## company announcements.

## However, the firm trend was main-

## tained in the earlier dealings with

## the FT 30-share index reaching its

## best of the day at 406.1, when it

## was 4 points up to match the

## February 24 closing peak, 406.1, of

## the four-month rise. The bulk of

## the day's improvement was held

## in subdued trading awaiting the

## ICI results which came about

## 1.0 m., but the figures, coming at

## the lower range of expectations,

## provided no inspiration for buyers

## and prices of the leaders tended

## to ease back on small end-Account

## profit-taking. The closing index

## was a net 0.2 up at 402.3. The FT

## 30-share index was a net 0.2 up

## at 402.3, the FT 100 index was

## a net 0.2 up at 402.3. The FT

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## rises falls ratio to 5:4 in FT-

## quoted equities.

## Gilts dither

## A slightly harder tendency in

## British Funds began today

## following the indication that

## the Treasury 9½ per cent, 1980,

## rose to 95½ before closing with a

## net gain of ½ at 95½, but several

## other high-coupon issues fell

## around on the day. Longer

## maturities after having been both

## marginally harder and lower

## than the shorter end of the

## ladder, apart from one or two

## in subdued trading awaiting the

## session, business was generally

## light. Corporations awaited

## the day's debut of the Corpora-

## tion of London, having 1953,

## stock which, after having been

## heavily oversubscribed, is thought

## likely to open at a premium of

## 1 to 1½, the lowest of the day.

## Yesterday's SE conversion factor

## was 0.7299 (0.7105).

## Barclays disappoint

## After last Friday's disappoint-

## ing performance, by Barclays

## yesterday announced

## preliminary profits (£197m.),

## some £2m. below the lowest

## market estimate, the shares were

## marked down on the news from

## £25.50 to £25.00, but the

## share price recovered to £25.50

## before the close. The FT 30-

## share index was a net 0.2 up

## at 402.3, the FT 100 index was

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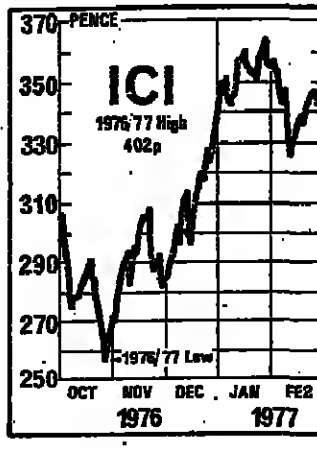
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FT 30-SHARE INDEX

1976 1977

OCT NOV DEC JAN FEB

1976 1977

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## Downing, 122p, and H. and R.

## Johnson-Richards, 175p.

## Slightly firmer at 94p in front

## of the results, ICI drifted down

## on disappointment with the figures

## which came at the lower end of

## market estimates to close 5 down

## on the day. Elsewhere in Chemi-

## cals, Fibren ended 5 lower at 307p,

## after 315p; the results are due

## March 8. Storey Bros. edged for-

## ward 4 to 86p.

## Blys (Wimbledon) continued to

## attract speculative interest among

## Storers, rising to 85p, after 70p,

## for a three-day advance of 3p.

## Buying in this market left

## W. H. Smith "A" 13 to the good

## at 376p, while F. W. Woutworth

## improved 5 shade more to 60p;

## the latter's results are due

## March 9.

## Dowry increases bid

## Ultra Electronics stole the lime-

## light in Electricals once again

## yesterday when the shares

## jumped 30 more to a 1976-77 high

## of 215p on news that original

## bidders, Dowry Group, had offered

## an improvement of 20 to 125p

## in the share price. Ultra

## exchange offer for Ultra to

## around 224p per share; Ultra's

## 71 per cent. Convertible Loan,

## put on 2 and 20p, continued

## to 220p. Elsewhere, bidders

## declined 7 to 232p. Elsewhere, speculative

## buying in a thin market prompted

## gains following the announcement

## by Distillers that it will increase

## its wholesale prices from March 1;

## the latter finished 3 better at 130p,



هكذا من الأصل

Feb. 28, 1962	1971	K&S	Chieftain Trust Managers Ltd.(s)(g)
Mar. 27, 1962	1972	K&S	3051 Queen St. E. #AR 19H.
Apr. 26, 1962	1973	K&S	05-3482925

FRANCHISE PROPERTY BONDS

Prop. Equity & Life Ass. Co.v	Sun Alliance Fund Mngmt. Ltd.
-------------------------------	-------------------------------

[illegible]







### INDUSTRIALS—Continued

[illegible]

## MOTORS, AIRCRAFT TRADES

[illegible]

**PROPERTY—Continued**

[illegible]

TRUSTS—Continued

[illegible]**TRUSTS—Continued**[illegible]


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[illegible]

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**NOMURA**

The Nomura Securities Co., Ltd.



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Barclay Surgeons Hall, Monkwell Square, London Wall,  
London EC2Y 5BL Phone: (011) 606-5411, 6263

**MINES—Continued**  
**CENTRAL AFRICAN**

Stack	Price	W
Coronation 25	52	
Palmer 25	53	
Palmer Corp 15p	95	-1
Rosa Cox 84	140	
Tanganyika 5p	160	
25	75	
Wankie Cox 10 1/2	32	
Zanzibar 25	22	
Sum Corp 2500 1/2	32	

AUSTRALIAN		
Accies 25	16	
Bergamini 30 70ca	106	
BH 50ca	108	
G.M. Boland 10p	108	
Palmer Access 5p	108	
Petrols 20	108	-1
Refineries 25	14	
25	213	
S.M. Hedges 30c	93	
Sum 17 1/2	50	
Sum 10c	91	-1
North H. Mills	93	
50 10ca	93	
Wahlgard 541	95	
25	95	
Wahlgard 125	750	-25
Wahlgard 125 1/2	405	
Wahlgard 125 1/2	405	
Wahlgard 125 1/2	75	
Wahlgard 125 1/2	7	
Wahlgard 125 1/2	7	
Wahlgard 125 1/2	125	
Wahlgard 125 1/2	190	

Amul Nigeria	27	...	...
Ayer Hitam SMI	305	-10	...

Berall Tin	42	+2
Berita	430	
Berita Sdn Bhd	250	+5
Beverly	260	
Gold & Rose 12p	19	
Gopeng Cons	240	+5
Hongkong	75	
Indones 10p	3	+2
Inter 12p	6	
Kamuning 15p	38	+2
Kilim (nph)	310	
Malay Freeding	238	+3
Pahang	27	
Pemaklan 10p	59	
Petaling SMI	345	
Saint Paran	93	
Southern Kinta 10p	37	+2
Straits Malay	157	+2
Sungai Berni SMI	140	-1
Supreme Corp SMI	55	
Tampong 15p	43	
Tongkah Hbr, SMI	65	
Troch SMI	96	-2

**COPPER**

MISCELLANEOUS		
Burros Mines 17 p.	9	.....
Charterhall 5p	26 1/2	.....
Colby Mines 57	74	+1
Cons. Murch. 10	460	-18
Northgate (3)	425	+25
R.T.2	199	+2
Sabina Inds. CS1	62	+2
Tarn Ex ptn, 51	£12 1/2	.....
Tobut. Minerals 11p	50	.....

\_\_\_\_\_

**NOTES**

Prices indicated, prices and net commissions are 25p. Estimated values are based on latest annual reports and are subject to quarterly fluctuations of 35 per cent. 1000 shares are calculated on basis of figures indicate 10 p calculated on "all" distribution. 10 p distribution. Yields are based on all or value of secured distribution. This distribution is other than the investment dollar premium.

denominated securities which include premium, stock.

Low marked thus have been adjusted for cash.

increased or resumed.

are resumed, passed or deferred.

non-resident.

report mailed.

dividend after pending scrip and/ or  
 less than previous dividend or forec

amp Duty,  
 and reorganization in progress.  
 arable.  
 ermine reduced final and/or reduced  
 dividend; cover an earnings spread  
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 nouncement.  
 for conversion of shares not  
 or ranking only for restricted dividend  
 not allow for shares which may  
 not constitute a dividend under  
 a final dividend declaration,  
 price.  
 price.  
 Figures based on prospectus of  
 Cents. Dividend rate paid or payable  
 based on dividend on  
 a yield. Dividend, 3rd quarter  
 dividend and yield after  
 common capital issues. Kenya,  
 is final. A final issue pending  
 preliminary figures. C. Australia  
 dividend; yield exclude a special payment

year's earnings. v Tax free up to  
ows for currency clause. y Divid  
erger terms. z Dividend and e

ent. Cover does not apply to special  
and yield. **D** Preference dividends  
Canadian, **E** Issue price, **F** Dividend  
prospects or other official estimates  
and yield after pending  
dividends and yield based on  
estimates for 1976-77, **G** Figure  
other official estimates for 1976-77  
prospects or other official estimates  
and yield based on prospectus  
1976, **P** Dividend and yield based  
estimates for 1977, **Q** Gross  
N. Significant Corporation  
Total to date.

1. \_\_\_\_\_ 2. \_\_\_\_\_ 3. \_\_\_\_\_

## REGIONAL MARK

ing is a selection of London quotations  
and early in regional markets.  
of which are not officially listed  
on the Irish exchange.

\$p	18		Sayers (Ld.)	
\$p	34		Sheffield Brick	
\$p	16		Sheet Refractor	
\$p	144	+1	Shiloh Spirit	
\$p	21		Sindall (Wm.)	
\$p	360			
\$p	79			
\$p	25			
\$p	11½	+1		
\$p	49			
\$p	26			
\$p	318			
\$p	5			

Cont. 3% IRISH	
Alliance Gas	
Armist	
Carroll (P.J.)	
Cineclack	
Concrete Prods.	

200	Ins. Corp.
42	Irish Distillers

153	Irish Ropes	30	Tube
26	Jarob	7	Urie
30	Sunbeam	5	Utd. T.
13	Unidare	7	Vicks
45		14	Wool
		7	
		11	Prope
		12	Bris

21	"Lois"	5	Intro
6	London Brick.	3	Land

17	Lozano	8	México
16	Luxus Inds.	20	Pacheco
15	"Mam"	7	Samm
14	Mirra & Spicer	16	Town
13	Midland Bank	25	
12	Nat. West. Bank	22	Oils
11	Dr. Warrant	9	
10	P & O D.D.	12	Brit. A.
9	Messing	7	Burman
8	H.M.	5	Shell
7	Bank Org. 'A'	18	Ultra
6	Seed Ind.	20	
5	Reynolds	12	Mines
4	Spillers	4	Charter
3	Tesco	4	Charter
2	Thorn 'A'	22	Cons.
1	Trum House	13	Rio T.

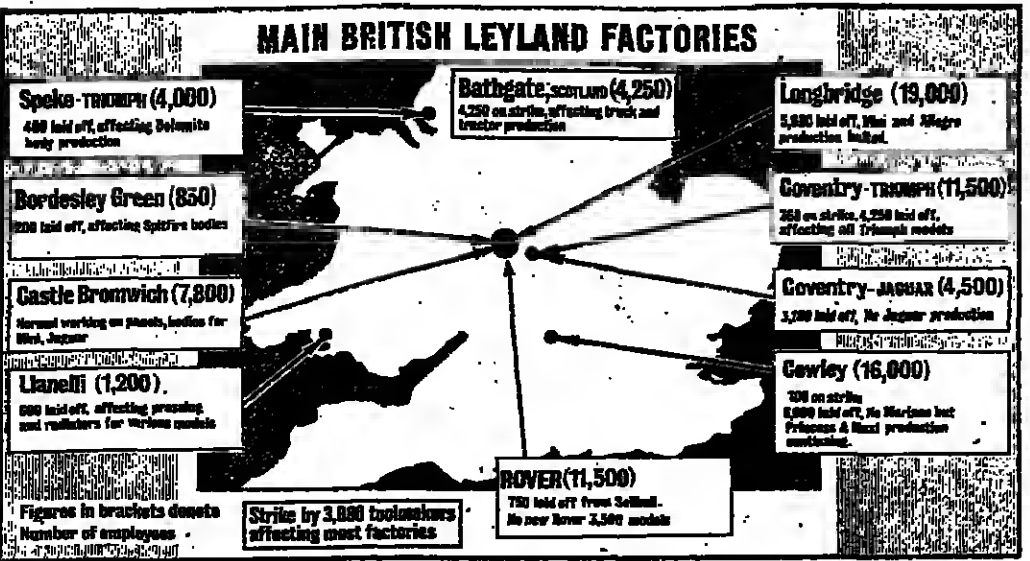
tion of Options traded is given in the London Stock Exchange Report



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## Varley ready to warn Leyland workers



**BY OUR INDUSTRIAL STAFF**

MR. ERIC VARLEY, the Industry Secretary, is considering giving a strong warning to the 160,000-strong British Leyland workforce about the employment consequences of the strikes crippling production.

He is expected to go much further than the caution issued recently at Longbridge, to shop stewards protesting about the Government's policy of pay restraint. Mr. Varley is likely to make it clear that further Government investment in the State-owned corporation must be conditional upon improved performance.

Concern is mounting within the Industry Department and the National Enterprise Board at Leyland Cars' failure to meet agreed output, productivity and investment targets.

Any intervention by Mr. Varley would signal the Government's alarm and indicate a willingness for closer involvement in solving the corporation's problems.

By last night production of ten Leyland models was halted by five separate disputes and more than 21,000 workers were laid off. Strikes by toolmakers in 11 factories have brought Leyland production to a standstill and threaten output throughout the cars group.

Toolroom leaders, demanding separate negotiating procedures to restore differentials, will meet in Birmingham to-morrow. They are unlikely to call off their action in spite of a return to work instruction from the executive of the Amalgamated Union of Engineering Workers.

At Longbridge, workers staged a sit-in and picketed the factory in a new dispute which brought Mini production to a halt. Total lay-offs at the factory rose to 5,600.

Two bright spots for Leyland were the return of crane drivers at the truck and bus division in Lancashire where 1,600 people had been laid off, and the end of the protracted dispute at the Cowley, apart parts depot.

Meanwhile, the problems at Ford continued to increase with a strike by 400 truck drivers and picketing at Dagenham. Production of the new Fiesta and the Cortina was stopped, and 7,500 workers made idle.

## Government hopes for faster rise in industrial investment

**BY PETER RIDDELL, ECONOMICS CORRESPONDENT**

THE RECOVERY in capital spending by manufacturing industry is continuing, but only at a very slow rate so far. There will have to be an acceleration if the Government's projected large rise in investment by this sector is to be materialised.

The Department of Industry announced yesterday that manufacturing investment rose by about 2 per cent. between the third and fourth quarters of last year to £425m. (1970 prices seasonally adjusted). This was the third successive quarterly rise, but expenditure was still only about 54 per cent. higher than in the low point in the first quarter.

Over the year as a whole, manufacturing capital spending was 6 per cent. lower than in 1976 (at £1,651m.) and 22.4 per cent. below the peak in 1970 in real terms.

The manufacturing stocks-output ratio fell during 1976 from 106.7 to 102.4, this is still high by historical standards, suggesting caution among producers about manufacturing before any upturn in demand.

Despite the general expectation of a slow rate of overall economic growth all the main investment intention surveys point to a quickening in the recovery in manufacturing spending in 1977. Both the Department of Industry and the CBI surveys project an increase of between 10 and 15 per cent. in manufacturing investment this year compared with 1976.

This is broadly consistent with the Treasury projection of a 19 per cent. increase between the second halves of 1976 and this year in private-sector manufacturing investment (a narrower definition, excluding steel).

No forecasters expect a significant rise in stocks in the immediate future in view of the economic prospects. While the manufacturing stocks-output ratio fell during 1976 from 106.7 to 102.4, this is still high by historical standards, suggesting caution among producers about manufacturing before any upturn in demand.

### Appreciable

The Department of Industry also announced yesterday that manufacturers' physical stocks increased by £38m. (1970 prices seasonally adjusted) in the fourth quarter. This reflected an appreciable rise in work in progress, which together with a small rise in stocks of finished goods more than offset a decline in stocks of materials and fuel. Wholesalers and retailers' stocks also rose during the fourth quarter.

Although the manufacturers' stock figures have fluctuated sharply from quarter to quarter, the fourth-quarter rise suggests that the destocking trend may at least have ended after an overall decline of £42m. last year and about £38m. in 1975.

No forecasters expect a significant rise in stocks in the immediate future in view of the economic prospects. While the manufacturing stocks-output ratio fell during 1976 from 106.7 to 102.4, this is still high by historical standards, suggesting caution among producers about manufacturing before any upturn in demand.

morning forecasts only a 10 per cent. rise in 1977, with hardly a hint of a pick-up after the second quarter of 1976.

The official forecasts imply a faster quarterly rate of growth in manufacturing investment from now onwards. But any pick-up here is likely to be offset largely by a fall in capital spending on private housing, ships and North Sea installations.

Capital spending by the distributive and service industries declined slightly further in the fourth quarter of last year, by 4 per cent. as a whole compared with 1976.

Capital spending in the shipping industry again showed sharp seasonal fluctuations, with the fourth-quarter figure of about £33m. (1970 prices seasonally adjusted) less than half the out-turn for the previous quarter. Shipping investment in 1976 as a whole was about 40 per cent. lower than in the previous year.

## Institute calls for big cut in income tax

**BY PETER RIDDELL, ECONOMICS CORRESPONDENT**

THE GOVERNMENT should consider offering a large cut in income tax to secure a low pay limit from July onwards, even if this pushes public-sector borrowing requirement above the limits set out in the International Monetary Fund Letter of intent, says the National Institute of Economic and Social Research.

The latest issue of the institute's quarterly Review to-day suggests the 'linking of a 6 per cent. earnings policy in Phase Three with a 25.5m. tax cut, even though this might raise the PSBR to £9.2bn. in 1977-78, compared with the Government ceiling of £8.7bn.

The institute says that it is worth taking risks with the PSBR ceiling to secure a 'palpably successful attack on inflation', and regrets that a nominal PSBR ceiling should put in jeopardy the possibility of a very tight Stage Three.

The Government should insist on firm agreement before tax reductions were made. In line with other forecasters, the institute estimates that PSBR in 1977-78 will be at least £1bn. below the Government projection, even after an assumed £500m. reduction in income tax.

Doubts might be raised within Government about the calculations involved in this projection, while the growth and investment forecasts are also more pessimistic than those of the Treasury.

The Institute is still much more bullish than the Government about the balance of payments prospects, and forecasts a move into current account surplus by the second quarter, with a total surplus of between £500m. and £600m. this year, rising to £2.2bn. in 1978.

The Government has forecast a deficit of £1.5bn. for 1977. It is clearly taking a more cautious view than the institute about the terms of trade—the ratio of export prices to import prices—which the Review suggests may improve by 5 to 6 per cent. by the end of 1977.

## Competitiveness

The institute says that the Government's declared policy of 'preservation of competitiveness' would mean a fall in the exchange rate over the next two years to between £1.50 and £1.55, given likely U.K. and world inflation rates.

However, the improvement in the current account and revival in foreign confidence would lead on the institute's assumptions, to a rising rate. It is assumed that the rate will be managed to prevent any rise this year, with a gradual 3 per cent. appreciation in 1978.

The institute urges that upward pressure on the exchange rate should be resisted as far as possible.

The Review says that pressure should now be brought to bear on the surplus countries, either to reflate domestic demand or voluntarily restrict their exports. Failing that, the possibility of discrimination against the exports of persistent surplus countries should be examined.

The Review also stresses the particular importance now of improving industrial performance so that 'it is vital that the present attempt to devise an industrial strategy should succeed.'

## Bleak message

It assumes in its main forecast a 12 per cent. rise in earnings in Phase Three, which it believes will be compatible with a reduction in the annual rate of consumer price inflation from 12.2 per cent. this year to 7.3 per cent. over the year, to the fourth quarter of 1978.

The main forecasts have a bleak message for the Government with a low rate of economic growth projected for 1977 and next year, steadily rising unemployment and a modest recovery in manufacturing investment, faltering after the second quarter of 1976.

The Institute projects an increase in adult unemployment to 1.6m. by the end of 1978, in an analysis of the medium-term prospects, it suggests that to return to full employment, defined as 500,000, within five years would require an annual growth rate over the period of nearly 5 per cent.

## Banks £50m. market loan to prop MLR

**BY ANTHONY HARRIS**

AFTER the Corporation of London's £25m. loan was more than 30 times over-subscribed yesterday, the Bank of England lent £50m. to the discount market at an official Minimum Lending Rate of 12 per cent. as a signal of its wish to resist any further sharp fall in money market rates at the Treasury Bill tender to-day.

In response, gilt-edged prices, after their strong performance on Wednesday, eased about a quarter. This strongly suggests that the Bank's tactics, which were powerless to resist the decline in rates during the foreign inflow in January, will be successful to-day.

The success of the London issue was widely expected. The offer of a yield of 13.58 per cent. to redemption was pitched to ensure success even if the market had eased somewhat in the days following the announcement. In the event, the strong performance of the week made the terms still more attractive.

On this occasion, small subscribers, who were locked out of the equally popular Finance for Industry bill, will be allotted offers of up to £1,000 in full, but offers up to £39,000 will receive only £1,000 of stock, and those of £40,000 or more 2.62 per cent. of the amount applied for.

Money market rates have been falling a little since a week ago, when the average rate at the tender was 10.3254 per cent. and bills were tendered yesterday at about 10.875 per cent.

The Bank's loan at MLR was intended to prevent any further sharp fall, but the authorities are likely to be well satisfied if the tender proves consistent with a 'formula' MLR of 11 per cent., the same as last week. This implies a tender rate of over 10.75 per cent.

It is expected, however, that the Bank will persist with the administered lending rate of 12 per cent. imposed on February 3, regardless of the tender. A rise in the tender rate to over 11.25 per cent., which would be required to produce a 12 per cent. MLR under the 'formula' seems exceedingly unlikely.

Dealers are on the whole resigned to the idea that the Bank may persist with an administered rate, which is thought to have checked the fall in market rates, at least until after the March 23 Budget.

When the financial outlook is thus clarified, and when the market has a better measure of the recent rise in the inflation rate, it will be easier to make a longer-term reassessment of present tactics.

## Weather

**U.K. TO-DAY**  
SCATTERED SHOWERS, heavy in places, cloudy and cold, but milder in S.

**LONDON, S.E., Cent. S. and S.W. England, E. Anglia, Channel Islands**  
Cloudy with fog, showers or longer outbreaks of rain. Max. 9C (43F).

**BUSINESS CENTRES**

City	Max	Min	City	Max	Min
Amsterdam	10	5	Madrid	12	7
Athens	15	10	Manchester	9	4
Bombay	28	23	Paris	11	6
Buenos Aires	20	15	Portsmouth	10	5
Calcutta	30	25	Sheffield	9	4
Cairo	25	20	Southampton	10	5
Canton	22	17	Stirling	9	4
Cebu	28	23	Trondheim	8	3
Colon	28	23	Valencia	14	9
Hankow	18	13	Winnipeg	-1	-6
Hong Kong	25	20	Zurich	11	6
Kobe	18	13			
London	12	7			
Lyons	11	6			
Manila	28	23			
Medan	28	23			
Osaka	18	13			
Shanghai	18	13			
Singapore	28	23			
Tokyo	18	13			
Yokohama	18	13			

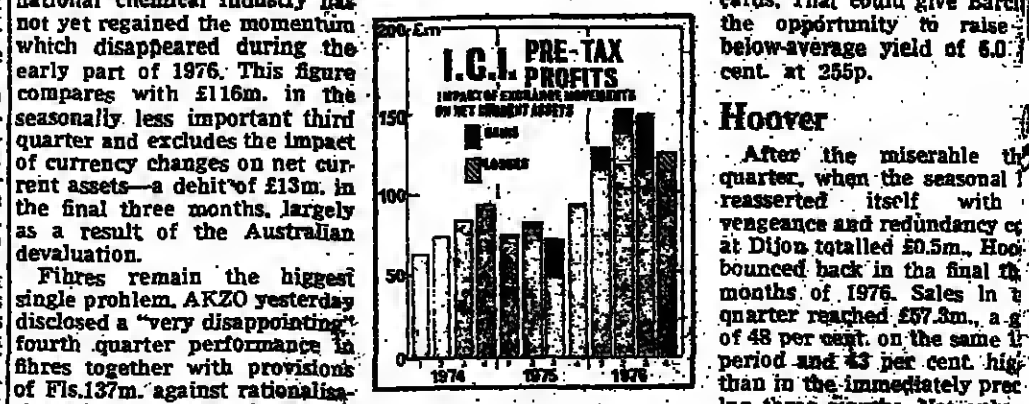
**HOLIDAY RESORTS**

City	Max	Min	City	Max	Min
Algeria	17	12	Isle of Man	12	7
Bahia	25	20	Jersey	11	6
Barcelona	18	13	London	12	7
Bombay	28	23	Portsmouth	10	5
Buenos Aires	20	15	Sheffield	9	4
Calcutta	30	25	Southampton	10	5
Canton	22	17	Stirling	9	4
Cebu	28	23	Trondheim	8	3
Colon	28	23	Valencia	14	9
Hankow	18	13	Winnipeg	-1	-6
Hong Kong	25	20	Zurich	11	6
Kobe	18	13			
London	12	7			
Lyons	11	6			
Manila	28	23			
Medan	28	23			
Osaka	18	13			
Shanghai	18	13			
Singapore	28	23			
Tokyo	18	13			
Yokohama	18	13			

Snow reports, Page 8

## Prices the problem for ICI

Following some uninspiring figures from the U.S. majors, ICI's fourth quarter profits of £125m. confirm that the international chemical industry has not yet regained the momentum which disappeared during the early part of 1976. This figure compares with £116m. in the seasonally less important third quarter and excludes the impact of currency changes on net current assets—a debit of £13m. in the final three months, largely as a result of the Australian devaluation.



Fibres remain the biggest single problem. AKZO yesterday disclosed a 'very disappointing' fourth quarter performance in fibres together with provisions of £15.13m. against rationalisation costs. ICI's fibres losses fell from £31m. to £11m. over the year—but there is also a provision of £36m. after tax against this business, three quarters of which relates to asset write-downs. The hope now is that it will move back into the black this year.

Overall volume for the year as a whole rose by 12 per cent., with the U.K. showing a rise of about 7 per cent. This brought a dramatic recovery in the exchange rate movements on its—like plastics, up from next to nothing to over £40m., organic chemicals, where profits trebled to £80m. or more, and general chemicals, which doubled to around £140m.

But volume growth seems likely to be significantly lower this year, especially in the U.K., which still accounts for two-fifths of sales. Movements in sterling, which explain around half the 40 per cent. rise in export sales last year, will probably be much less favourable. And ICI remains hesitant about the outlook for prices, which actually appear to be weakening in some parts of the Continent at present.

So allowing for the right issue there seems likely to be little if any earnings growth this year. However, current cost accounting poses no threats for a dividend yield of 64 per cent.: ICI's adjustments to stocks and the depreciation charge cut pre-tax profits by two-fifths but still leave the dividend well covered. And not before time, ICI is going to get a clean auditor's report this year.

## Barclays

Compared with Lloyds' results last week, Barclays' preliminary figures look disappointing. free capital ratio slipped. Against a rise of 55 per cent. in slightly, notwithstanding a pre-tax profits at Lloyds, Barclays' rise of £140m. in share

Barclays' fourth quarter profits of £197.9m. are only 39 per cent. higher, and over half of the improvement reflects the absence of last year's £30m. additional provision.

However, the comparisons between the two are not altogether fair. Lloyds benefited handsomely from a £13m. recovery in profits of associated, and unlike Barclays has not a dramatic recovery in the exchange rate movements on its—like plastics, up from next to nothing to over £40m., organic chemicals, where profits trebled to £80m. or more, and general chemicals, which doubled to around £140m.

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## Devolution aftermath

convinced that the best method of implementing devolution was the Government Bill.

But the failure of the guillotine resolution by 29 votes on Tuesday has undermined the strong reservations of many MPs.

Ministers were now prepared to consider how the Bill might be improved so that when it finally reached the Statute Book it would reflect the best possible agreement in Parliament.

In the exceptional circumstances, as well as using the normal processes of the Commons, he was proposing special discussions with other party leaders to explore how wider agreement might be achieved.

The Government proposed that the initial discussions should be on a lateral basis, but wider talks could take place later if thought useful.

Indications are that Ministers are opposed to the formal type of convention proposed at the weekend by Mr. Francis Pym, the Opposition spokesman on devolution, but would prefer more informal talks or possibly the setting-up of a Commons select committee.

The division in the Labour Party over the Bill for direct elections to the European Parliament surfaced yesterday in the Parliamentary Labour Party,

## State sector 'needs price checks'

**By Elinor Goodman, Consumer Affairs Correspondent**

THE nationalised industries will not escape the proposed new price controls, Mr. Robert MacLennan, Under-Secretary for Prices, said yesterday.

In the public sector, where competition could not be relied upon to act as the 'first line of defence for the consumer', further checks were needed to ensure that the nationalised industries behaved in a socially accountable manner, he said.

The Government's proposals for replacing the existing cost controls in the Price Code with a new system of specific investigations into prices by a revamped Price Commission would provide such a check.

The impact of the new policy, he said, must be felt upon the prices charged for the goods and services provided by the nationalised industries. Domestic fuel charges and train fares, he pointed out, have at least as heavily upon the family budget as the prices of goods bought in the shops.

The policy of holding down public sector prices by driving the nationalised industries into deficit had been a 'dangerous nonsense' that had simply stored up trouble for both industry and the consumer.